Blood from a stone? Using qualitative techniques to understand why households don't participate in surveys



# Overview of Methodology

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This presentation is intended to promote ideas. The views expressed are part of ongoing research and do not necessarily reflect the position of the U.S. Department of Education or AIR.



# National Household Education Survey (NHES)

- Repeated cross-sectional survey
- Address Based Sample fielded in 2012, 2016 and 2019
- Start with approximately 200,000 addresses
- Conducted primarily by mail with push to internet and paper questionnaires
- Two stage survey: first screen household for children under 21 then select a child for topical survey
- Multiple mailings at each stage
- Topical surveys collect data on childcare arrangements, parent involvement in learning, homeschooling and related topics
- Offer a \$5 prepaid screener incentive and \$5 or \$15 topical incentive
- Conducted by NCES through the U.S. Census Bureau



#### Motivation

- Response rates to household surveys including NHES continue to fall
- Increasing costs are driving more self-administered modes like paper and web
- Frames provide minimal information about address
- Appended data is often not accurate and can have a high missing rate
- Have tried increasing incentives and other approaches to motivate response
- We often don't hear from over 1/3 of households
  - About 10% are Undeliverable As Addressed (UAA)
  - Are the remainder silent refusals or not occupied addresses?



#### Goals

- Understand characteristics of addresses that did not respond
  - Are there characteristics that we can observe / measure with this study that are not directly available on the frame but might be correlated with ones that are available?
  - Can this information be used to tailor future contact strategies?
- Understand how members of household view research requests
- Understand how non-responding households prioritize their time and the activities they consider most important
- Understand how households handle mail
  - What happened to NHES:2019 materials once in the house?
  - Incentives cannot work if envelope is not opened
- Identify the barriers to response



### Research Design Overview

- Utilized two approaches:
  - Observations
  - In depth qualitative interviews

#### Observations

- Answer questions specifically about characteristics of the address
  - Was it vacant?
  - Did it appear children lived there?
  - Were there commonalities across the addresses?

### • In depth qualitative interviews

- Focused on understanding the context of non responding households
- Who opens our mail? Why or why wasn't it opened?



# Why Two Approaches?

### Complementary approaches

- Address observations could be conducted at more sites
- Address observations allowed field staff to focus on characteristics of the address (e.g., where is mail received, Is UAA status impacted by this?)
- Provided more quantifiable data about the address
- In depth qualitative interviews provided rich details, as well as observation within the household (e.g, what does household do with mail? why? How were our mailings perceived?)

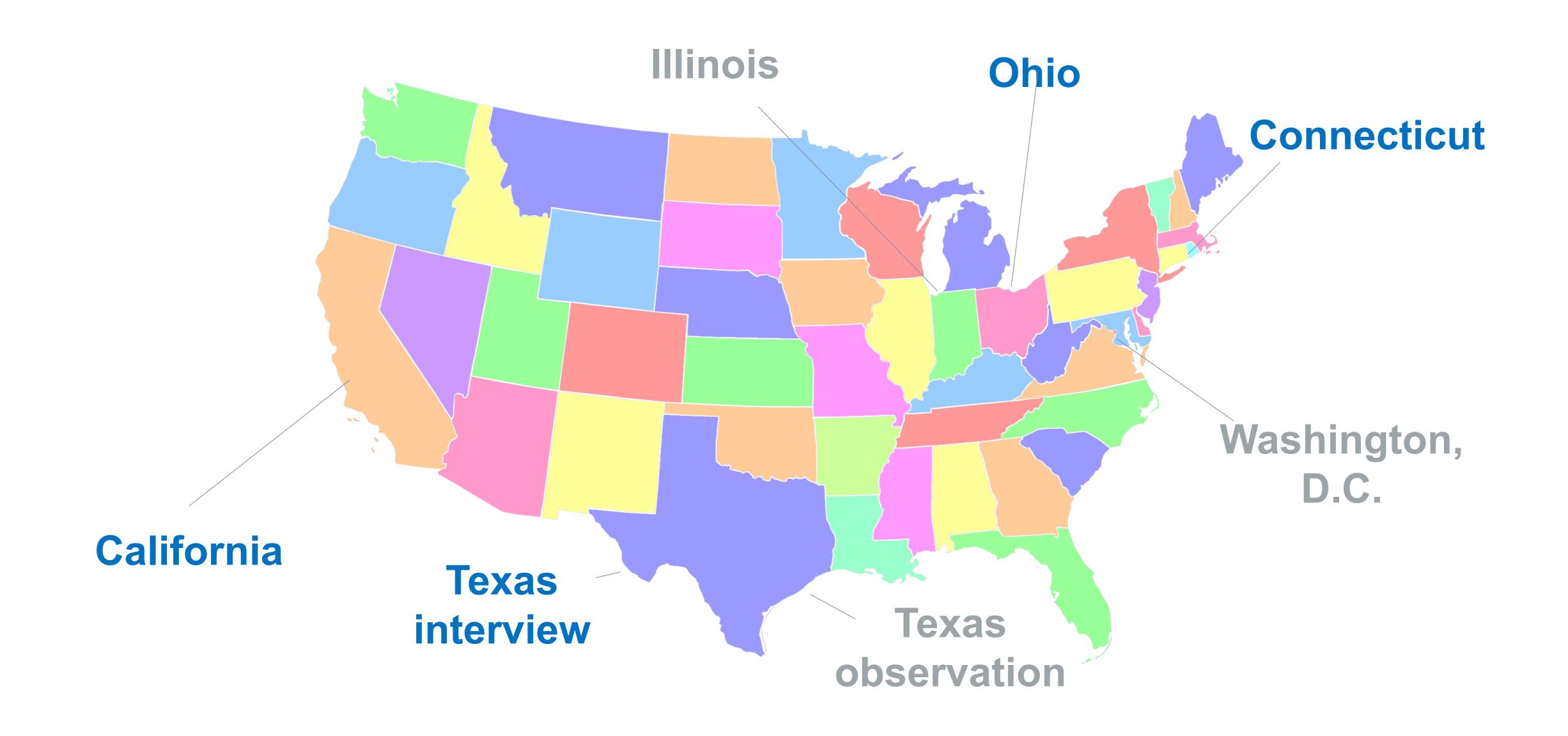


#### Observation Site Selection

- Total of 760 addresses selected for observation across seven sites
  - 400 for in depth qualitative interview recruitment
  - 360 for observation only
- Three sites selected for observation only based on proximity to observers
  - Texas, Illinois, Washington, DC area
  - Addresses were non respondents or soft refusal before the fourth mailing
  - Subsample had at least one mailing returned as UAA and at least one not returned UAA
  - 100 non-UAA selected and 20 partial-UAA selected per site (120 addresses total)
- Four sites selected for in depth qualitative interviews
  - Constrained to four sites and 100 observations per site by budget
  - Represented four Census regions (Northeast, Midwest, South, and West)
  - Expect at least 100 eligible cases within a 30 mile radius
  - Ensure that at least 100 addresses from key nonresponding subgroups could be sampled across the 4 sites (Hispanic households, households with children, low education household)



#### Sites Selected



#### Selection of Cases Within Sites

- Addresses needed to meet all the following criteria to be eligible:
  - Lie within a 30-mile radius of the site's center, as defined by latitude/longitude
  - A non respondent after the third NHES screener mailing
  - Not a drop point address, P.O. box, or rural route address
  - Not a hard refusal or an ineligible address
- Eligible addresses were put into strata by crossing the sampling frame data about Hispanic status, presence of children in the hh, and if the head of household has a high school diploma
- Within each stratum, a systematic random sample was selected after sorting on an indicator for multi-unit dwellings and then on the nine-digit ZIP code.

#### Observation sites:

Sampled 100 non UAA and 20 addresses with a UAA



# Potential Bias in Sampled Addresses

Subgroup	Pct. of all NHES:2019 non respondents	Pct. of eligible addresses in seven sites	Pct. of sampled addresses	Absolute bias
Hispanic	16.3	27.5	25.3	9.0
Has children	17.8	18.6	25.1	7.3
No HS diploma	12.5	15.2	21.6	9.1
Black	13.0	13.0	16.0	3.0
Low-income	18.4	15.8	20.7	2.3
Multi-unit	31.4	43.9	41.7	10.3
Unmarried H of H	39.9	40.6	43.1	3.2
Renter	25.9	28.4	32.0	6.1
No phone number	40.5	37.9	36.9	3.6
Non urban	60.8	53.5	55.4	5.4



Potential bias in Head of HH <35, Female Head of HH was below 1

# Observation Methodology

- 17 observers from AIR
- Observers were field staff
- Generally worked individually
- Followed a protocol for observation of the address, completed an observation instrument and took picture of the address
- Observations took place between April 29, 2019 and May 2, 2019
- Observations were completed for all 760 addresses but not all units could be observed /located
- Observations were made from public space
  Observations preceded in depth interview





#### Observation Instrument



Observers followed structured instrument to capture information about:

- Whether address could be located / observed
- Type of housing unit
- Occupancy status
- Mail access
- Indications of children at address
- Unique attributes of housing unit (indicators of pride in education, community involvement, privacy, patriotism, language spoken, etc.)
- Income
- General description of the neighborhood
- Many write in items to describe address and household



## Recruiting for In depth Interviews

- Recruiting began before observations started
- Households received \$5 cash in initial letter and promise of \$120 if they did the interview
- Potential participants could call a toll-free number or respond to an email address to schedule an interview
- Recruitment materials used ED and/or AIR logo (whereas main study used Census)

April 19: Initial invitation letter mailed

April 25- May 1: Phone calls

April 26: Postcard 1 mailed

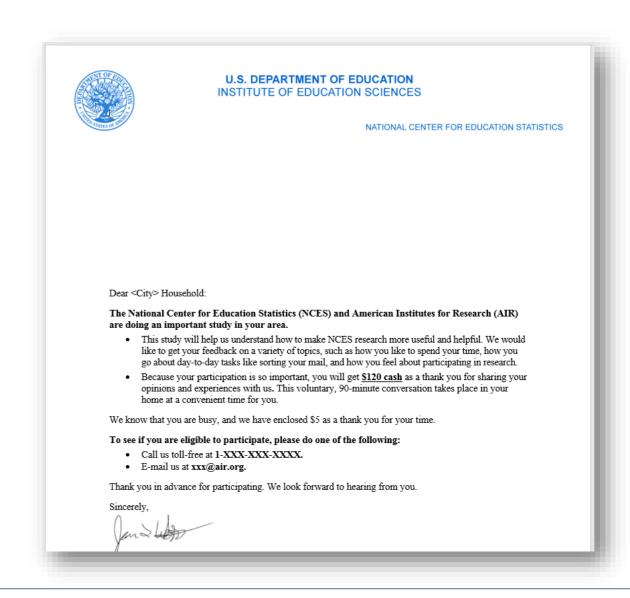
May 3-May 9: In-person recruitment

May 7: Postcard 2 mailed

May 15-May 21: In-person recruitment

May 22-29: Phone calls

May 30-June 5: In-person recruitment





# Interviewing

Two teams each composed of a Senior Researcher and Field Staff were assigned to each site

• Senior Researchers had extensive qualitative interviewing experience and received training on the goals and methodology of the non-response study

Interviewers visited each site 3 times and stayed at the site for a week each time

The teams conducted interviews and worked to recruit other sampled addresses while on site

Study participants needed to speak English or Spanish and have some involvement in handling the household's mail





# Results of Recruiting Effort

Final Study outcome	Percent of addresses
Interview completed	21
Short interview completed	2
Soft refusal	12
Hard refusal	19
Physical or mental disability	1
Language barrier	3
Unable to reach household or	
unsafe	10
No answer	24
Ineligible person	6
Ineligible household	1
Vacant or non-existent unit	4

- 85 interviews completed
- In-person visits resulted in the most scheduled interviews
- Many interviews were conducted when the interviewer knocked on the door
- Thirteen appointments were canceled by the respondent and eight non interview appointments were broken



# In depth Interview Overview

- ✓ 90 minutes long with a shorter doorstep option
- ✓ Most took place in participant's house
- ✓ Conducted in English or Spanish



- ✓ Audio recorded with participant's permission and fully transcribed
- ✓ Team prepared a memo of each interview which included in home observations and themes that might not directly appear in the transcript



# In depth Interviews

- Cast a wide net to explore areas of known drivers of non-response <u>and</u> areas of importance to the participants
- Allowed interviewers to react to objects and themes observed in the house
- Interviewers had sample questions and were guided by the eight domains but free to modify as needed
- We wanted to emerge from the interview with a "thick description" understanding both the behavior and it's context





# In depth Interviews

# ➤ Unstructured interview covered eight domains

- > Household composition / demographics
- > Understanding of surveys and research
- Privacy concerns
- > Attitudes towards government
- Education
- > Time use
- Civic engagement
- > Experiences with mail

#### > Two activities

- Mail sorting
- Review of NHES materials





#### Protocol Domains – first 4

Household composition/demographics goal: To understand key aspects of the participant's household composition and how it matches to the frame.

Privacy concern goal: To understand how the participant views privacy and how this may affect their willingness to do surveys.

NHES does not ask about very sensitive topics, but concerns about sharing personal information is known to drive nonresponse in surveys.

Research and surveys goal: To gauge the participant's level of knowledge and comfort with surveys and survey research.

Research suggests fatigue (too many surveys) and distrust are reasons for nonresponse.

Attitudes toward government goal: To understand the participant's attitude toward the government and how this may affect participation in government surveys.

NHES is a government survey with Census branding on the mailing materials and a .gov URL.



#### Protocol Domains – second 4

Education goal: To understand the participant's relationship to and opinions about education.

NHES is about education, so we want to know if nonrespondents' relationship to and opinions about education affect interest in responding.

Civic and community engagement goal: To explore the participant's connection to the community.

Community and civic engagement as well as social isolation have been shown to be related to survey participation.

- Involvement with community organizations
- Voting behavior
- Social networks (not online)

Time use goal: To understand how people use their time day-to-day to get a sense of their time commitments and priorities.

Busy-ness is a consistent explanation offered for nonresponse and nonparticipation in research.

Experience with mail goal: To understand how mail is received and processed by the household.

#### Mail Activities

#### Example mail activity

• Respondents were asked to think aloud while sorting a bundle of mail that contained a variety of different things (catalogs, advertising circulars, NHES survey invite, etc.)

#### NHES materials

• Interviewer walked respondent through all of the NHES materials that had been sent to date and asked if they recognized the mailing piece and their reaction to it.





# Completed Interviews and Analysis

- ➤ 85 regular interviews and 6 short interviews were conducted
- Transcripts were entered into Nvivo (qualitative data software)
- Codebook was developed from an initial pass through the transcripts and memos
- ➤ 5 coders were trained and overseen by 3 senior staff members
- Codebook was revised after coding 25% of interviews and these interviews were recoded using the updated codebook





# Respondent Characteristics

Characteristic	Percent of Respondents
Age	
18 - 24	10.6
25 - 34	17.7
35 - 44	21.2
45 - 54	22.4
55 - 64	16.5
65 and older	9.4
Gender	
Male	40.0
Female	58.8
Education	
High school or less	44.7
Some college, but no	
bachelor's degree	29.4
Bachelor's degree	17.7
Graduate degree	8.2

Characteristic	Percent of
	Respondents
Race/ethnicity	
White, non-Hispanic	29.4
Black, non-Hispanic	31.8
Hispanic	27.1
Other race, non-Hispanic	7.1
Refused	4.7
Employment status	
Employed for pay	68.2
Not employed for pay	31.8
Enrollment status	
Enrolled	11.8
Not enrolled	87.1
Child in household	
Yes	49.4
No	50.6



Respondent Characteristics (continued)

Characteristic	Percent of Respondents
Household income	
\$30,000 or less	27.1
\$30,001 - \$60,000	25.9
\$60,001 - \$100,000	16.5
\$100,001 or higher	16.5
Refused	14.1
Language spoken most often by adults in household	
English	78.8
Spanish	15.3
Other	‡
Refused	4.7

Characteristic	Percent of Respondents
Number of adults in	
household	
1 adult	29.4
2 adults	48.2
3 or more adults	22.4
Home internet access	
No access	‡
Phone/tablet access only	21.2
Computer	75.3
Refused	‡

‡Reporting standards not met. There are too few cases for a reliable estimate.



### Thank You



#### Extra slides



#### Observation Site Selection

#### Seven sites were selected for the study

• Four where the in depth interviews would take place following observations

Constrained to four sites and 100 observations per site by budget

Represent four Census regions (Northeast, Midwest, South, and West)

Expect at least 100 eligible cases within a 30 mile radius

Wanted to ensure that at least 100 addresses from key nonresponding subgroups could be sampled across the 4 sites (Hispanic households, households with children, households in which the head has less than a high school diploma)

Steps to select the 4 in depth interview sites

Using NHES:2016 data identified cases that were non responders at the third mailing

Merged these cases to a Geographic Information System file of US cities and towns

Drew a 30 mile buffer around each city/town

Kept any city/town with at least 100 cases expected

Dropped the three observation only sites and any city/towns within their 30 mile radii

Dropped any city/towns that did not meet region targets

Ran a k-means clustering algorithm to divide the remaining cities into four clusters (minimize within cluster variation and maximize between cluster variation around the key subgroups)

Selected the cities that were closest to the center of each cluster

This provided five possible sets of four sites

Selected the site that provided the best mix of small and large metropolitan areas

Texas, Ohio, California, Connecticut



#### Selection of Cases Within Observation Sites

- Similar eligibility criteria as in depth qualitative sites
- Only explicit stratification criteria was if the address ever had a UAA or not
- Within each explicit stratum we implicitly stratified on the Hispanic indicator, the child indicator, low education, dwelling type, and nine-digit ZIP code
- Sampled 100 non UAA and 20 addresses with a UAA



# Selection of Cases Within In depth Qualitative Sites

- Addresses needed to meet all the following criteria to be eligible:
  - Lie within a 30-mile radius of the site's center, as defined by latitude/longitude
  - A non respondent after the third NHES screener mailing
  - Not a drop point address, P.O. box, or rural route address
  - Not a hard refusal or an ineligible address
- Eligible addresses were put into strata by crossing the sampling frame data about Hispanic status, presence of children in the hh, and if the head of household has a high school diploma
- The sample size for each stratum was chosen using a constrained optimization routine that minimized the variation in sampling rates across strata and sites while requiring at least 120 addresses to be sampled from each key subgroup (Hispanics, households with children, and low-education households) across the sites.
- Within each stratum, a systematic random sample was selected after sorting on an indicator for multi-unit dwellings and then on the nine-digit ZIP code.

