Math education practices for students with disabilities and other struggling learners: case studies of six schools in two Northeast and Islands Region states
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Issues and Answers is an ongoing series of reports from short-term Fast Response Projects conducted by the regional educational laboratories on current education issues of importance at local, state, and regional levels. Fast Response Project topics change to reflect new issues, as identified through lab outreach and requests for assistance from policymakers and educators at state and local levels and from communities, businesses, parents, families, and youth. All Issues and Answers reports meet Institute of Education Sciences standards for scientifically valid research.

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This report is available on the regional educational laboratory web site at http://ies.ed.gov/ncee/edlabs.
This report describes in-depth practices at six schools that are making targeted efforts to improve math education for students with disabilities and other struggling learners. It examines each school’s practices for improving the math learning of all students as well as specific supports for students with disabilities and other struggling learners and identifies the challenges that schools face to serve students with diverse needs.

The No Child Left Behind (NCLB) Act of 2001 requires states to ensure that all students make adequate yearly progress in achieving proficiency in English language arts and math. This study examines how six diverse schools have responded to the challenge of educating their students in math, particularly students with disabilities and other struggling learners. The report intends to help educators by providing examples and ideas to consider for their own school or district efforts to improve math teaching and learning.

A multistep nomination and screening process was used to select six schools—three from Massachusetts and three from New York—for the study. All the schools educate general education students and students with disabilities and serve medium- or high-need populations.1

Education leaders (state special education leaders, district superintendents, special education directors, math coordinators, university professors, and leaders of research projects focusing on math education and students with disabilities) were asked to use their knowledge of district or school initiatives to nominate schools that were making strong, targeted efforts to improve the math learning of students with disabilities and other struggling learners. To provide a common set of nomination criteria, the research team provided a list of suggested practices (drawn from the research literature) and asked the education leaders to identify the school’s strengths in these areas. This nomination process yielded 38 schools, 19 each in Massachusetts and New York. Ultimately, six schools (three from each state) were selected for the report’s case studies. These schools were deliberately chosen to illustrate a wide variety of practices adopted by schools perceived by education leaders to be exemplary in their math education efforts.

School practices in seven areas—classroom math instruction, math supports and interventions, assessment, collaboration, professional
treatment, leadership, and school culture—guided the collection and analysis of information from the six schools. These areas were selected after a rigorous review of research in the field.

During six two-day site visits researchers collected primary documents, observed classrooms, and spoke with administrators and staff, including principals, special educators, general educators, and math coaches. The report provides a descriptive analysis of each school’s practices, structured around three research questions:

- How do schools provide math education to students with disabilities and other struggling learners? What practices are used and how are they implemented?

- What do school leaders and teachers identify as their school’s strongest practices for improving teaching math to students with disabilities and other struggling learners?

- What do school leaders and teachers identify as their greatest challenges for improving math teaching and learning for students with disabilities and other struggling learners?

The six schools have made diverse efforts to improve math instruction for students with disabilities and other struggling learners. Cedar Elementary School used a central math lead teacher, who helped struggling students by providing direct support to students and teachers and by playing a key role in analyzing district and state math assessments for all of the school’s students. At Redwood Elementary School an experienced administration and talented teaching staff helped boost student achievement through a consistent, school-wide instruction model. At Maple Elementary School professional learning communities and a clear school mission enabled a close-knit staff to build a strong, structured, but flexible collaboration to support struggling students. Aspen Elementary School applied an inclusive philosophy, supporting the learning of struggling learners with a variety of services and learning environments. Beech Elementary School provided extensive support and intervention services before, during, and after school. It used in-house math coaches to support math instruction and dedicated teachers to help design and analyze assessments for students in grades K–2. At Willow School teachers took advantage of the expertise available in a K–8 school by pairing middle-grade teachers with elementary-grade teachers in the lower school grades.

Although each school found its own ways of providing math instruction to students with disabilities and other struggling learners, many schools adopted similar practices:

- **Classroom math instruction.** All schools provided students with disabilities access to the general education math curriculum. All schools had highly experienced administrators and staff in key roles that were relevant to math and special education and teachers who described using similar kinds of instructional strategies for making math accessible. And all schools used published math programs and provided teachers with support for implementing them. Five schools used an inclusion model as their primary classroom placement for students with disabilities. Three
schools had implemented schoolwide instructional models.

- **Math supports and interventions.** The schools deliberately created specific staffing arrangements or additional programs to provide math support services for struggling students without Individualized Education Programs (IEPs). Two schools had a teacher whose full-time job was to provide math support to struggling learners. Four schools had formal out-of-class math programs. Three schools offered support through flexible staff arrangements. Three schools had implemented a Response-to-Intervention program for math.

- **Assessment.** All schools used experienced staff to analyze state assessment results and share their findings with the entire faculty. Five schools conducted frequent benchmark testing, and four schools used assessments to identify struggling math learners in grades K–2.

- **Collaboration among teachers.** Five schools scheduled common planning time and held regular grade-level meetings. At five schools general educators collaborated with special educators through coteaching, meetings, and other arrangements. Districtwide collaboration was uncommon but highly valued.

- **Professional development.** All schools had highly experienced in-house math leaders to provide curriculum and instructional guidance to teachers. Math leaders also provided support to special educators. None of the math leaders evaluated teachers. Collaboration among colleagues at five of the six schools played a key role in teachers’ professional development.

- **Leadership.** Principals at each school described a variety of governing approaches and management styles for their organizations. Staff at all schools described school leaders as empowering, respectful, and supportive.

- **School culture.** Teachers at all schools described collegial and supportive staff cultures that promoted higher levels of creative risk-taking and job satisfaction among staff. Teachers commonly described a nurturing staff culture of shared responsibility and high expectations. Many staff and administrators described their schools as safe and stable environments that were conducive to learning—schools in which students, including those with disabilities, feel accepted by their peers.

Teachers and administrators at the case study schools consistently identified several practices as particularly effective:

- A strong, collaborative staff culture that provides staff members with ongoing, in-house professional development.

- Development and retention of high-quality staff.

- Use of a variety of math instruction practices to meet the needs of struggling learners and students with disabilities.

- Strong and supportive school leaders who encourage teachers to grow and give their best efforts to students and the school.
Extensive out-of-class math support.

Teachers and administrators at the case study schools also consistently identified several challenges:

- Insufficient staffing for student math support and insufficient time for math instruction.
- Inadequate math content knowledge among many teachers.
- Lack of high-quality math assessments and interventions for students in lower grades.
- The inherent difficulties of raising achievement levels among students with high and often multiple needs.

Staff members at the case study schools identified a number of practices—including in-house math leaders, strong leadership, and collaborative school cultures—that may be beneficial to other schools. Findings from this study call for further research on how the roles of math specialists, schoolwide leadership practices, and different forms of teacher collaboration may affect math learning for students with disabilities and struggling learners.

August 2008

Note

1. Medium- and high-need student populations are based on percentages of students eligible for free or reduced-price lunch in both Massachusetts and New York and, in New York, also on percentages of students with disabilities and students with limited English proficiency.
# TABLE OF CONTENTS

Why this study?  
Math disabilities and practices that affect math performance  
Practices for improving the math performance of students with disabilities and other struggling learners  
Seven categories of practices  
A systemic approach  
School context  
Synthesis of case study findings  
Math education practices at the six schools  
Strongest practices and challenges at the six schools  
Key findings from the cross-case analysis  
Overview of the case study schools  
Cedar Elementary School: creating a vital hub of math support  
Overview of Cedar Elementary School  
Classroom placement for students with disabilities and other struggling learners  
Highlighted practices at Cedar Elementary School  
Remaining challenges  
Looking forward  
Redwood Elementary School: empowering leadership to drive renewal  
Overview of Redwood Elementary School  
Classroom placement for students with disabilities  
Highlighted practices at Redwood  
Remaining challenges  
Looking forward  
Maple Elementary School: collaborating to share ownership of all students  
Overview of Maple Elementary School  
Classroom placement for students with disabilities and other struggling learners  
Highlighted practices at Maple Elementary School  
Remaining challenges  
Looking forward  
Aspen Elementary School: an inclusive philosophy with a variety of math supports  
Overview of Aspen Elementary School  
Classroom placement of students with disabilities  
Highlighted practices at Aspen Elementary School  
Remaining challenges  
Looking forward  
Beech Elementary School: supporting student learning before, during, and after school  
Overview of Beech Elementary School  
Classroom placement for students with disabilities  
Highlighted practices at Beech Elementary School  
Remaining challenges  
Looking forward
Willow School: vertical collaboration supports learning for all 84
  Overview of Willow School 84
  Classroom placement for students with disabilities 86
  Highlighted practices at Willow School 86
  Remaining challenges 92
  Looking forward 92

Questions for future research 93

Appendix A  Methodology 94

Appendix B  Side by side summaries of characteristics and practices at the six case study schools 106

Appendix C  State assessment data for the six case study schools 156

Notes 162

References 163

Boxes
  1  Study methodology and limitations 14
  2  Key terms used in this report 21

Figures
  1  Multiple roles of the math lead teacher at Cedar Elementary School, 2006/07 37
  A1  Process for selecting case study schools 94

Tables
  1  Overview of the six case study schools, 2006/07 33
  2  Snapshot of practices at Cedar Elementary School, 2006/07 35
  3  Student demographics at Cedar Elementary School, 2006/07 36
  4  Staff and administration at Cedar Elementary School, 2006/07 36
  5  Instructional settings and services at Cedar Elementary School, 2006/07 37
  6  Snapshot of practices at Redwood Elementary School, 2006/07 45
  7  Student demographics at Redwood Elementary School, 2006/07 46
  8  Staff and administration at Redwood Elementary School, 2006/07 46
  9  Snapshot of practices at Maple Elementary School, 2006/07 55
  10  Student demographics at Maple Elementary School, 2006/07 56
  11  Staff and administration at Maple Elementary School, 2006/07 56
  12  Snapshot of practices at Aspen Elementary School, 2006/07 65
  13  Student demographics at Aspen Elementary School, 2006/07 66
<table>
<thead>
<tr>
<th>Section</th>
<th>Page</th>
</tr>
</thead>
<tbody>
<tr>
<td>14 Staff and administration at Aspen Elementary School, 2006/07</td>
<td>66</td>
</tr>
<tr>
<td>15 Snapshot of practices at Beech Elementary School, 2006/07</td>
<td>75</td>
</tr>
<tr>
<td>16 Student demographics at Beech Elementary School, 2006/07</td>
<td>76</td>
</tr>
<tr>
<td>17 Staff and administration at Beech Elementary School, 2006/07</td>
<td>76</td>
</tr>
<tr>
<td>18 Math support and intervention programs provided outside the school day at Beech Elementary School, 2006/07</td>
<td>79</td>
</tr>
<tr>
<td>19 Snapshot of practices at Willow School, 2006/07</td>
<td>85</td>
</tr>
<tr>
<td>20 Student demographics at Willow School, 2006/07</td>
<td>86</td>
</tr>
<tr>
<td>21 Staff and administration at Willow School, 2006/07</td>
<td>86</td>
</tr>
<tr>
<td>A1 School practices suggested by the research team to guide nomination of schools</td>
<td>96</td>
</tr>
<tr>
<td>A2 Similar math practices at the six case study schools, 2006/07</td>
<td>98</td>
</tr>
<tr>
<td>A3 Characteristics of case study schools, 2006/07</td>
<td>99</td>
</tr>
<tr>
<td>A4 Issues examined at each school, 2006/07</td>
<td>101</td>
</tr>
<tr>
<td>A5 Role-specific focus, number of staff observations, and number of interviews, 2006/07</td>
<td>102</td>
</tr>
<tr>
<td>B1 In-class math services for students with disabilities at the six case study schools by classroom type, 2006/07</td>
<td>106</td>
</tr>
<tr>
<td>B2 Staff teaching experience and background at the six case study schools, 2006/07</td>
<td>108</td>
</tr>
<tr>
<td>B3 Reported and observed accessibility strategies used for math instruction at the six case study schools, 2006/07</td>
<td>110</td>
</tr>
<tr>
<td>B4 Math curricula, curriculum support, and instruction time at the six case study schools, 2006/07</td>
<td>111</td>
</tr>
<tr>
<td>B5 Out-of-class math services and programs at the six case study schools, 2006/07</td>
<td>112</td>
</tr>
<tr>
<td>B6 Summary of math assessment practices at the six case study schools, 2006/07</td>
<td>113</td>
</tr>
<tr>
<td>B7 Formal collaboration practices among staff at the six case study schools, 2006/07</td>
<td>115</td>
</tr>
<tr>
<td>B8a Math professional development providers for the six case study schools, 2006/07</td>
<td>117</td>
</tr>
<tr>
<td>B8b Types of professional development provided by the in-house math leaders in the six case study schools, 2006/07</td>
<td>117</td>
</tr>
<tr>
<td>B9 Leadership characteristics at the six case study schools, 2006/07</td>
<td>118</td>
</tr>
<tr>
<td>B10 Staff culture at the six case study schools, 2006/07</td>
<td>121</td>
</tr>
<tr>
<td>B11 Staff attitudes toward students at the six case study schools, 2006/07</td>
<td>122</td>
</tr>
<tr>
<td>B12 Teacher qualifications and longevity at the six case study schools and in Massachusetts and New York, 2004/05–2006/07</td>
<td>123</td>
</tr>
<tr>
<td>B13 Out-of-class math services for students with disabilities and other struggling learners at the six schools, 2006/07</td>
<td>124</td>
</tr>
</tbody>
</table>
B14  Formal collaboration practices in the six case study schools, 2006/07  129
B15  A summary of math professional development at the six schools, 2006/07  133
B16  Governing approaches—words from administrators at the six case study schools, 2006/07  136
B17  Roles of school administrators: summary of the six case study schools, 2006/07  137
B18  Goals for the school, staff, and students at the six case study schools—words from administrators, 2006/07  141
B19  Staff culture at the six case study schools, 2006/07  142
B20  Staff attitudes toward students at the six case study schools, 2006/07  148
B21  School environment for students with disabilities at the six case study schools, 2006/07  151
B22  Most commonly reported strongest math education practices for students with disabilities and other struggling learners at the six case study schools, 2006/07  153
B23  Common challenges to math education for students with disabilities and other struggling learners at the six case study schools, 2006/07  155
C1   Grade 4 New York State Testing Program math performance for Beech Elementary School, 2002/03–2004/05  158
C2   Grade 4 New York State Testing Program math performance for Maple Elementary School, 2002/03–2004/05  158
C3   Grade 4 New York State Testing Program Math Performance for Redwood Elementary School, 2002/03–2004/05  159
C4   Grade 4 Massachusetts Comprehensive Assessment System math performance for Aspen Elementary School, 2003/04–2005/06  159
C5   Grade 4 Massachusetts Comprehensive Assessment System math performance for Cedar Elementary School, 2003/04–2005/06  160
C6   Grade 4 Massachusetts Comprehensive Assessment System math performance for Willow School, 2003/04–2005/06  161
This report describes in-depth practices at six schools that are making targeted efforts to improve math education for students with disabilities and other struggling learners. It examines each school’s practices for improving the math learning of all students as well as specific supports for students with disabilities and other struggling learners and identifies the challenges that schools face to serve students with diverse needs.

WHY THIS STUDY?

State and local education agencies across the nation face a critical need to improve the math learning and achievement of students with disabilities. Since passage of the No Child Left Behind (NCLB) Act of 2001 and the Individuals with Disabilities Education Acts (1997 and 2004) schools, districts, and states are required to include students with disabilities in statewide assessments and to show that these students make adequate yearly progress in math. Most students with disabilities perform at low levels on standardized math assessments. State, district, and school leaders have therefore been grappling with what practices and policies to use to improve the math learning of these students.

This report provides in-depth descriptions of practices at six schools that are making targeted efforts to improve math education for students with disabilities and other struggling learners. (The term struggling learner does not have a formal definition; it is used broadly in this report to refer to students who perform poorly on math assessments or are perceived by teachers as needing extra help.) Selected through a multistep nomination and screening process, the six schools—all in Massachusetts or New York—include three urban, one suburban, and two rural schools, with student bodies ranging from 231 to more than 1,200 students. All of the schools received Title 1 funding.

This report focuses on math education at the elementary school level, because these years are critical for building a math foundation. The project examined each school’s practices for improving the math learning of all students, as well as specific supports for students with disabilities and other struggling learners. It did so for two reasons. First, during the elementary school years some students fail to be identified as having disabilities because of the complexities of determining whether their difficulties are developmental or related to a disability. Second, the Individuals with Disabilities Education Act of 2004 recommends that schools provide early intervention services to
students without disabilities who need academic support. The practices schools use to help struggling learners may help reduce the number of students who later need special education services.

The report is the third in a series of three. The first report analyzes math performance data for grade 4 students with disabilities in New York; the second does the same for grade 4 students with disabilities in Massachusetts. This report looks in-depth at math education practices in a small number of schools in both states and complements the analyses of statewide performance data in the other two reports. Together, the three reports extend and deepen the understanding of math education practices for students with disabilities and the achievement patterns of this important subgroup.

For administrators the case studies provide examples of approaches and structures that they may consider for their own schools and districts. For researchers the case studies help identify practices worthy of further examination.

To provide context for the case studies, the next section provides background information on math learning disabilities and identifies practices associated with improving math learning for struggling students.

**MATH DISABILITIES AND PRACTICES THAT AFFECT MATH PERFORMANCE**

The term **students with disabilities** is broad and encompasses cognitive, emotional, and physical disabilities. The federal government defines 13 categories of disabilities: autism, deaf-blindness, deafness, hearing impairment, mental retardation, multiple disabilities, orthopedic impairment, other health impairment, serious emotional disturbance, specific learning disability, speech or language impairment, traumatic brain injury, and visual impairment including blindness. States have their own definitions.

In 2005, 13.8 percent of all students enrolled in public schools in the United States had disabilities that qualified them for services under the Individuals with Disabilities Education Act (Individuals with Disabilities Act of 2004). The percentages were slightly lower in New York (12.2 percent) and higher in Massachusetts (15.9 percent; New York State Education Department 2006; Massachusetts Department of Education 2006b).

Nationally, the largest percentage of these students (40.6 percent in 2006) are identified as having **specific learning disabilities** (Individuals with Disabilities Act of 2004), defined as

> a disorder in one or more of the basic psychological processes involved in understanding or in using language, spoken or written, which . . . may manifest itself in the imperfect ability to listen, think, speak, read, write, spell, or do mathematical calculations, spoken or written. Such term includes such conditions as perceptual disabilities, brain injury, minimal brain dysfunction, dyslexia, and developmental aphasia . . . Such term does not include a learning problem that is primarily the result of visual, hearing, or motor disabilities, of mental retardation, of emotional disturbance, or of environmental, cultural, or economic disadvantage (20 United States Code §1401 [30]).

Numerous studies show that students with specific learning disabilities have persistent difficulties with computation and problem-solving (Miller, Butler, and Lee 1998). Other studies note difficulties with number processing and number sense (Mazzocco 2007). Fuchs and Fuchs (2002a) find that students with both reading and math disabilities have difficulties solving word problems that differ from those of students with only math disabilities. Cawley and Miller (1989) report that students with learning disabilities perform far below their grade-level peers and progress at half their speed. Other kinds of disabilities, such as attention deficit hyperactivity disorder, can also
affect student performance in computation and word problem-solving (Zentall 2007).

Difficulties with math are not unique to students with disabilities. Among 2nd graders 35 percent described math as difficult; only 10 percent said the same for reading (Mazzocco 2007). As students progress in school, difficulties may arise as math content becomes more complex and greater skill is required. Solving problems involving fractions is a well known difficulty for students with learning disabilities and many students without disabilities, as indicated by the National Assessment of Educational Progress (Hecht, Vagi, and Torgesen 2007; National Center for Education Statistics 2006).

Another cause of difficulty is math anxiety, defined as “the negative emotional reaction some people experience when placed in situations that require mathematical reasoning or problem solving” (Ashcraft, Krause, and Hopko 2007, p. 329). Math anxiety can have a negative effect on student performance on standardized tests. Poor math achievement is also related to external factors, including inadequate math instruction, environmental factors, and low socioeconomic status (Jordan et al. 2006).

Math disabilities is an emerging field. Because there is neither a standard definition for a math learning disability nor a standard assessment tool for diagnosis, there is debate over how to differentiate between math learning disabilities and math difficulties unrelated to a disability. Thus, there is considerable variation in the extent to which struggling students are identified as having math learning disabilities. For this and other reasons this report focuses on both students with disabilities and other struggling learners.

Because there is neither a standard definition for a math learning disability nor a standard assessment tool for diagnosis, there is debate over how to differentiate between math learning disabilities and math difficulties unrelated to a disability.

PRACTICES FOR IMPROVING THE MATH PERFORMANCE OF STUDENTS WITH DISABILITIES AND OTHER STRUGGLING LEARNERS

Over the past several decades researchers have studied education practices that may improve math teaching to and learning by students with disabilities and other struggling learners. Some studies focus on instruction strategies and interventions to help students overcome barriers that may hinder their abilities to learn and demonstrate achievement specifically in math (Baker, Gersten, and Lee 2002; Fuchs and Fuchs 2007; Woodward, Baxter, and Robinson 1999; Xin and Jitendra 1999). A few studies identify common education practices among schools in which students with disabilities perform at relatively high levels in math or English language arts (Hawkins 2007; Nagle et al. 2006; University of Massachusetts Donahue 2004). One of these studies (University of Massachusetts Donahue 2004) finds that urban schools in Massachusetts with relatively high-performing students with disabilities displayed common characteristics, such as a schoolwide emphasis on including students with disabilities in general education classrooms, efforts to align curricula with state standards, use of student assessment data to guide decisions about instruction, targeted professional development for school staff, flexible and effective leadership, and a school culture marked by high academic standards and a disciplined environment.

Many of the practices identified by the University of Massachusetts Donahue report are similar to practices that have been linked to high-performing schools in general. Shannon and Byslma (2007), for instance, find that high-performing schools across the United States display nine common characteristics: curricula and assessments aligned with state standards, regular monitoring of teaching and student learning, focused professional development, effective leadership, high standards and expectations for all students, high levels of staff collaboration, supportive learning environments, extensive family and community
involvement, and a clear and shared focus. Practices in the areas of leadership, teacher collaboration, professional development, and school culture typically involve coordinated action across the school faculty and organization. Thus, practices that benefit the achievement of students with disabilities may include systemic or schoolwide practices that go beyond classroom teaching.

Seven categories of practices

From these and other studies it appears that seven categories of school practice may be particularly relevant to the math performance of students with disabilities and other struggling learners:

- Classroom math instruction (including student placement practices, staffing for math instruction, and math-specific instruction strategies that are accessible to all learners).
- Math supports and interventions.
- Assessment.
- Teacher collaboration.
- Professional development in math and special education.
- Leadership.
- School culture.

How schools coordinate practices within their organizations and in specific contexts may also have implications for student learning and math outcomes. The rest of this section describes practices in each of these categories and other factors that affect math teaching to and learning for students with disabilities and other struggling learners.

The seven categories do not include the full range of practices and factors that may be related to math learning of students with disabilities and other struggling learners. For example, research links parent involvement and district leadership to student achievement (Marzano 2003; Waters and Marzano 2006). It was beyond the scope of this project, however, to examine these other factors. Future studies might examine how parent involvement and district leadership can improve math education for struggling math learners, particularly students with disabilities.

Classroom math instruction. Classroom math instruction includes student placement and curriculum access, instructional strategies for accessibility, teacher staffing and the use of math specialists, and math instructional time.

Student placement and curriculum access. Fundamental to the Individuals with Disabilities Education Act of 2004 is the mandate to improve education results for students with disabilities by “having high expectations for such children and ensuring their access to the general education curriculum in the regular classroom, to the maximum extent possible” (section 682). To fulfill this mandate for math, schools need to provide students with disabilities access to the general education math curriculum in ways that match their individual learning needs.

Because students with disabilities include 13 disability types that occur with varying levels of severity, schools cannot use a one-size-fits-all solution to educate students with disabilities. They need to consider students’ individual needs in making decisions about where they will receive math instruction, who will teach them, and what instructional practices and supports will help them succeed. The Special Education Elementary Longitudinal Study (SEELS) of more than 11,000 students with identified disabilities finds that “schools can influence the level and trajectory of students’ learning through decisions regarding instructional settings and activities” (Blackorby et al. 2007, p. 9). In particular, for students with disabilities taking more academic classes in general education settings was positively correlated with higher reading and math scores.
Providing access to the general education curriculum can improve student performance on math state assessments because it gives students the opportunity to learn the content that is assessed (Access Center 2008). Among the factors examined, Marzano (2003) also identifies the opportunity to learn as having the strongest relation to student achievement. Research on urban districts with high-performing students with disabilities finds that successful schools emphasized providing students with disabilities access to the general education curriculum and aligning the curriculum with the state frameworks (University of Massachusetts Donahue 2004).

*Instructional strategies for accessibility.* Implementing strong instructional practices is central to providing high-quality math education to all students. The National Council of Teachers of Mathematics’ *Principles and Standards for School Mathematics* recommends that teachers focus on math processes, such as problem-solving and making connections between math and the real world in their instruction (National Council of Teachers of Mathematics 2000). A focus on abstract thinking poses extra challenges for students with learning disabilities (Maccini and Gagnon 2005). Multiple approaches to teaching math concepts are needed to help students with disabilities reach a deep understanding of math. The National Council of Teachers of Mathematics Equity Principle states that “equity does not mean that every student should receive identical instruction; instead it demands that reasonable and appropriate accommodations be made as needed to promote access and attainment for all students” (National Council of Teachers of Mathematics 2000, p. 12).

To put this principle into practice, teachers need to use a variety of instructional approaches to help students with disabilities learn math. The Access Center (2005) identifies strategies that have significant research support, including adopting a sequential instructional approach known as concrete-representational-abstract (in which students progress from working with concrete materials to making drawings to using abstract symbols) and using a range of learning strategies, such as peer-assisted learning. The Council for Exceptional Children (2007) recommends the use of graphic organizers, formative evaluation, and direct instruction. Both organizations identify cooperative learning, differentiated instruction, and grouping strategies as practices that have some research support but need further validation.

Several studies support the use of a concrete-representational-abstract instructional approach to help students with disabilities grasp mathematical concepts (Maccini and Gagnon 2000; Miller and Mercer 1993). Some evidence suggests that students who use concrete materials develop more precise and more comprehensive mental representations and are more successful at applying math ideas to real-life situations (Harrison and Harrison 1986; Suydam and Higgins 1977). And manipulative materials—models, blocks, tiles, and other objects used to explore math ideas and solve math problems—can help students grasp mathematical ideas while promoting flexible thinking (English and Halford 1995), although the particular manipulatives used in a lesson must be carefully chosen so that the concept being taught is not misinterpreted (Dufour-Janvier, Bednarz, and Belanger 1987).

Graphic organizers can also help many students grasp math content (Horton, Lovitt, and Berguerud 1990). Organizers commonly used include hierarchical graphic organizers, sequence charts, and Venn diagrams (Maccini and Gagnon 2005). Swanson (1999) finds that small-group instruction and directed questioning and response improve students’ math problem-solving abilities. In peer tutoring models students are taught by peers who receive training and supervision from classroom teachers. An experimental longitudinal study of the classwide peer tutoring approach finds improvements in student achievement (Greenwood, Maheady, and Delquadri 2002). Research on
another model, PALS (peer-assisted learning), suggests that it enables students to make connections with abstract math concepts (Fuchs, Fuchs, and Karns 2001; Fuchs et al. 1997).

*Teacher staffing and math specialists.* Studies find that teacher expertise and student achievement are correlated (Darling-Hammond 2000; National Commission on Teaching and America’s Future 1996). Teacher knowledge of content and pedagogical method is essential to effective math instruction (Ball, Hill, and Bass 2005). Struggling students, particularly students with disabilities, benefit from teachers who have strong math content knowledge and expertise with a variety of instructional strategies.

Despite this evidence, students with disabilities often receive math support and instruction from special educators, who often possess limited math content knowledge. Most special educators lack sufficient knowledge of math standards, which limits their ability to provide support to students with disabilities (Maccini and Gagnon 2002). Math content knowledge is also an issue for general educators at the elementary level. Because preservice programs prepare elementary teachers for teaching many subject areas, they typically do not provide substantial training in math (Reys and Fennell 2003).

Many groups have recommended using math specialists in elementary schools (National Research Council 1989; Reys and Fennell 2003; Lott 2003; Maryland State Department of Education 2001). A math specialist is a “teacher whose interest and special preparation in math content and pedagogy are matched with special teaching or leadership assignments” (Reys and Fennell 2003, p. 280). Math specialists may have a variety of titles—math coach, math support teacher, math lead teacher—and a variety of roles. In the lead teacher model the math specialist supports and mentors teachers by demonstrating teaching strategies, leading planning meetings, and providing professional development. According to Reys and Fennell, this model’s success depends on the “commitment and expertise of the specialist, as well as the respect and confidence that fellow teachers have for the specialist” (p. 280). Another model, the specialized teaching assignment, involves redistributing teaching tasks so that elementary school teachers take responsibility for particular subject areas. This allows teachers who specialize in math to hone their instructional practices and focus their professional development in this area.

*Instructional time.* Research has long demonstrated the important relation between time spent on instruction and student learning outcomes (Suarez et al. 1991). This relation is stronger when the time is spent on instructional strategies that are appropriate for students’ individual needs. Woodward, Baxter, and Robinson (1999) indicate that some low-achieving students require considerable time to learn certain math concepts—time that teachers often underestimate. The amount of math instruction schools provide to students with disabilities and other struggling learners and the scheduling arrangements schools use to deliver instruction may therefore affect student math outcomes.

*Math supports and interventions.* Math interventions can be effective supports for students with disabilities (Cawley 2002). In fact, all elementary school students appear to benefit from math problem-solving support (Fuchs and Fuchs 2003). Some interventions target specific topics in the math curriculum; others focus on systemic problem-solving processes and strategies that can be applied across topics. Examples include interventions that use technology to help students build fluency in math facts (Hasselbring, Goin, and Bradsford 1987); gain strategies for solving word problems (Jitendra 2002); build relations between real quantities, counting numbers, and formal symbols (Griffin 2007); and develop the cognitive processes that underlie general math problem-solving (Montague 1997). A synthesis of 15 empirical research studies on math interventions identified the following approaches as having positive effects on low-achieving students: explicit
instruction, peer tutoring, and using progress-monitoring data with instructional recommendations (Baker, Gersten, and Lee 2002).

Additional support and interventions to remediate academic deficits may occur after school, on weekends, or outside the regular school calendar. The University of Massachusetts Donahue study (2007) finds that higher performing schools tend to provide additional academic support services, including individual tutoring, which may help students with disabilities develop the strategic knowledge required to solve complex math problems (Woodward, Monroe, and Baxter 2001).

Support to students with disabilities and other struggling learners is often provided in a special education resource room. One study reports that teachers believe that resource rooms provide settings in which intense and individualized instruction can be adapted to a student’s individual needs (Meyers et al. 1990). Other studies show that the amount of time spent on instruction in resource rooms is relatively low (Carpenter 1985; Haynes and Jenkins 1986). More research on the effectiveness of resource rooms for students with disabilities is needed.

Response to Intervention is a form of early intervention for all children at risk of school failure (Fuchs and Fuchs 2006). Under this approach students are continually assessed and monitored; results of these tests are then used to further inform instruction. “[Response to Intervention] assessment . . . is a form of dynamic assessment because its metric is change in students’ level or rate of learning. Such information assists practitioners’ efforts both to design early intervention and to identify special-needs children” (Fuchs and Fuchs 2006, p. 94). Response to Intervention has recently gained momentum as a means of identifying students with learning disabilities in response to the Individuals with Disabilities Education Act of 2004, which recommends its use (Strangman et al. 2006). The approach recognizes that poor achievement may not be indicative of a learning disability but may partly reflect poor instruction (Strangman et al. 2006).

Some research shows that monitoring student progress can identify students at risk of academic failure (Deno 2003). Teachers who use progress monitoring (formerly called curriculum-based measurement) appear better able to identify students in need and to create stronger instructional programs than teachers who do not (Fuchs and Fuchs 2002b).

Assessment. The National Council of Teachers of Mathematics recommends that assessment “be an integral part of instruction that informs and guides teachers as they make instructional decisions” (National Council of Teachers of Mathematics 2000, p. 22). It emphasizes that assessment methods need to be accessible to students with special needs to enable such students to demonstrate their knowledge and skills without impediments. The National Council of Teachers of Mathematics recommends that teachers use a variety of assessment tools, including formative methods that guide instruction and summative methods that measure progress. Formative evaluation has been identified as a research-supported practice for improving the learning of students with disabilities (Espin, Shin, and Busch 2000).

In selecting assessment tools, teachers can draw from materials in their math curriculum and other sources, such as schoolwide or districtwide tests. One study finds that district or building specialists develop math assessments more often than they develop literacy assessments, which tend to be published products (University of Massachusetts Donahue 2004). The difference may reflect the larger research base on reading than on math, particularly math disabilities.

Assessment data can be used for multiple purposes, including identifying struggling learners, informing lesson planning, and revealing weak areas in the curriculum. The University of Massachusetts
Donahue (2004) study finds that using assessment data to inform instruction is a common practice in urban schools in which performance by students with disabilities is relatively high. In a more recent study the same researchers find that higher performing schools “used assessment data to guide instructional planning and delivery, and benefited from principals and coaches who could translate assessment results into instructional action” (University of Massachusetts Donahue 2007, p. 31). The role of these “translators” was cited as central to helping staff apply the findings to their instruction.

Teacher collaboration. High levels of collaboration and communication are characteristics of high-performing schools (Shannon and Bylsma 2007). Bruner and Greenlee (2000) find that there is more collaboration among teachers in higher performing schools than in lower performing schools. Teacher collaboration has also helped to promote shared goals among staff, create opportunities for teachers to learn from one another, and enhance professional development opportunities (Rosenholtz 1989). Newmann and Wehlage (1995) find that teacher collaboration can also have a positive effect on student achievement. Snell and Janney (2000) find that staff collaboration facilitates inclusive practices at schools.

The opportunity to reflect on classroom practice has been identified as having a major influence on a teacher’s professional growth (Clarke 1997). Consequently, fostering a collaborative atmosphere has been identified as critical to building a strong and inclusive school. Driscoll (1986) and Little (1982) break down the idea of effective collaboration into concrete behaviors. According to them, math teachers need to have opportunities to discuss the teaching and learning of math with other teachers, observe their peers and be observed by them, engage in group planning and implementation of curriculum, share knowledge about math, and support one another in taking risks.

Coteaching and coplanning among teachers are ways of fostering staff collaboration. And these practices have become widely used to integrate students with disabilities into general education classrooms (Friend and Cook 1998; Lawton 1999). Lack of common planning time is often cited as one of the barriers to coplanning success (Karge, McClure, and Patton 1995). One meta-analysis of research finds that coteaching is moderately effective in math instruction (Murawski and Swanson 2001). The research on the effect of coteaching is still emerging, however, and some educators have called for more research to evaluate its effectiveness for students with disabilities and other struggling learners (Lawton 1999).

Questions remain about how collaboration directly affects math instruction for students with disabilities and other struggling learners, what kinds of collaborative structures (for example, planning meetings and study groups) teachers find most beneficial, and the ways in which collaboration can promote teachers’ professional growth. Collaboration with colleagues is also a key component of professional development, as described in the next section.

Professional development in math and special education. To teach math to students with disabilities, teachers need to build their own content knowledge and pedagogical skills. A survey by the U.S. Department of Education, National Center for Education Statistics (1999) reveals that only 19 percent of math teachers report feeling “very well prepared” to address the needs of students with disabilities. Math teachers often lack training in working with students with disabilities, and special educators often lack training in math and math education. How schools address these issues—and the models of professional development they adopt—shapes the math instruction students receive, affecting students’ math outcomes.

A growing body of research exists on models of professional development and their effect on teachers’ content knowledge and instructional practices. Teacher collaborative groups and study
groups can help strengthen teacher practices (Gutierrez 2002; Langer, Colton, and Goff 2003; Little et al. 2003; Rueda and Garcia 1997). Engaging teachers in learning opportunities that involve interactions between teachers has positive effects on teacher knowledge and practices (Garet et al. 2001; Banilower and Shimkus 2004).

As schools around the country face heightened pressure to raise student achievement, they have been exploring a variety of professional development approaches. Efforts include programs that focus on building teachers’ content knowledge; developing collaborative arrangements, such as coaching and peer study groups; and helping teachers analyze student work and differentiate instruction. Teacher organizations have recommended ongoing coherent professional development that is practice based and school contextualized (National Council of Supervisors of Mathematics 2007; Goertz, Floden, and O’Day 1995). Few studies have rigorously examined the relation between professional development and student achievement; a research review identifies only 9 of 1,300 studies as meeting scientifically based research standards (Yoon et al. 2007). Six of these studies find a positive and significant effect on student achievement in elementary schools in which teachers received more than 14 hours of professional development (Yoon et al. 2007).

Even less is known about the relation between the professional development of teachers and the math achievement of students with disabilities. Little, for example, is known about the effects of professional development that focuses on deepening teachers’ math content knowledge, building skills in accessible instruction, or understanding a specific curriculum. More research is needed to understand the methods and content of professional development that can best train teachers to improve math instruction for students with disabilities.

Effective school leadership has also been identified as one of the nine characteristics of high-performing schools (Shannon and Bylisma 2007). A meta-analysis of 69 studies finds that leadership can have a small but educationally significant effect on student outcomes (Marzano, Waters, and McNulty 2005). Cotton (2003) finds that principals affect student achievement indirectly through their effect on teachers. And a synthesis of research on eight years of school reform in Chicago shows that the quality of the principal’s leadership is a critical element in school improvement (Stringfield et al. 1997).

Leaders also play a significant role in promoting inclusive practices for students with disabilities. The idea of inclusive schooling encompasses more than just the placement of special and general education students in the same classroom (Consortium on Inclusive Schooling Practices 1996). According to Stainbeck and Stainbeck (1990), an inclusive school is a “place where everyone belongs, is accepted, supports, and is supported by his peers and other members of the school community in the course of having his or her educational needs met” (p. 3). Principals are key in creating a school climate in which all students feel a sense of belonging. Using case study methodology, Salisbury and McGregor (2002) find that principals promote inclusive practices in their schools through a range of administrative strategies designed to change practices and beliefs about students with disabilities. Questions remain about how effective leaders establish and sustain inclusive environments and how these practices influence teachers’ expectations and instruction for students with disabilities.

Leadership. A review of the literature shows that school leadership is the second most important school-related factor affecting student learning in schools after teaching (Leithwood et al. 2004).

School culture. School culture is “the sum of the values, cultures, safety practices, and organizational structures within a school that cause it to function and react in particular ways” (West...
Regional Equity Network 2007). A positive school culture can positively influence student achievement. In a study of urban public schools in Massachusetts researchers found that higher performing schools had positive staff and student cultures (University of Massachusetts Donahue 2007). Staff cultures in these schools were exemplified by “collegiality, a sense of efficacy, a unified vision and shared accountability for school improvement”; student cultures were “safe and nurturing, but also challenging, supportive and goal- and accountability-focused” (University of Massachusetts Donahue 2007, p. 4). These findings are consistent with research by Barth (1990), who finds that collegiality in a school affected the school’s quality, character, and student accomplishments. Sebring and Bryk’s (2000, pp. 442–43) synthesis of research on school reform in Chicago identifies social trust as a characteristic of improving schools:

Schools that are improving are characterized by cooperative work relations among all adults. To achieve this state requires a strong base of social trust among teachers, between teachers and parents, between teachers and the principal, and between teachers and students. In schools that are improving, where trust and cooperative adult efforts are strong, students also report that they feel safe, sense that teachers care about them, and experience greater academic challenge. In contrast, in schools with flat or declining test scores, teachers are more likely to state they do not trust one another, and both teachers and students report less satisfaction with their experiences.

Some researchers argue that, in addition to creating a safe and respectful community, administrators and staff need to make deliberate efforts to create an inclusive culture that welcomes students with disabilities (Schaffner and Buswell 1996). Many schools participating in the Working Forum on Inclusive Schools (1994, p. 9) found that fostering a sense of community was critical to establishing cultures in which all students felt they belonged. The principal plays a key role in communicating, creating, and maintaining an inclusive school climate. Teachers and administrators need to communicate high expectations to all students and to provide the support and encouragement students need to achieve those expectations.

School culture also encompasses the relationships between school personnel and parents and the larger community. Parent and community involvement in schools has positive effects on student achievement (Marzano 2003). Schools can create cultures that are welcoming to parents by communicating frequently with them and providing opportunities for them to participate in school activities and decisions. Establishing these positive relationships is particularly crucial for helping the parents of students with disabilities navigate the Individualized Education Program (IEP) process and work in partnership with teachers (Hunt et al. 2003).

Math learning for students with disabilities and other struggling learners may require coordinated schoolwide efforts by general educators, special educators, and administrators across multiple practice areas. In a synthesis of research Marzano (2003) identifies a “safe and orderly environment” as one of the top five factors affecting student achievement. Using case study methodology, the University of Massachusetts Donahue Institute (2004, p. 2) finds that “a well disciplined academic and social environment” is a common characteristic of urban schools with high-performing students with disabilities. These schools maintain rules and structures that help students focus on learning.

Practices in each of the seven categories just discussed may help promote math learning for students with disabilities and other struggling learners. But ongoing math achievement for these students may require coordinated schoolwide efforts by general educators, special educators, and administrators across multiple practice areas. Indeed, schoolwide practices may be critical to achievement among struggling learners. Malmgren, McLaughlin, and Nolet (2006) find that the performance of general education
students is the single most consistently significant variable correlated with performance of students with disabilities on statewide assessments in English language arts and math. They find that “schools that got good results for students without disabilities also tended to get good results for students with disabilities” (p. 8). They note that “the success of students with disabilities, as well as their difficulties, is usually linked to special education variables . . . [In contrast, viewing] the achievement of students with disabilities as a result of general schoolwide variables shifts the ‘ownership’ of special education students’ success to a broader set of educators” (p. 92).

A schoolwide approach to improving student learning may require schools to implement a combination of practices in a coherent and systematic manner (Individuals with Disabilities Act of 2004; D’Agostino and others 1998). In the 1980s researchers began developing models for schools seeking to implement whole-school reforms (Desimone 2000). Since then thousands of schools have adopted various reform methods—the most popular is the elementary literacy program Success for All (LaPointe and Stullich 2004; Slavin and Madden 2003). A meta-analysis of comprehensive school reform research finds that, despite quantitative and qualitative limitations in the studies, the research shows positive achievement effects for students in comprehensive school reform schools compared with students in control schools (Borman et al. 2003). Other studies find mixed achievement results and significant variation in how whole-school reforms have been implemented (Berends, Bodilly, and Kirby 2002; U.S. Department of Education 2004; Yin and Kim 2003).

How practices in different areas may work together to promote math achievement among students with disabilities and other struggling learners remains unclear. A quantitative study comparing high-performing and low-performing high-needs elementary schools examines the relations among four areas of school practice (leadership, professional community, school environment, and instruction) that have been identified as critical to school effectiveness (Mid-continent Research for Education and Learning 2005). It finds that leadership is a driving force influencing the professional community and school environment.

Leadership practices may help to build inclusive and supportive school cultures, which in turn may motivate staff to set high expectations for all students, encouraging students with disabilities to succeed. Math instruction practices may be enhanced by new strategies teachers learn through professional development and collaboration with colleagues. More research is needed on how different practices operate in concert.

The unique configuration of practices observed in each school may reflect contextual factors, such as resources, size, student demographics, and location. Resource levels can affect the amount and kinds of staffing and support services available for math instruction and whether the school is able to schedule common planning time for staff members. (Insufficient planning time is a commonly cited barrier to implementation of comprehensive school reform models; Muncy and McQuillan 1996; Ross et al. 1997; Smith et al. 1997.)

Other studies find variations in implementation of comprehensive school reform models that may be related to student demographics. In particular, lower levels of implementation are found in schools with large numbers of poor and minority students as well as in schools with high student mobility (Berends, Bodilly, and Kirby 2002; Stringfield et al. 1997). And elementary and smaller schools have implemented more whole-school reform than secondary and larger schools (Berends, Bodilly, and Kirby 2002).

For schools and districts the number of concurrent initiatives and their coherence may affect the
implementation of reform programs. Case studies of the schoolwide restructuring models developed by the nonprofit New American Schools Development Corporation find that this reform was just one of many that schools were implementing. “In many instances this caused teacher overload, and reduced the capacity of teachers to implement the design,” according to Berends, Bodilly, and Kirby (2002, p. xxxiii). The University of Massachusetts Donahue (2007) study of urban schools finds that many were in the process of implementing multiple school improvement initiatives, including reforms in curriculum and assessment. Multiple concurrent reforms and ongoing changes created “a level of upheaval and a sense of unending transition” that may have negatively affected school improvement (University of Massachusetts Donahue 2007, p. 28). Schools with reform models or strategies that are not aligned with their district or state policies struggle to improve student outcomes (Tushnet, Flaherty, and Smith 2004; Yin and Kim 2003).

Research reveals a strong correlation between student achievement and community demographic factors, including average income, poverty, education level, English language proficiency, and single-parent status (Gaudet 1998). Urban schools face numerous challenges that affect teaching and learning. In a study of 30 urban schools in Massachusetts educators identified several factors, including poverty, housing insecurity, and limited parental support, as having “a complex and profound influence on the educational process” (University of Massachusetts Donahue 2007, p. 6). Funding for students with disabilities tends to be lower in urban than in suburban areas (U.S. Department of Education 2005) and the need for support services higher (Voltz and Fore 2006). In addition, many inner-city districts, particularly larger ones, have difficulty hiring and retaining special educators (U.S. Department of Education 2001; Fleischner 1993). Through interviews with a national sample of urban special educators Voltz (2000) finds that the cultural and linguistic diversity of urban students is often cited as a challenge for teaching.

Rural schools face similar challenges, including high poverty rates, low funding levels, and difficulties in hiring and retaining highly qualified teachers and administrators (Williams 2003; Arnold, Gaddy, and Dean 2004; Mitchem, Kossar, and Ludlow 2006). While shortages of special educators and high turnover rates affect schools across the country, staffing issues are particularly acute in rural areas, partly because of lower salaries and geographic isolation (Brownwell and others 2004; McLeskey, Tyler, and Flippin 2004; Reeves 2003). Consequently, rural schools tend to have more special education staff who are uncertified or minimally qualified (Tyler et al. 2003). In a survey of rural educators across the United States Mitchem, Kossar, and Ludlow (2006) note that respondents point to the NCLB requirement for highly qualified teachers as a serious challenge, particularly in special education. In a study of special education services in rural, suburban, and urban secondary schools Bouck (2005) finds that the number of co-taught classrooms is lowest in rural schools, perhaps because of the low level of special education staff. Survey results also reveal that the percentage of special educators with graduate degrees is lower in rural than in suburban and urban locales.

Special education practices may also be affected by the small size of many rural schools—75 percent enroll fewer than 400 students, and 20 percent enroll fewer than 100 (Williams 2003). Because it is costly to provide a variety of service options for a small number of students and because rural schools tend to spend less per pupil than schools in other areas on special education services, in rural areas students with disabilities have fewer program options (McLaughlin et al. 2005; Milloy et al. 2003). In contrast, research on general education students suggests that the small size of many rural schools may be a positive factor in student achievement (Williams 2003; Howley, Strange, and Bickel 2000). Some of the positive features of small schools are lower student–teacher ratios, supportive and cohesive environments, and stronger
community connections (Fairman 2003; Howley, Strange, and Bickel 2000).

Thus, research has identified a variety of contextual factors that may affect education outcomes. More work is needed, however, on how contextual factors may affect the kinds of practices schools adopt to improve math learning for students with disabilities.

SYNTHESIS OF CASE STUDY FINDINGS

A case study method was used for this project because case studies offer researchers and educators rich information about how schools are implementing specific practices in varying contexts. Six schools in Massachusetts and New York were selected as case studies based on nominations from experts in education and a screening process devised by the research team (see box 1 and appendix A for details). The research team then visited the six schools and, through classroom observations, interviews, and cross-case analysis, sought to answer the three research questions:

- How do schools provide math education to students with disabilities and other struggling learners? What practices are used and how are they implemented?

- What do school leaders and teachers identify as their school’s strongest practices for improving teaching math to students with disabilities and other struggling learners?

- What do school leaders and teachers identify as their greatest challenges for improving math teaching and learning for students with disabilities and other struggling learners?

This section synthesizes the findings for the six schools onto each of these questions.

Math education practices at the six schools

Many similarities were apparent in the math instruction strategies, levels of math support, and other school practices across the six schools. And many of the approaches and characteristics the schools shared have been cited as hallmarks of good instruction within the education literature. The schools’ shared practices, as well as notable differences, are examined for each of the seven practice categories.

Classroom math instruction. The six case study schools offered students with disabilities and other struggling learners diverse classroom placement options, maintained varied student–teacher ratios, and used different curricula for math instruction. Despite these differences the schools displayed a number of similarities.

Five of the six schools used an inclusion model as their primary classroom placement tool for students with disabilities. The Individuals with Disabilities Education Act recommends that students with disabilities be placed “in the regular classroom, to the maximum extent possible” while also recognizing the need for “a continuum of alternative placements” (Individuals with Disabilities Education Act of 2004, Sections 682c and 300.115). Four of the six schools (Redwood, Maple, Aspen, and Beech) included some students with disabilities in regular classrooms (referred to as “inclusion,” “integrated,” or “collaborative” classrooms) staffed by a full-time general educator and a part- or full-time special educator or teaching assistant (table B1). Willow School placed all elementary school students with disabilities in inclusion classrooms. The proportion of students with Individualized Education Programs in all classrooms at Willow approximated the proportion throughout the school, as recommended by the Individuals with Disabilities Education Act of 2004.

Redwood, Maple, Aspen, and Beech Elementary Schools offered various classroom settings to
BOX 1

Study methodology and limitations

Nomination, screening, review, and selection of case study elementary schools took place from fall 2006 through spring 2007. Two-day site visits at each school were conducted between March and June 2007.

Education leaders (state special education leaders, district superintendents, special education directors, math coordinators, university professors, and leaders of research projects focusing on math education and students with disabilities) were asked to nominate schools that were making strong, targeted efforts to improve the math learning of students with disabilities and other struggling learners. To provide a common set of nomination criteria, the research team provided a list of suggested practices (drawn from the research literature) and asked the education leaders to identify the school’s strengths in these areas (see table A1 in appendix A). This process yielded 38 schools, 19 each in Massachusetts and New York.

Publicly available data on each school’s demographics, math adequate yearly progress status, and grade 4 math state assessment results were used to screen the nominated schools. Researchers spoke with designated contacts at each school to learn about the practices identified in the nominations and to determine whether the practices were implemented throughout the school, had been implemented for at least a year, and were potentially replicable. Only 10 schools met these criteria.

Through phone conversations with principals or math specialists at the schools researchers gathered more detail about these and other practices that educators felt were benefiting the math learning of students with disabilities and other struggling learners. To describe a wide variety of math education practices for students with disabilities in diverse settings, the team gave more weight to schools whose practices appeared more strongly aligned with research and policy recommendations, that had implemented them longer, and that had higher need levels and more diverse student populations (see appendix C for details of need-level categories). Using these criteria, the project team selected the final set of six schools. These cases were chosen to illustrate a variety of practices adopted by schools perceived by education leaders to be exemplary in their math education efforts.

At each school the researchers observed math lessons in general education, inclusion, and separate special education settings. Classroom observations (typically one class period) were conducted by pairs of researchers following a common protocol. Altogether, 52 classroom observations were conducted to gather descriptive information to guide conversations with teachers and provide evidence on practices and examples to illustrate the case studies. The categories of staff members selected for interviews and observations were principal, math coach or leader, general education teachers, special education teachers providing in-class or resource room services, teaching assistants or paraprofessionals, and any other key informants suggested by the school’s primary contact. The data were used to analyze each school separately and to conduct cross-case analysis.

There are several limitations of the data and the methodology. First, the data do not provide evidence that specific school practices are effective; the methods do not allow for valid causal inferences. Second, because of small sample sizes and the sample selection methods used, school characteristics and opinions of teachers and administrators cannot be considered representative of all school system personnel. Third, because of time constraints, the study did not solicit the views of students, parents, and district administrators, and the visits to each site were limited in scope. Additional visits would allow researchers to observe school practices that do not occur daily. Also because of time constraints, researchers were unable to administer a systematic survey of standardized questions to school personnel across all sites. Thus, most data came from interviews on topics tailored to specific schools and personnel with specific roles. Variations in interview questions across schools and personnel may have resulted in different information on some practices for some schools. Findings about commonalities and differences across the schools, therefore, cannot be viewed as definitive.

Appendix A provides a detailed description of the study methodology. Appendix B provides side by side summaries of characteristics and practices at the six case study schools. Appendix C compares each school’s performance with the averages for schools in the same need-level category.
accommodate students with different degrees of disability. Each school typically had one inclusion classroom per grade in which up to half of all students had disabilities (mild to moderate). Each school also had general education classrooms in which a few students with mild disabilities received instruction from a general educator and either in-class or out-of-class support from a special educator. Redwood and Beech Schools had the largest numbers of placement options for students with disabilities, which may have been related to the schools’ large student bodies. The three urban schools (Cedar, Redwood, and Beech) all had completely separate multigrade special education classrooms. At Beech and Redwood Elementary Schools these classrooms are for students with severe disabilities; at Cedar Elementary School such classrooms are the primary placement for most students with disabilities. (Follow-up information from the school revealed that Cedar’s new administration moved toward more inclusive student placements in 2007/08.)

All six schools provided access to the general education math curriculum for students with disabilities. Although student placement practices varied across the schools, all six followed the Individuals with Disabilities Education Act mandate to provide students with disabilities access to the general education math curriculum to the “maximum extent possible.” Students with mild to moderate disabilities were taught the same grade-level math curriculum as their general education peers. They used the same math textbooks, with accommodations made according to their Individualized Education Programs. The schools used a variety of in-class and out-of-class supports to help students with Individualized Education Programs succeed in the general education curriculum. At Aspen, Beech, Maple, and Redwood Elementary Schools teachers tried to keep students with Individualized Education Programs in the general education classroom during regular math instruction. The inclusion classes at these schools were well staffed by full-time general educators and part- or full-time special educators or teaching assistants. Out-of-class math support was provided only when required by a student’s Individualized Education Programs. When such support was provided, teachers tried not to pull students out of class during math period.

Special educators provided instruction and support to students with disabilities and other struggling learners in a variety of classroom settings. At Maple Elementary School the special educator used a flexible approach to provide a combination of in-class and pull-out support based on the changing needs of students as they progress through the math curriculum during the school year. At Willow School all students (including those with Individualized Education Programs) were taught in classrooms led by general educators with the support of special education teaching assistants. In Willow’s resource room a special educator provided pull-out support in math and other subjects to students with Individualized Education Programs in grades K–4. At Cedar Elementary School most students with disabilities and other struggling learners received their primary math instruction in separate special education classes. Special educators taught these classes using the same math curriculum and books used in the general education classes. The math leader worked with the special educators to help them make the general curriculum accessible to students with disabilities while maintaining the integrity of the math content. At Aspen Elementary School the separate special education classroom was for students with severe cognitive disabilities from across the district. The teacher provided individualized math instruction to match each student’s IEP goals.

None of the schools has had difficulty hiring and retaining special educators. Many districts across the country, particularly in urban and rural areas, have trouble hiring special educators (Brownwell
et al. 2004; Tyler et al. 2003). None of the six principals identified hiring and retaining qualified special educators as a major challenge. The positive reputations of the case study schools and their principals may help them attract and retain qualified candidates. For instance, one special educator at Maple Elementary School commutes long distances to teach at the school and turned down other job offers because she greatly values the school’s supportive community.

Administrators and staff in key roles relevant to math or special education were highly experienced. All six schools had a formal or informal math leader who had been teaching for more than 10 years (table B2). The math leader at Cedar Elementary School, The Title I math teacher at Aspen, and a math coach at Beech had also played leadership roles at the district level.

All six principals were seasoned educators with at least 25 years’ experience in the field. All served as senior school administrators before taking their current positions. The principals at Cedar, Aspen, and Willow schools were former special educators. At Beech Elementary School the principal was a former district math coordinator and math teacher, one of the assistant principals was a former special educator, and another was a former math teacher. And all but one of the principals had been in their current positions for at least four years.

The vast majority of teachers at the case study schools were highly qualified (table B12 in appendix B). Staff tenure varied across schools. The percentage of veteran teachers was particularly high at Redwood (88 percent), Aspen (75 percent), and Willow (69 percent)—schools that also had principals with the longest tenure. The large percentage of experienced teachers may have had a positive effect on math practices and student learning at these schools, as studies show that teacher experience is related to student achievement (Darling-Hammond 2001). Among the general educators interviewed, all taught math to students with disabilities or other struggling learners; some taught many of these students in inclusion classrooms or math support settings. Within this subset of teachers at least one teacher at each school had many years of experience. A grade 3 teacher at Willow School who taught math paired with a middle school math teacher was a former assistant principal and member of a districtwide math curriculum committee. At Maple Elementary School the general educator in the grade 4 inclusion classroom had been teaching for 24 years, had National Board Certification, and was the school’s informal math leader. At Aspen Elementary School a general educator in a grade 4 classroom, in which to half the students had language-based disabilities, had been teaching for 14 years and had a special education background. Every school also had at least one special educator with many years of teaching experience. Teachers interviewed spoke very highly of these veteran special educators. In some cases teachers in both special and general education had turned to these special educators as mentors or leaders. Several of these special educators had been recognized by administrators as extremely skilled and had been tapped to serve as formal leaders.

Teachers used similar instructional strategies for making math accessible. Staff interviews and classroom observations revealed that teachers employed similar teaching strategies to make the general education math curriculum accessible to a range of learners. At each school at least three staff members (including administrators, general educators, and special educators) reported that small-group instruction, one-on-one assistance, and efforts to tailor the math curriculum for individual students were important tactics that teachers used to differentiate instruction and reach students with diverse learning needs (table B3). At least one teacher at each school said that she regularly changes the composition of student groupings in her classroom. These teachers keep student groups flexible, both to adapt to students’ changing learning needs and to minimize the stigmatization that can arise if students with learning difficulties are consistently placed in their own small group.

Staff interviews and classroom observations revealed that teachers employed similar teaching strategies to make the general education math curriculum accessible to a range of learners.
Teachers built students’ understanding of math-specific vocabulary and used multisensory activities (such as the use of manipulatives and the incorporation of physical movement into lessons), multiple problem solving approaches, and games—strategies recommended by the National Council of Teachers of Mathematics (2000). At all six schools teachers tried to provide extra time for struggling learners by incorporating practice, reinforcement, and review into their lessons and by integrating math into other subjects during the school day. At Redwood, Maple, Aspen, and Beech—where full-time general educators and special educators coteach all subjects to both general and special education students in inclusive classrooms—teachers stressed the value of integrating math into other subjects during the school day. Teachers at all six schools also touted the benefits of peer instruction, a practice that has considerable research support (Fuchs, Fuchs, and Karns 2001; Greenwood, Maheady, and Delquadri 2003). Classroom observations revealed that teachers pursued this strategy in various ways: asking students to check one another’s work, having students share problem solving strategies, asking students who already mastered a concept to teach it to their classmates.

Other strategies were also cited, if less frequently. Several teachers at Maple Elementary School said that computers had been particularly helpful for students with disabilities because of their interactive, multisensory, and instant-feedback features. At least one teacher at Redwood, Maple, and Beech Elementary Schools said that they frequently rephrased and simplified language to make math problems more accessible. At least one teacher at these schools and at Cedar and Aspen Elementary Schools either reported or demonstrated in the classroom that they would relate math lessons and problems to students’ real-life experiences.

All six schools used published math programs and provided teachers with support for implementing them. Each school had aligned its program to its state math standards—a practice identified as a characteristic of high-performing schools (table B4; University of Massachusetts Donahue 2004). Five of the six schools either followed detailed districtwide curriculum pacing calendars or worked to meet districtwide quarterly benchmarks.

Teachers at each of the six schools had in-house math leaders (formal or informal) to whom they could turn with questions about the math curriculum. These math leaders supported teachers by providing curriculum training, modeling lessons, conducting workshops, and providing resources (see discussion on professional development below). At the rural Maple Elementary School teachers found curriculum support from colleagues through schoolwide and districtwide grade-level professional learning communities. These communities had developed curriculum scope and sequence plans to ensure a coherent and consistent math program districtwide. At the three urban schools in-house math leaders helped teachers implement the curriculum and follow the district pacing calendar. Suburban Aspen Elementary School and rural Willow School did not have in-house staff members who could play a comparable role for monitoring the implementation of the math curriculum. Teachers at these schools had to turn to curriculum coordinators at the district level for support.

Each of the six schools also supported the implementation of their math programs by providing teachers with resources, such as manipulatives. Many educators reported having the materials they needed to teach math and described their administrators and math leaders as receptive to requests for resources. At Cedar and Aspen Elementary Schools the math resource rooms were filled with math materials and books for teachers to use.

Three schools were implementing schoolwide instructional models in addition to published math programs. Redwood Elementary School had been implementing the America’s Choice
comprehensive school reform model since 2001. Beech Elementary School had been implementing the Teachers College Workshop model since 2003. And Willow School had been implementing the Responsive Classroom model since 1997. Although these models are not specific to math, they were praised by educators at all three schools for their contributions to improving math learning.

Staff at two schools (Redwood and Willow) identified their instructional models as major strengths of their schools’ approaches to improving math learning. These schools appeared to have widespread acceptance of their models. Multiple teachers at Redwood and Willow said that adopting consistent practices throughout the school aided communication among teachers, improved student behavior, and thereby promoted student learning. A Willow School educator said that its model was instrumental in establishing a supportive and respectful school environment that was particularly helpful for students with disabilities. Teachers at Beech Elementary School, however, expressed more varied opinions about their school’s model.

Different levels of acceptance of schoolwide instruction models may be related to the number of years models have been in place in a school and the way they were introduced. Both factors are identified as important in studies of whole-school reform and school change (Berends, Bodilly, and Kirby 2002; Borman et al. 2003). Beech Elementary School teachers had fewer years of experience using their instructional model than teachers at Redwood or Willow. In addition, Beech teachers were not involved in the decision to implement the model; use of the model was mandated by the New York City Department of Education. In contrast, the other models were adopted through school-based initiatives that incorporated teacher input. Both Redwood and Willow had poor reputations within their communities when they adopted their models. Negative public perceptions of their schools may have increased staff members’ motivation to try new approaches to improve their schools.

Cedar, Maple, and Aspen Elementary Schools were not implementing schoolwide instructional models other than the published math program. It is difficult to link the use of specific practices to the presence or absence of schoolwide instructional models because the two sets of schools differed in a variety of ways (location, student demographics, math curricula). To examine how math programs and schoolwide instructional models may combine to influence teachers’ math practices, future studies could examine random samples of schools or similar schools that differ only in whether they are using a schoolwide instructional model.

**Math supports and interventions.** All of the schools offered a variety of out-of-class math supports and interventions for students with disabilities and other struggling learners. Although the schools shared some common supports, they provided out-of-class math assistance to students in distinct ways. And schools that had launched new support programs had also introduced them differently. Their experiences may offer lessons for other schools considering similar initiatives.

Two schools had designated a single full-time staff person to provide out-of-class math support. The math leader at Cedar Elementary School and the Title I math teacher at Aspen Elementary School provided regular out-of-class math assistance to students without Individualized Education Programs in a separate math resource room (table B5). These math leaders served students primarily in grades 2–4. Each was assigned primary responsibility for providing math support to struggling learners at the school.

Administrators and teachers at Aspen and Cedar Elementary Schools believed that regular instruction by in-house math leaders had led to large gains in math learning among struggling students. Under this arrangement students with the greatest math needs received instruction from the schools’ strongest math teachers. There was not enough time in
the day, however, for the Cedar math leader to serve all the school’s struggling learners. Both the math leader and other Cedar teachers expressed the need for a second math leader who could provide direct support to students in the early grade levels.

At Cedar and Aspen Elementary Schools the math support teachers were not classroom teachers; they worked with struggling students from many classes. In contrast, Maple and Willow Schools did not have math support positions (though both schools had such positions for reading). Because Maple’s informal math leader was a full-time grade 4 teacher, she had limited availability for helping students in other classes. Maple’s principal identified the lack of a designated math support person as one of the school’s major challenges. At Willow School middle school teachers provided only part-time math support to students because they worked with elementary-level classrooms only twice a week.

Some schools had formal out-of-class math programs, while others offered support through flexible staff arrangements. A common feature among the six schools was a special education resource room in which students with disabilities received academic support in math from special educators. At most of the schools this resource room was only one component of a broader array of out-of-class math support services. Two of the urban schools, Cedar and Beech, had formal before- and after-school math classes for general education students and students with disabilities (see table B5). The third urban school, Redwood, had replaced its after-school program with a three-hour Saturday morning program that included a block for math instruction. All three urban schools had summer school programs that reviewed math content from the school year and helped struggling learners prepare for standardized testing. At Cedar Elementary School the math leader also provided regular math assistance to students at lunchtime throughout the school year as well as Massachusetts Comprehensive Assessment System (MCAS) preparation classes during the February and April school vacations.

The suburban Aspen School provided a variety of support services, most of which took place during the regular school day (Aspen’s 10-week MCAS preparation program took place before school). These programs included Title I services and a Response to Intervention program. The two rural schools relied on core groups of dedicated teachers and flexible staff arrangements to provide additional math instruction for struggling learners. At Maple Elementary School teachers collaborated to identify which students had extra needs in math. They then tried to match students with teachers who could best support their needs (during recess, lunch, or when teachers were helping a small group in their own class with a relevant topic or skill). Willow School set up a schedule that enabled middle school math teachers to provide in-class math support to lower grade teachers twice a week.

Most schools had started or were initiating a Response to Intervention program for math. In response to calls by educators and policymakers to address student learning difficulties at early grade levels, schools around the country have begun to explore a variety of Response to Intervention (RtI) programs for literacy and, more recently, math (such calls were issued in the Individuals with Disabilities Education Act of 2004). Three schools (Aspen, Maple, and Beech) had launched intervention programs for both subject areas and were in the early years of implementation. Two schools (Redwood and Willow) had launched programs for literacy and were investigating assessments and interventions they could use for math.

Several educators noted the dearth of established assessment tools and accompanying intervention programs for math at the early grade levels. Educators at Aspen, Maple, and Beech Elementary Schools had assembled different sets of diagnostic instruments and intervention strategies. At Aspen
the early intervention specialist, called a primary preventionist, used a computer-based assessment tool (AIMSweb) to screen every kindergarten student for low levels of math comprehension and provided the lowest performing students with a 10-week math intervention course. The school-based intervention team (SBIT) coordinator at Maple Elementary School and the general education teacher support services (GETSS) teacher at Beech Elementary School assessed only students referred to them by classroom teachers. The SBIT coordinator used diagnostic instruments and math interventions that were available through the school-based intervention team program’s web site. The GETSS teacher used tools and strategies she had accumulated during many years of teaching experience.

At each school several respondents described all three programs (primary prevention Response to Intervention, the school-based intervention team, and general education teacher support services) as very helpful for struggling learners. The general education teacher support services and school-based intervention team programs seemed better integrated into the fabric of the case study schools; the Response to Intervention program appeared to be on the sidelines. A few general educators at Aspen Elementary School said they knew little about the school’s Response to Intervention program and were uncertain about its purpose. In contrast, several of the general educators interviewed at Maple and Beech Elementary Schools described the school-based intervention team coordinator and the GETSS teacher as extremely valuable resources for both students and teachers.

These differences may be related to the ways the programs were designed, staffed, and launched within the schools. Both the primary preventionist and the GETSS teacher have many years of experience as special educators supporting students with a variety of learning needs. The GETSS teacher works with students referred to her by general education teachers. Her experience as a special educator helps her to determine whether students need to be referred for special education testing. But whereas the primary preventionist at Aspen Elementary School was brought in by the district and was new to Aspen, the GETSS teacher at Beech Elementary School and the school-based intervention team coordinator at Maple Elementary School were well respected veteran staff members. The school-based intervention team coordinator and GETSS teacher could build on their relationships with teachers to communicate about and implement their programs. And they were introduced to the staff as resources they could call on when they felt a student needed extra support. In contrast, the primary preventionist at Aspen divided her time between two schools and was charged with screening every kindergarten student at the school and providing out-of-class intervention services for the lowest performers, thus working mainly with students rather than teachers.

For early intervention initiatives that require the support and involvement of both general and special educators, the way initiatives are introduced may have important implications for how quickly and fully they become incorporated into the workings of schools. Because all three programs are still in their early years of implementation, it is too early to know how these differences may affect their long-term success. Future research could explore possible links among methods of program implementation, levels of program integration within the school, and effects on student learning.

**Assessment.** Under the NCLB Act, states, districts, and schools across the country have been developing, administering, and paying more attention to the outcomes of standardized student assessments as they work to demonstrate adequate yearly progress (for definitions of key terms used in this report see box 2). Assessment practices at the six case study schools illustrate this trend. The intensity of the schools’ assessment activities suggest that educators at these schools are greatly invested in monitoring and supporting the academic performance of all their students, especially those with disabilities and other struggling learners.
All six case study schools committed experienced staff to analyze state assessment results and shared their findings with the whole faculty. As required by their states, the six schools administered their state’s standardized assessment to students in grades 3–8. Each year the math lead teacher, senior administrators, or both reviewed the results of the assessments for each grade and presented their findings to school staff. They examined the previous year’s assessment results in math to identify topics that were difficult for many students and planned ways to further emphasize these topics in their curriculum (table B6). Often with the guidance of the school’s in-house math leaders, teachers used this information to guide their classroom math instruction the following year.

Five of the six schools also used state assessment results to identify individual students for additional math support services. At Cedar Elementary School low math performers and those on the border of passing the MCAS received intensive instruction from the math lead teacher in the math resource room. Aspen Elementary School provided a 10-week before-school MCAS tutoring program for students who performed poorly and were identified by teachers as at risk of failing. A New York State law requires Beech, Maple, and Redwood Elementary Schools to provide academic intervention services to all students who score below proficient on the state test. Redwood administrators also used assessment results to set achievement targets for the school as a whole and for individual students.

Five of the six case study schools conducted frequent benchmark testing. Many benchmark tests were created by math educators at the district level (see table B6). These assessments were administered five times a year at Beech Elementary School and four times a year at Cedar and Maple Elementary Schools. Teachers at Aspen Elementary School
administered a mid- and end-of-year district math assessment. Since 2006/07 Aspen teachers have also been required to administer tests from their curriculum at the end of every two chapters and to submit the results to the district. Redwood teachers administered a district math test to students at the beginning of each school year.

District tests were scored and reviewed by district math staff, school math leaders, or classroom teachers, with the assistance of the math specialist. Teachers and math leaders used the results to identify problem areas, guide instruction, and identify students in need of support. Teachers at schools that administered quarterly benchmark tests could use the results to monitor student progress. These results supplemented the regular classroom and curriculum-based assessments that teachers at all six schools administered throughout the year. Districts appeared to use the benchmark tests both to monitor student progress and to hold schools accountable for implementing the curriculum. Regularly scheduled districtwide assessments set clear expectations about what math content needed to be taught in a particular time frame.

Five of the case study schools used assessments to identify struggling students in grades K–2. Assessment and test preparation efforts at most schools across the nation have focused on students in grades 3–8—the grades in which state tests are expected for states that receive federal funding under the NCLB Act of 2001. Five of the six case study schools had expanded their assessment initiatives to include students in grades K–2. Redwood Elementary School administered the TerraNova standardized assessment at the beginning of the school year to its K–2 students. At Cedar, Maple, and Aspen Elementary Schools districtwide assessments were administered to students below grade 3. At Beech Elementary School a team of teachers and math coaches created design your own assessments for grades K–2 to complement the school’s use of Princeton Review tests for grades 3–5. These schools use benchmark assessments to identify struggling learners in early grades (as recommended by the Individuals with Disabilities Education Act of 2004) and monitor student progress.

Teacher collaboration. Teachers at all the schools described high levels of collaboration among staff members. Some described formal collaborative practices, such as regularly scheduled coplanning meetings; others described informal collaboration with colleagues, such as discussions before school and through email. Whether the collaboration was formal or informal, teachers at every site appreciated the support and cooperation of colleagues and reported that collaboration had benefited their work with students.

Five of the six schools provided common planning time and held regular grade-level meetings. In two schools (Cedar and Redwood) all or most grade-level teachers had daily common planning time (table B7 in appendix B). Maple, Beech, and Willow schools provided common planning time each week. Aspen Elementary School did not provide shared planning periods—a fact several staff members lamented.

Teachers at five of the six schools came together regularly for formal grade-level meetings, which occurred in a variety of formats. Cedar Elementary School teachers in each grade met twice a week, once to focus on student literacy instruction and once to focus on math with the math lead teacher. Grade-level teachers at Maple and Willow Schools convened weekly to discuss topics such as lesson planning, student assessment scores, and curriculum issues. General educators at Redwood and Beech Elementary Schools met with their grade-level peers at least once a month. Across the six schools grade-level meeting agendas were set by administrators in some cases and by teachers in others (table B14 in appendix B).

In almost every school with regular grade-level meetings at least one teacher or administrator noted the value of these meetings.
the professional learning community meetings as times for brainstorming solutions to student issues, sharing teaching strategies, and learning from others’ expertise. A teacher at Maple Elementary School also noted that communication during professional learning community meetings helped build consistency in math instruction by “putting everyone on the same page.” In her view, people are no longer “doing their own thing” in separate classrooms. An assistant principal at Redwood Elementary School reported great excitement among grade 1 teachers after they jointly analyzed their students’ assessment scores and learned more about their own teaching strengths and weaknesses. A teacher at the school described how everyone benefits when teachers come together to “dissect something after we try it and talk about what worked, what didn’t work, how are we going to change what didn’t work, and how are we going to make it better.”

In five of the six schools general educators collaborated formally with special educators through coteaching, meetings, and other arrangements. General educators worked closely with special educators through a variety of formal arrangements. At Redwood, Maple, Aspen, and Beech Elementary Schools general and special educators who cotaught in inclusion classrooms worked closely every day. These teachers also collaborated informally outside the classroom (in the mornings, during lunch, through emails, over the phone at night) to prepare lessons and discuss teaching strategies for specific students. Many educators who worked in inclusion classrooms spoke positively about their coteaching experiences (though one principal cited the challenges of coteaching, including selecting compatible teaching partners and addressing situations in which coteachers have difficulty working together). A general educator at Redwood Elementary School said that having a special educator coteacher in the classroom allows teachers to divide duties, gain greater expertise in a smaller set of subjects, and give students more individual attention.

Grade-level meetings provided another opportunity for collaboration between general and special educators. At Beech and Maple Elementary Schools special educators were treated as members of general educator grade-level teams and invited to participate in weekly grade-level meetings. It was often a challenge, however, for special educators who worked with students from multiple grade levels to collaborate with all of their general educator colleagues because they were unable to attend multiple grade-level meetings. To address this issue, special educators at Maple Elementary School chose one grade-level professional learning community to attend and received minutes from the other meetings. While this helped keep the special educators informed, it meant that some grade-level professional learning community meetings consisted of only general educators. With the exception of general educators who cotaught with special educators, across the six schools general educators typically appeared to plan more with one another than with special educators.

The amount of out-of-classroom collaboration between general educators and special educators may be linked to whether or not they work together in classrooms. At Cedar Elementary School special and general educators held separate planning meetings, a practice that mirrored the school’s structure of separate special education classrooms. General educators at Willow School did not have common planning time with the lower grade special educator, who provided pull-out services in a resource room.

Districtwide collaboration was not common, but it was valued where it occurred. General educators at Redwood, Maple, and Aspen Elementary Schools met monthly with other general educators in their districts; only at Maple Elementary School did teachers at every grade level meet with peers across the district for a full day each month to develop student assessments, coordinate curriculum approaches, and share teaching strategies. Maple teachers noted that their collaborative efforts to
create a coherent and consistent districtwide math program benefited students, because many students frequently move from school to school. At Aspen Elementary School kindergarten teachers met monthly with their district counterparts to share best practices, discuss curriculum, and learn from guest speakers. At Cedar and Redwood Elementary Schools math leaders met once or twice a month with colleagues from the district to discuss curriculum alignment issues and student assessments. Educators appeared to value these opportunities to learn about practices and challenges in other schools and to broaden their professional networks.

**Professional development in math and special education.** Collaboration among teachers played a key role in promoting professional growth. All of the case study schools had formal or informal school-based math leaders who provided in-house math professional development and support for school staff members. These in-house resources, as well as opportunities to receive ongoing training within the district and beyond, made many teachers feel well supported and prepared for their work with students, including those with disabilities.

*Each case study school had highly experienced in-house math leaders who provided curriculum and instructional guidance to teachers (table B8A and B8B).* Largely because some of these staff members were responsible for supporting students while others served primarily teachers, math leaders offered different kinds of math training and support to their in-house colleagues. In-house math leaders may:

- Serve as the resource person for questions about the math curriculum, math content, and instructional practices (all schools).
- Model lessons and coteach with teachers in their classrooms (Cedar, Redwood, Beech, and Willow).
- Lead math-related professional development sessions at grade-level and faculty meetings (Cedar, Redwood, Maple, and Beech).
- Meet regularly with groups of grade-level teachers to plan for upcoming lessons and assessments (Cedar).
- Provide math curriculum training, support, and mentoring to new teachers (Cedar, Redwood, Maple, Aspen, and Beech).

Teachers at all six schools greatly appreciated the support they received from the math leaders. Because these leaders did not supervise or evaluate them, teachers may have felt more comfortable asking for assistance.

Like their general education peers, special educators at several schools regularly received support from math lead teachers. A special educator at Cedar Elementary School met weekly with the math leader for help in implementing the math curriculum in her separate special education classroom and for assistance in administering alternative math assessments to students with more severe disabilities. When needed, she also received in-class support from the math leader. Special educators at Redwood and Beech Elementary Schools who cotaught in integrated or collaborative classrooms worked with the math specialist or math coaches whenever they provided assistance in their classrooms. Special educators who taught in self-contained classes at Redwood Elementary School could draw on the math specialist’s expertise inside and outside the classroom.

*Collaboration with colleagues played a key role in teachers’ professional development. Teachers at all of the case study schools described the key role collaboration plays in teacher professional development. At Redwood Elementary School and Willow School teachers formed groups to study specific topics (table B15 in appendix B). At Maple Elementary School teachers had not only in-house access to an informal math expert but also the instructional support of grade-level colleagues from their professional learning communities. The*
principal at Maple Elementary School believes that collaboration through professional learning communities had helped all teachers learn new teaching strategies and gain confidence in their own and their colleagues’ teaching skills. A new special educator at Maple Elementary School said that the professional learning community provided her weekly access to experienced teacher mentors. A teacher at Maple summarized: “I think the best professional development we get is when we work collaboratively with another teacher, and we learn from their strengths and they learn from ours.”

**Leadership.** The six schools had different leadership and administrative structures. Both of the large urban schools (Redwood and Beech) had a principal and three assistant principals. Each of the mid-size schools (Cedar and Willow) had a principal and an assistant principal. And the two smallest schools (Maple and Aspen) were led solely by a principal.

Principals played slightly different roles at each school. Whereas at Cedar and Willow Schools the principals were frequently in the classroom to observe and advise teachers, at Redwood and Beech Elementary Schools the principals delegated these activities to the assistant principals (table B17). Comments by administrators revealed subtle differences in leadership philosophies and styles. Comments by teachers, however, suggested a number of common characteristics among the leaders at the six schools.

**Principals at the six schools described different governing approaches and management styles.** In some schools the principals deferred to staff input when making schoolwide decisions (table B16). As the Aspen principal commented, “We’re all here for the same reason, so I don’t get a bigger vote than anyone else.” At Willow School the assistant principal noted that although the principal has ultimate decisionmaking authority, “normally it’s the teachers [who] decide what’s going to happen.” In contrast, the Beech Elementary School principal said that he listens to people’s input but holds the final veto. The Redwood Elementary School principal had adopted an approach of soliciting teacher opinions and allowing collective decisions to be made “bottom-up and side-to-side.”

Principals described their own management styles in slightly different ways. Principals at Cedar, Aspen, and Beech Elementary Schools said that they granted teachers freedom in the classroom; the principals at Beech and Cedar Elementary Schools added, however, that this freedom was bounded by the expectations they set and the accountability they required (table B16). Maple’s principal also emphasized teacher accountability for improving the learning of struggling students but gave teachers leeway in choosing strategies. At Redwood and Beech Elementary Schools the principals described their efforts to “equip” or “scaffold” teachers to become competent and confident professionals who could take on more responsibility and leadership in the schools. Aspen’s principal also noted the importance of empowering teachers, not through deliberate guidance but by encouraging ownership of their work.

**School leaders were viewed as empowering, respectful, and supportive.** Educators at many of the schools consistently described their school leaders as empowering, respectful, and supportive (table B9 in appendix B). The educators indicated that their school leaders granted teachers great autonomy in the classroom and did not “micromanage.” Teachers and administrators at four schools said that their school leaders encouraged risk-taking, creativity, and initiative inside and outside the classroom. Teachers could try new approaches, some of these educators suggested, because they knew that their leaders would appreciate and support their efforts even if the efforts were not completely successful.

Respectful leadership was another common theme at most of the schools. Leaders showed respect toward their staff by listening to and soliciting
teachers’ opinions. Leaders also respected teachers by treating them as equals.

Teachers at many of the schools portrayed their leaders as extremely supportive and nurturing. Leaders provided this support by working hard to find money, staff, and professional development opportunities to help teachers perform their jobs well. The Beech principal added a second math coach to support the large staff and secured funding for teachers to design their own math assessments. The principal at Maple Elementary School set up the school schedule to support teacher collaboration in professional learning communities and encouraged staff to attend conferences. A special educator at Willow School noted that administrators encouraged new ideas and helped teachers obtain the resources they needed to bring ideas to life. Leaders at Redwood and Aspen Elementary Schools were described as approachable and available to listen to teachers’ concerns and offer their advice. A new special educator described Cedar Elementary School as “a very nurturing place to work,” where leaders welcome new staff and make efforts to help teachers resolve questions and issues.

School culture. Teachers and administrators frequently used common descriptors to characterize relations among staff members and between staff and students. They described their schools as collegial organizations with high levels of mutual support, dedicated teachers, and a sense of shared responsibility for the success of all students—characteristics that University of Massachusetts Donahue (2007) finds in high-performing schools. Administrators and teachers at the six schools appeared to be working hard to create inclusive environments for students with disabilities while holding all students to the same high standards. In the eyes of many teachers these schools were providing the safe and stable environments necessary to support student learning.

At all six schools teachers described collegial and supportive staff cultures that may promote higher levels of risk-taking and job satisfaction among staff. Teachers at every school described their fellow staff members as a “family” or a “community” (see tables B10 and B19). In the words of a special educator at Maple Elementary School, “The teachers, the quality of teachers, and the community—we’re like one big family on personal levels and school levels, which helps us build that collaboration for the kids.” General and special educators collaborated closely, and many staff members viewed their colleagues as friends.

At every school staff members also described their colleagues as extremely supportive and helpful team players. At Cedar Elementary School a special educator described the staff as a team, noting “we all can share resources and ideas and work together.” A special educator at Maple Elementary School echoed this description: “We have a lot of great teachers here who will bend over backwards and do anything for anybody to really help out.” The supportive culture helps many teachers feel comfortable asking colleagues questions about how to help a struggling student or teach a particular math topic. Because teachers know they will not be judged by their colleagues or by the math leaders at their school, they are more willing to take risks in the classroom to improve their instruction. As a special educator at Willow School explained, “There is a freedom to try new things...to share your strengths and your weaknesses.... There is a level of comfort. There is just a sense of ‘we’re all in this experience together.’”

Out of this supportive culture emerged the high level of respect and admiration staff members held for one another. A general educator at Redwood Elementary School explained that teachers feel this respect because they see their colleagues’ dedication and hard work. As described by teachers in several schools, the commitment that teachers display is accompanied by flexibility and willingness to “go above and beyond” to do whatever it takes to serve students’ needs (table B18 in appendix B).
Within these collegial and creative environments teachers at several schools expressed contentment with their work. One general educator at Aspen said, “Everyone seems to get along. . . . I look forward to coming to work everyday.” Contentment among at least some staff members may contribute to high levels of teacher retention at several of the schools. In the words of one of the math coaches at inner-city Beech, “We have longevity here—and longevity says a lot.”

Staff cultures stressed shared ownership, high expectations, and nurturing of all students. A refrain heard across several schools was the shared accountability teachers felt for the success of all students in their school. A special educator at Maple Elementary School said that her fellow teachers “view every child here as one of their kids.” A special educator at Willow School said that “everybody has all the kids.” An assistant principal at Redwood Elementary School portrayed the teachers at his school as “treating the children as everybody’s children or all of our students” (tables B11 and B19).

The shared ownership several teachers described reflects a philosophy of inclusion. The inclusive orientation of school staff was reflected in the fact that almost all schools had inclusion classrooms. Inclusive cultures may have helped to promote close relationships between staff and students. The math leader at Cedar Elementary School reported having known the vast majority of the school’s students since they entered the school. At Beech Elementary School, which educates more than 1,200 students, a special educator reported that one of the assistant principals knows the name of every child with a disability in the school.

At least one teacher or administrator at Redwood, Aspen, Maple, Beech, and Willow schools said that staff members set the same academic and behavioral standards for all students, both general education and students with disabilities. To help students reach these high standards, the schools provided academic support and encouragement. One general educator at Cedar Elementary School described her approach as “strict but nurturing.”

Many schools were described as safe and stable environments that were conducive to learning and promoted peer acceptance among all students. Creating a safe school environment has been identified as a key factor for improving student learning (Marzano 2003). Several educators said that the nurturing staff, basic services, and consistent classroom routines in their schools created settings that in many cases were more stable than students’ home environments (table B20). The special education administrator at Redwood Elementary School explained that teachers at her school provided a great deal of support because “many of our students are very needy and really are seeking out attention and love and guidance . . . beyond just the academic piece.” Because several of the schools serve students who not only have disabilities but also come from disadvantaged economic backgrounds, their schools need to offer basic services and supports that other schools might not need to provide. As a special educator at Redwood noted, “[We can’t assume that] of course they’re going to feel safe and of course they’re going to have shelter and of course they’re going to have food [outside of school]. . . . [Students can’t learn unless we] make sure they’re eating breakfast.”

Within these stable, supportive, and inclusive environments several teachers and administrators said that students with disabilities are accepted by their peers. An administrator at Redwood Elementary School described his perceptions of student relations in an integrated classroom: “I don’t think that the general education kids know who the special kids are or vice versa. I think it’s just one family.” At Aspen Elementary School a general educator remarked, “There are so many different ways that students are getting help that I don’t think the ones who are getting help feel different or isolated.” Every classroom at Willow School contained students with disabilities. According to a special educator at the school, students “treat
each other so nicely because they’ve been in school with, say, an autistic kid since kindergarten, and they all love him in 6th grade.”

Strongest practices and challenges at the six schools

Each of the case studies later in this report describes practices staff members perceived to be their schools’ strongest. The following sections describe these practices as well as the most common challenges teachers and staff face in improving math learning for students with disabilities and other struggling learners.

Common school strengths. The six schools were nominated by education leaders because of specific practices the schools had adopted:

- A math leader who supports students and teachers (Cedar).
- Integrated classrooms and multiple math support services (Redwood).
- Full-scale adoption of professional learning communities (Maple).
- A Response to Intervention program for the primary grades (Aspen).
- In-house math coaches and multiple support services (Beech).
- The pairing of middle school math teachers and elementary teachers (Willow).

Many other strengths emerged during the interviews and observations at each school. Several common strengths also emerged (table B22 in appendix B):

- A collaborative staff culture that provides staff members with ongoing, in-house professional development. Supportive staff relationships allow teachers to feel comfortable revealing weaknesses and taking risks with their instruction (table B19). Although important, informal encouragement from peers and classroom creativity may not be enough to promote sustained improvements in teaching and learning. Formal schoolwide collaborative structures may be necessary to boost and maintain the types of classroom practice that can truly affect student outcomes. In the opinion of a special educator at Maple Elementary School:

  Everyone has to get on the same page curriculum-wise. . . . Personal creativity is great, but it doesn’t necessarily benefit the kids. . . . I think the major problem that could make schools unsuccessful is if you have students come in, you close your door, and you’re in your own little world. That’s not how it is here. . . . [You need] to have time scheduled into your day [for] that collaboration time.

  Based on the insights of this teacher, collaboration may have to be systemic to promote professional growth for teachers across the whole organization and to support widespread student achievement.

- High-quality staff.

- The use of a variety of instructional strategies to meet individual student needs. Staff members at every school described efforts to provide more individualized support to students by using small-group instruction, lowering student–teacher ratios, and tailoring curriculum lessons and activities to meet student needs. Teachers at Redwood, Aspen, and Beech (schools with full-time general and special educator coteachers in their inclusion classrooms) described many ways that inclusion classrooms improve instruction for students with disabilities and other struggling learners (table B21). Teachers at all six schools also advocated using peer teaching and increasing math instruction time by integrating
math throughout the school day or providing additional opportunities for math practice and review.

- **Significant math support services.** Cedar, Redwood, Aspen, and Beech Elementary Schools provide an array of formal out-of-class math support services and programs to struggling learners. Multiple educators at Cedar, Aspen, and Beech described these services as their strongest practice.

- **School leaders who are strong and supportive and encourage teachers to grow and give their best efforts to students and the school as a whole.** Similar leadership characteristics across the schools point to the potential importance of systemic and schoolwide factors for learning by all students in any academic subject.

**Common school challenges.** Educators at the case study schools described similar challenges in improving math education for students with disabilities and other struggling learners (table B23 in appendix B):

- **Insufficient staffing and time for student math support and instruction.** Educators also cited the difficulty of boosting math learning among students with disabilities within allotted math periods and the hours of the school day. Educators at Cedar Elementary School felt pressure to keep up with what they said was a fast-paced curriculum calendar for struggling learners; teachers at Maple Elementary School believed that it was harder to integrate math learning into other academic subjects after a new, time-intensive English language arts program was introduced. Scheduling out-of-class math support services during the school day was cited as a common challenge across the six schools.

- **Inadequate math content knowledge among teachers.** Teachers' math professional development needs are often greater than can be served by a single in-house math leader.

- **Lack of math assessments and interventions for students with disabilities and other struggling learners.** Some administrators lamented the lack of diagnostic and support tools for math similar to those available for English language arts. The lack of tools hampered administrators’ abilities to confidently launch early math intervention programs.

- **Inherent difficulties of raising achievement levels of students with disabilities.** Many students with disabilities are far behind their grade-level peers. A few teachers noted that in classrooms with students displaying a variety of learning or other needs it can be hard to fully serve every child—even with more teachers in the classroom or smaller class sizes. Some teachers noted how difficult it can be to “reach the toughest kids” even after they “try everything.” One teacher described how difficult it can be “to get strugglers to talk” and to participate in general education classes so they do not feel left out. Other teachers noted the difficulty of harmonizing the pace of students with disabilities and other struggling learners with that of other students in the general curriculum without more staff or support.

- **Inherent difficulties of raising achievement among students with high and often multiple needs.** At all three urban schools and one of the rural schools (Maple) many of the students came from low-income, highly mobile families. Many students with disabilities therefore came to school not only with learning difficulties but also with a variety of unmet physical and psychological needs. Some schools provided a variety of social services, such as breakfast and lunch programs.
and on-site health clinics. Schools were unable to address all of students’ complex needs to raise their readiness to learn, however. High student mobility, for example, makes learning difficult both for the student who changes schools as well as for the rest of the students in the class, who must adjust to a frequently changing set of classmates. Many teachers noted that raising student achievement was much more difficult without parental involvement, which was often lacking. The issues raised by these educators were consistent with research on the importance of parent and community involvement and on the many challenges faced by urban, rural, and high-need schools (Marzano 2003; Voltz and Fore 2006; Mitchem, Kossar, and Ludlow 2006).

**Key findings from the cross-case analysis**

Two salient findings emerged from the cross-case analysis, and several hypotheses can be made about relations among practices.

**In-house math leaders played a key role.** All schools had formal or informal in-house math leaders who played key roles in their schools’ approach to improving math learning, providing support to both general and special educators.

The three urban schools had formal math leaders who supported teachers and students. The Redwood math specialist and the Beech math coaches worked primarily with teachers, teaching model lessons, providing professional development, and supporting curriculum implementation and pacing. At Cedar Elementary School the math lead teacher provided direct services to students and support to teachers, a combination that had several benefits. The math lead teacher’s direct experience working with struggling students gave her useful information to share with teachers at planning meetings and also helped her earn the teachers’ respect. In addition, struggling students benefited from instruction from the school’s strongest math teacher.

Having math leaders provide support to both teachers and students may not work well in all school contexts. For instance, because Redwood and Beech Elementary Schools were very large schools, administrators may have had their math leaders focus on teacher support. The math coach position at Beech Elementary School was created to support teachers in implementing the math curriculum and the workshop model. These examples raise questions for future research about the types of roles math leaders can play in different school contexts and how these roles may affect teacher and student outcomes.

Three schools had informal math leaders—teachers whose knowledge and enthusiasm for math made them invaluable resources for their colleagues. Although their primary responsibilities involved teaching students, these informal leaders supported teachers in several ways: serving as the resource person for questions about math content and curriculum, sharing math resources and activities, providing professional development, and working with a few teachers in their classrooms. Although these teachers had no official position as math leaders, administrators and teachers appeared to recognize, respect, and capitalize on their expertise. Because the schools did not have formal math leader positions, the informal support teachers were receiving could disappear if these math leaders were to leave. This issue raises questions about how schools can nurture teachers to become informal math leaders and how schools support and use the strengths of their informal leaders.

Math leaders at all six schools played a systemic role in their schools’ efforts to improve math learning. They made contributions in multiple areas, including math instruction, support and interventions, and professional development. By working across practice areas, they helped their schools build coherent approaches to math education for all students with disabilities and other
struggling learners. At Cedar Elementary School, for example, the math leader used assessment results to identify struggling students, provided these students with math support services, collaborated with the students’ classroom teachers to plan lessons, and offered professional development on math topics that were difficult for students on the assessments. Her multifaceted role enabled her to create a unified set of practices to serve struggling learners in math.

The findings about the positive contributions of the math leaders are consistent with those of other studies. The University of Massachusetts Donahue report (2007, p. 22) on urban schools finds that “instructional coaches, identified by a range of titles, have perhaps the broadest impact on instructional design and delivery.” The authors suggest that the coaches were able to lead instruction and collaborate with teachers more fully when they did not supervise the teachers. They also note the importance of hiring qualified candidates for the positions and deploying them effectively.

This study finds that the roles of the formal math leaders are consistent with the “lead teacher model”—one of the two main models described by Reys and Fenell (2003). None of the schools was using the specialized teaching assignment model, in which some elementary school teachers teach math exclusively instead of all subject areas. More research is needed about the prevalence of different models and how they affect math teaching and learning.

**Several schoolwide practices benefited all students.** Educators identified a variety of practices as major strengths of their school’s approach to improving math learning for students with disabilities and other struggling learners. Strengths included high-quality staff, accessible instructional practices, and numerous math support services—practices that provide direct instruction and support to students. Surprisingly, educators also consistently identified practices that have an indirect relationship with student learning, have schoolwide reach, and are not specific to students with disabilities. These strengths include a strong collaborative culture, supportive leaders, and in-house professional development from math leaders and other teacher colleagues. These practices provide support to all teachers in a school, improve their working environment, and help create a school climate conducive to student learning.

Echoing findings from University of Massachusetts Donahue (2004) and Nagle et al. (2006), teachers and administrators at the six case study schools emphasized the importance of offering flexible, varied services to support students with disabilities and other struggling learners, creating a culture of high standards for all students, maintaining high levels of collaboration among staff, and providing strong school leadership. High student expectations, extensive staff collaboration, and empowering leadership are also cited as characteristics of high-performing schools in general (Shannon and Blysma 2007; University of Massachusetts Donahue 2007).

Specific practices in targeted areas (such as math support services and interventions) are important for meeting the needs of students with disabilities and other struggling learners. The teachers and administrators interviewed also suggested that certain schoolwide practices (like extensive teacher collaboration) that aim to benefit learning among all students in all subjects may play a critical role in improving math achievement among students with disabilities and struggling learners. The comments of these educators may help explain the recent finding that the achievement of students with disabilities is highly correlated with the achievement of general education students within the same school (Malmgren, McLaughlin, and Nolet 2006). Schoolwide practices that fuel higher achievement among the broader population
of general education students in a school may provide a necessary foundation for raising achievement among students with disabilities and other struggling learners.

Many questions remain about what kinds of practices, schoolwide and targeted, are needed to improve math achievement for students with disabilities and other struggling learners. This study focuses on schools with medium- to high-need student populations; it is possible that schoolwide practices may be particularly important for student achievement in schools with higher need levels. More research is required to explore the relative importance of schoolwide versus area-specific practices in schools of varying need levels.

Hypotheses about relationships among practices.
The common strengths cited by educators across the six case study schools led to the formulation of preliminary hypotheses about how different school practices improve learning for students with disabilities, other struggling learners, and perhaps all learners. These hypotheses include the following:

- Strong school leadership promotes teacher autonomy, empowerment in the classroom, risk-taking with instruction, and greater teacher job satisfaction.

- Strong school leadership promotes professional development opportunities for teachers by hiring in-house content and instruction experts and creating collaborative structures, such as common planning time or coteaching arrangements.

- Formal collaborative practices, such as regular staff meetings or professional learning communities, promote staff exchanges of teaching strategies and opportunities for classroom collaboration or peer consultation. They also provide opportunities for teachers to collaborate in planning assessments, analyzing assessment data, and coordinating support and intervention services.

- Informal collaborative cultures develop through formal collaborative meetings, encouragement from leadership, and external factors, such as location in a more isolated rural community.

- Formal and informal collaboration among teachers promotes sharing of weaknesses and strengths, willingness to take risks with instruction, development of new teaching strategies, and group discussion that may lead to refinement and improvement of teaching strategies.

- Greater teacher job satisfaction promotes greater teacher retention and the development of instructional expertise and of more teachers who can serve as resources for other teachers.

- Skilled teachers and the ongoing testing and refinement of teaching strategies may lead to instruction that promotes improved student outcomes.

These hypotheses represent only one path that may lead from practices at the leadership level to practices at the teacher level and ultimately to improved student outcomes. The chain of events proposed above omits the important roles that school structures and resources, such as high-quality staff, the presence of a math specialist, and the availability of math support programs, may play in promoting math achievement among students with disabilities and other struggling learners. The hypotheses also omit potentially important variables (such as the role of parental involvement or district policy) that could not be collected in this study.
The remainder of this report describes practices at the six case study schools. It does not provide evidence that any of the practices are effective or ineffective in raising math achievement. Rather, it offers a window into practices that some exemplary schools have adopted to promote math achievement among students with special needs. The case studies may provide educators and researchers with strategies to consider and examine further as they work to improve the math teaching and learning of students with disabilities and other struggling learners.

OVERVIEW OF THE CASE STUDY SCHOOLS

Each case study contains four components:

- School background information, including student demographics and classroom placement for students with disabilities and other struggling learners.
- A brief overview of the school’s practices in the seven areas of focus of this study.
- Detailed descriptions of three or four practices that staff and administrators identified as particularly strong or representative of their school’s approach to improving math learning for general education students and students with disabilities and other struggling learners. One notable practice at each school is highlighted.
- A discussion of the school’s challenges, as identified by its administrators and staff.

The case studies are presented in an order that emphasizes contrasts in practices (table 1). Cedar Elementary School is presented first to illustrate the various roles that a schoolwide math lead teacher can play. Redwood Elementary School is presented next to show how strong leadership and consistent schoolwide instructional practices

<table>
<thead>
<tr>
<th>School and setting</th>
<th>Highlighted practice</th>
</tr>
</thead>
<tbody>
<tr>
<td>Cedar Elementary School</td>
<td>Math leader was involved in all aspects of math education, including teaching students; supporting teachers; and doing curriculum planning, schoolwide professional development, and assessment analysis.</td>
</tr>
<tr>
<td>Redwood Elementary School</td>
<td>School leadership gave teachers the freedom and responsibility to teach creatively. Staff members praised principal for his leadership, dedication to teachers and students, and multifaceted school reform efforts that have contributed to improvements in math teaching and learning.</td>
</tr>
<tr>
<td>Maple Elementary School</td>
<td>Teachers met weekly in professional learning communities to share instructional strategies and brainstorm ways to help struggling math learners. Full-day district meetings were held every month to align curriculum with standards, develop assessments, and analyze student data.</td>
</tr>
<tr>
<td>Aspen Elementary School</td>
<td>A variety of math support services were provided in inclusion and pull-out settings. Students with language-related learning disabilities were placed in side-by-side classrooms with their general education peers and received in-class support. The school also provided Title I math services, a special education resource room, and a Response to Intervention program.</td>
</tr>
<tr>
<td>Beech Elementary School</td>
<td>Math supports and interventions were available before, during, and after school. Each grade had a collaborative class in which students with disabilities were taught by full-time coteaching pairs of general and special educators. The school provided extensive intervention services for struggling students.</td>
</tr>
<tr>
<td>Willow School</td>
<td>Middle school math teachers were paired with upper elementary teachers in a teacher-generated initiative to provide twice-weekly classroom support in math to elementary teachers. Middle school teachers provided math content expertise. They worked alongside the classroom teacher with small groups of struggling learners and led whole-class instruction.</td>
</tr>
</tbody>
</table>

Source: Authors’ analysis based on classroom observations and interviews with teachers and administrators.
can promote improvement in the specific areas of math teaching and learning for students with disabilities and struggling learners. Maple Elementary School illustrates how professional development in math education can be achieved for both general and special educators through schoolwide professional communities and teacher collaboration. Aspen and Beech Elementary Schools provide examples of schools with a wide variety of math support services for students and teachers, including early intervention in math for struggling learners and math coaching for both general and special educators. Willow School demonstrates a creative staffing arrangement that was devised to enhance teacher math professional development and classroom math instruction.

To protect the confidentiality of the schools, the research team assigned pseudonyms to schools and staff.

CEDAR ELEMENTARY SCHOOL: CREATING A VITAL HUB OF MATH SUPPORT

Staff members at Cedar Elementary School, located outside a large urban center in Massachusetts, cited a variety of school practices they believe aid math instruction. One practice was described as particularly important:

- **Having a math lead teacher who works with students and teachers.** This teacher teaches students who struggle in math and trains classroom teachers. The knowledge the teacher gains by working with both students and teachers informs her efforts to support classroom instruction, curriculum planning, and schoolwide professional development.

Other practices highlighted by school staff include the following:

- **Regular student assessment to inform instruction and identify students in need of support,** including frequent classroom assessments and quarterly district tests.

- **A supportive school culture,** fostered by regularly scheduled common teacher planning periods, a dedicated staff, and an energetic new administration.

These practices are just part of Cedar’s approach to math education (table 2).

Overview of Cedar Elementary School

Cedar Elementary School was one of four elementary schools in a small, densely populated, high-poverty city near a large urban center in Massachusetts. The majority of adults in the city had only a high school education, and many families live below the poverty line. All four elementary schools are housed in a single 10-year-old central complex.

Cedar was part of a school district that had been led by a local university since 1988. This partnership has been credited with many district improvements, including building the complex that houses Cedar, establishing standards-based education in all subject areas in all grades (PreK–12), and developing a comprehensive professional development program. The partnership agreement expired at the end of 2007/08.

At the time of the study Cedar served about 430 students in grades 1–4. Most of its students were low income (91 percent), and 71 percent were Hispanic. Most students were proficient in English by state standards, but many (73 percent) came from homes in which English was not the first language. At 12 percent the proportion of students with disabilities is below the Massachusetts state average of 17 percent (table 3).

The principal and assistant principal (both in their first year at the school) headed a staff of 35 teachers, all licensed and highly qualified according to state standards (table 4). The school had three special educators, one of whom worked in the
**Table 2**

**Snapshot of practices at Cedar Elementary School, 2006/07**

<table>
<thead>
<tr>
<th>Practice</th>
<th>Description</th>
</tr>
</thead>
</table>
| **Classroom math instruction**  | Math instruction time: 60 minutes a day  
Curriculum: Scott Foresman-Addison Wesley Mathematics implemented for two years; district curriculum aligned with Massachusetts math curriculum frameworks  
Placement of students with disabilities: separate classroom with special educator and paraprofessional and general education classroom with pull-out services from resource room special educator  
Other: pacing calendar; accessible instruction (strategies include multimodal approaches, manipulatives, small group work, and peer tutoring) |
| **Math supports and interventions** | Math lead teacher, who provides support to students and teachers, including direct instruction to struggling students, some coteaching, and support for curriculum implementation and planning*  
Math resource room, where math leader provides pull-out support for all struggling learners (including students with disabilities)  
Special education resource room, where some students with Individualized Education Plans receive math instruction  
Before- and after-school math programs, lunch math group, February and April vacation and summer school math programs |
| **Assessment**                  | District math assessments, administered quarterly, analyzed by math leader*  
Ongoing chapter assessments from math curriculum, analyzed by classroom teachers  
Preparation for Massachusetts Comprehensive Assessment System (MCAS; math leader prepares material for classroom teachers and provides direct support to students)  
Analysis of MCAS results (math leader analyzes MCAS data to identify weak areas and hone instruction)  
MCAS alternative assessment portfolios, prepared by special educators and math leader |
| **Collaboration among teachers** | Common planning time: grade-level teachers have same preparation time daily; math leader meets with grade-level teams; math leader meets with new general educators every other week  
Special education staff meets every other week with principal and assistant principal  
Math leader provides materials, models lessons, offers teaching strategies, and coteaches |
| **Professional development**    | In-house professional development in math provided by math leader, who supports teachers in the classroom and facilitates workshops on math topics and instructional strategies during faculty meetings; out-of-school professional development provided by district and university partner includes workshops on a variety of topics |
| **Leadership**                  | School administrators: principal and vice principal observe all teachers throughout year; principal chairs instructional support team, vice principal oversees special education  
Math and special education are high priorities for principal  
Leadership goals include greater inclusion of students with disabilities in general education classrooms |
| **School culture**              | Supportive school culture, fostered by regular staff and grade-level meetings (including weekly common planning), dedicated staff that works to create stable environment with high expectations for students, and mentors for new teachers* |

* Practices considered central to school’s approach to improving math learning.

Source: Authors’ compilation based on primary documents gathered at the school, classroom observations, and interviews with teachers and administrators; see appendix A for details.
school’s special education resource room and two who taught in the school’s two separate special education classrooms. Teacher-certified paraprofessionals supported the special educators in these classrooms.

Classroom placement for students with disabilities and other struggling learners

Cedar placed students with disabilities into one of two classroom settings. The first setting was a “substantially separate” special education classroom, a model used by all elementary schools in Cedar’s district. Each of Cedar’s two substantially separate classrooms—one for grades 1 and 2 and one for grades 3 and 4—was staffed by a special educator and a paraprofessional. The second setting was a general education classroom, staffed by general educators, with pull-out services provided in the special education resource room. The school’s instructional support team—principal, assistant principal, math leader, social worker, and grade-level teachers—met regularly to evaluate each student’s need for special services, decide appropriate placement, order support strategies, evaluate the results, and order further evaluation if necessary. These students and other struggling math learners were also eligible to receive a variety of math support services (table 5).

Highlighted practices at Cedar Elementary School

Three strengths were consistently highlighted during interviews with Cedar staff: the work of the math lead teacher, the ongoing assessment and analysis of results, and the supportive school culture.
The hub of math support: the math lead teacher. The math lead position was introduced in the district by the university-led administration. After spending time at the district’s schools university professors selected a classroom teacher at Cedar Elementary School to be the initial math leader for the district. After substantial training Mrs. Green began working as the math leader, visiting schools in the district to model lessons. Over time a math leader was placed in each of the district’s four elementary schools, with Mrs. Green remaining at Cedar, where she worked with both students and teachers (figure 1). According to teachers, Mrs. Green and the roles she played were critical in improving the math learning of students with disabilities and other struggling learners. She was noted for her hard work, extensive knowledge of math, dedication to students, and ability to coach teachers.

Support for students. The math leader provided direct instruction in the math resource room, offered additional math help during before-school classes and lunch-period tutoring sessions, and monitored student progress through student assessments. She maintained comprehensive records on the math achievement of every student at Cedar. In the past the math leader also helped conduct tutoring sessions after school. She had

Source: Authors’ compilation based on primary documents gathered at the school, classroom observations, and interviews with teachers and administrators; see appendix A for details.

### TABLE 5
**Instructional settings and services at Cedar Elementary School, 2006/07**

<table>
<thead>
<tr>
<th>Instructional setting and services</th>
<th>Staffing</th>
</tr>
</thead>
<tbody>
<tr>
<td>Primary math instruction for students with disabilities</td>
<td>Special educators, paraprofessionals</td>
</tr>
<tr>
<td>Substantially separate special education classroom (grades 1 and 2; 3 and 4)</td>
<td></td>
</tr>
<tr>
<td>General education classroom (grades 1–4)</td>
<td>General educators, math lead teacher (pull-out), special educators (pull-out)</td>
</tr>
<tr>
<td>Math support for students with disabilities and other struggling learners</td>
<td>Math lead teacher</td>
</tr>
<tr>
<td>Math resource room</td>
<td>Math lead teacher</td>
</tr>
<tr>
<td>Special education resource room</td>
<td>Special educator</td>
</tr>
<tr>
<td>Before-school tutoring</td>
<td>Math lead teacher and general educators</td>
</tr>
<tr>
<td>After-school tutoring</td>
<td>General educators</td>
</tr>
<tr>
<td>Lunch tutoring</td>
<td>Math lead teacher</td>
</tr>
<tr>
<td>Vacation tutoring</td>
<td>Math lead teacher and general educators</td>
</tr>
</tbody>
</table>

Source: Authors’ compilation based on primary documents gathered at the school, classroom observations, and interviews with teachers and administrators; see appendix A for details.
recently relinquished this role to other general education teachers, however.

The math leader provided math instruction to groups of students in grades 2–4 in the math resource room, which was equipped with manipulatives and other math resources. As the school’s strongest math teacher, the math leader worked with students who were weakest in math. According to a Cedar teacher, students looked forward to working with Mrs. Green and envied those who did. The teacher suggested that the school as a whole has encouraged this positive view, by telling students, “[Mrs. Green], she’s a fun lady. You get to go and have fun with her.”

Students may have indeed felt that it was a privilege to be in the math resource room, which was clean and bright: Mrs. Green had created an environment that was welcoming, active, and well organized. And she used a variety of strategies to build students’ understanding of math, as illustrated in the following vignette.

A group of students with disabilities and other struggling learners from different 4th grade classrooms is seated at tables in the math resource room. Bookshelves are filled with containers of brightly colored manipulatives and other math materials. A poster shows math in the home, store, and neighborhood. The bulletin board is covered with images of feet and proclaims “3rd and 4th graders are on the right foot for MCAS.” Each foot has an individual student’s goals for the upcoming test.

While they wait for more classmates to arrive, students work on a warm-up activity on math fact families. One student tells the math leader about a crisis at home. The math leader listens carefully and asks the student if he would like to talk with the school’s social worker. The student declines and remains in his seat, seemingly calmed.

The math leader introduces the lesson on probability. She asks students if they are familiar with the word probably. She holds up a piece of construction paper with the word probability and has the students repeat the word several times. To introduce the concept, she uses brightly colored construction paper and asks students what the probability is that she will pick a specific color. She adds colors, asking questions and keeping the students engaged and then continues with spinners and coins.

Next, she explains the day’s main activity: a penny toss. Each student gets a penny and a recording sheet. After explaining the directions, the math leader asks the students to predict the result—more heads or tails—of tossing the penny 20 times. She asks students to talk about their thinking with others at their table and then tell the group their predictions.

After students finish tossing the coins, they come to the front of the classroom to write their results on chart paper. Once all tallies are recorded, one student helps at the board as the math leader guides the class through adding up the numbers for heads. Students work on the same problems at their desks. She encourages them to ask one another for help.

When they have finished adding up the heads, she calls on a student to help with tails. The student seems hesitant, so she offers a choice of adding or reading off the numbers and then asks for a volunteer to take the other job. After both heads and tails are totaled, students compare the results with their original predictions. The lesson ends with a short activity on vocabulary terms for describing different probabilities.

Throughout the lesson students are on-task and engaged in learning key concepts in the probability strand. To an outside observer, it is not apparent that this is a class of struggling math learners.

Throughout the year Mrs. Green conducted lessons in the math resource room similar to the one just described. At the beginning of the year she supplemented regular math lessons by meeting three times a week with students with disabilities.
and other struggling learners in grades 2–4. Students were grouped first by grade level and then in smaller groups. Groups were flexible. Some students could join the group for a few weeks to work on one area, while others could work with Mrs. Green throughout the year. Starting in January, she worked only with students in grades 3 and 4, preparing them for the MCAS test in May. She selected students—from both the general education and the substantially separate special education classroom—whom she felt were close to passing the MCAS. They came to the room for support during their regular math instruction time three days a week.

The math leader also coordinated a variety of additional math programs for students:

- **Before-school tutoring for students with disabilities and other struggling learners in grades 3 and 4.** These sessions were taught by the math leader (twice a week for 3rd graders, three days a week for 4th graders). There was no set curriculum and content was based on the needs of the students. Although designed for a targeted number of struggling learners, all were welcomed by the math leader: “I open my door to anyone that wants to come in . . . whether they’re on that attendance list or not, I don’t care.”

- **Informal lunch-time support for 4th graders.** Based on her availability, the math leader reviews newly introduced concepts with students during their lunch period.

- **Additional before- and after-school classes for grades 2–4.** Students attended classes twice a week in the morning or afternoon.

- **District programs during spring and summer vacations for grades 2–4.**

Mrs. Green’s dedication and her direct work with students were underscored as a strength of the school. According to one special educator, “We have a math lead teacher who’s allowed to—willing to—take children before school, after school; any down time they have in the day . . . to work and practice the skills they need for the MCAS.” Mrs. Green noted, “I think you need one person in place who is really dedicated to the program, who really wants to know the kids, who wants to see the kids’ success.”

**Support for teachers.** Mrs. Green’s work with teachers includes analyzing student data, planning curricula, discussing strategies for students with disabilities and other struggling learners, and providing math resources and direct professional development. She models math lessons, leads formal workshops, holds weekly meetings with teachers, and spends time at the beginning of the year orienting new teachers to the curriculum. Ongoing contact with students and teachers enhances her ability to build a strong math program. Many teachers cited the math leader’s support of teachers as one of Cedar’s strengths. As one general educator noted, “We always have the math lead teacher for any help. She’s right there for us. She’s got a wealth of stuff.”

The math leader worked with teachers in their classrooms, modeling lessons, offering strategies, and coteaching (a role similar to that of math coaches in many districts). She believed she could offer important assistance because her role was not evaluative:

*I’m a colleague, and I do no evaluation. I think that they can come to me and really genuinely ask for advice, and they know it’s not going to go any further than that. I’m very nonthreatening. . . . And if they feel they need help, I can go in and model lessons or demonstrate—just be there for them as a resource.*

At the beginning of the year Mrs. Green supported new general educators by meeting with them twice.
a month. She introduced the curriculum, focusing on the framework, scope, and sequence, and made sure teachers were familiar with the use of manipulatives. During the year this study was conducted, she also met weekly with the new special educator in the substantially separate classroom for grades 3 and 4. Together they worked on adapting the general education math curriculum to meet the needs of students with disabilities.

Once a week Mrs. Green held meetings with each grade-level team and the new special educator. Teachers pointed to such meetings as important to the school's success: “A strength for us is our collaboration, because we meet weekly on what we’re doing, what’s working, what’s not working. Our math lead teacher gives us materials that can help.” During these meetings Mrs. Green discussed the progress of students receiving instruction in the math resource room, offered information about districtwide quarterly assessments, and identified which topics need greater attention in the classroom. The meetings also allowed her to check the pacing of the curriculum and make adjustments.

During faculty meetings Mrs. Green ran workshops on math topics, instructional strategies, and the math curriculum. Twice a year she held special meetings on the school’s MCAS results. One teacher described the benefits of these meetings: “I think [the meetings] help us know what we’re doing well and what we’re not doing well. . . . Looking at those [MCAS scores] really helped us tailor our math instruction.” These meetings were schoolwide so that all teachers (not only those whose students are taking the MCAS) learned about the MCAS concepts and gained a broader understanding of the math program and what skills should be taught in each grade.

In 2005/06 Cedar introduced a new math curriculum, accompanied by a detailed pacing calendar developed by the four math leaders in the district. The calendar was adjusted after the first year of implementation based on feedback from teachers. Every September teachers receive the calendar, which outlines when topics should be covered. During the school year the math leader was in and out of teachers’ classrooms, providing support to help teachers keep up with the pacing schedule. As one teacher commented, “She’s usually a step ahead of us. She’ll write stuff for us, or say ‘This is coming up. This is your third quarter. Make sure you review this. . . . You can spend less time on these two lessons—let’s just teach the simplified version.’”

Regular student assessment to inform instruction. Cedar Elementary School consistently used assessments to inform instruction—gathering data from districtwide quarterly assessments, yearly MCAS tests, and formal and informal classroom assessments. Teachers used the results to tailor instruction and identify students who needed additional support. In the words of one teacher: “Our biggest strength, I think, is the [use of] ongoing assessments. . . . You can see who’s getting the material and who isn’t.” Cedar staff viewed the school’s frequent student assessments and performance analyses as beneficial tools they could use in planning instruction.

The math leaders from the four schools in the district helped develop quarterly assessments that were administered by classroom teachers. At Cedar Mrs. Green analyzed the results and produced detailed reports, which she shared with the school principal. Throughout the year she tracked information on student performance by classroom and topic, identifying students for placement in the math resource room or other support programs. She used the reports to tease out the source of problems—whether students do not understand a concept or were never taught it, for example—to guide curriculum planning.

Other assessments included a pretest at the beginning of the year, curriculum chapter tests, and various informal assessments, including observations of students. Except for the districtwide quarterly assessments, most classroom assessments...
were graded and analyzed by classroom teachers, with support from Mrs. Green as needed.

All teachers met with Mrs. Green to discuss the school’s yearly MCAS data. Teachers found these analyses of student MCAS performance very helpful in improving math teaching and learning. As one commented:

*I think really understanding our data on the kids [is very useful]. We keep a lot of data—we go over the MCAS results and compare each question [with the state’s results]. We know that our kids struggled last year in measurement . . . so we know that [it should be a focus] . . . this year.*

The math leader also played an important role in preparing students for the MCAS test by providing practice problems and intensive student support. Mrs. Green had created books of open-response and computation problems to familiarize students with the kinds of problems they would encounter on the test. (Open-response problems tend to challenge students because they contain multiple steps and involve showing and explaining work.) For grades 3 and 4 she used problems from past tests. For grade 2 students, who do not take the MCAS test, she designed her own problems. She provided these books to each student so that the books could be used for homework assignments throughout the year. She offered intensive support in the math resource room three days a week to students who, based on assessments, were on the border of passing the MCAS test. Cedar Elementary School also ran a vacation program, which placed strong emphasis on MCAS preparation. The program ran during both the February and April vacations. Students who were identified as low performers in math were invited to receive additional instruction Monday through Thursday mornings.

Some students with significant disabilities took the MCAS alternative assessment test (MCAS-alt). Mrs. Green worked with the special educator of the substantially separate grades 3 and 4 classrooms to prepare extensive assessment portfolios of student work to demonstrate performance on each math strand and show the student’s progress in mastering various math skills and concepts.

**A supportive school culture.** The thriving math program at Cedar Elementary School resulted in part from strong administrative backing and organizational support. This support made possible much of the flexibility and vigor of the program—from the math lead position to the many structures for math support, from ongoing collaboration to the use of assessments. Thus, two noteworthy aspects of the culture at Cedar were its collaborative staff and supportive leadership.

**Dedicated and collaborative staff.** Teachers spoke about Cedar Elementary School as a positive environment in which to work. Many noted the level of support that they received. As one new teacher said:

*The support is really amazing here. . . . We meet as a team every week for literacy, every week for math. We have the literacy coach checking in. We have the math leader checking in. New teachers have mentors. . . . It’s comforting, because we do deal with kids coming from a rough home life or . . . stressful situations, and it’s nice to have that collaboration.*

Regularly scheduled meetings provided opportunities for collaboration. The school’s three special educators met biweekly with the principal and assistant principal. Grade-level teachers had the same preparation time every day. They decided how often they wanted to meet (most teachers met weekly). During these meetings teachers often discussed instructional strategies and planned for upcoming math lessons. They valued this opportunity to learn from one another: “We have great teachers. And everybody listens to each other’s ideas.” A veteran general educator summarized her view of the school: “We always think it’s like our second home.”
Extending their collaborative outlook to their instruction, teachers at Cedar Elementary School employed multiple strategies to help different students succeed in math, including hands-on activities and manipulatives for visual and kinesthetic learners and peer learning. As one explained:

“We do a lot of partner activities. I try to pair a high-performing student with someone that she can help. . . . Sometimes kids teach other kids in a way you wouldn’t think of using. And they get it from their peers more than they get it from you.

Their success was apparent in students’ performance and interest levels. As the principal remarked, “The kids are still . . . so excited about what they’re doing—they’re asking all these questions. It’s [been] an hour, and we’re still doing math, and they’re still motivated.”

Students with disabilities were supported by a collaborative team of special educators. During math instruction in the upper elementary special education classroom the resource room teacher provided in-class help with small group work. Cedar’s special educators tried a variety of approaches to reach all learning styles. As one explained, “I pretty much try everything. I try all kinds of approaches. I use a multimodal approach: hands-on, kinesthetic, visual, auditory. Whatever works.”

In the substantially separate classrooms special educators were supported by paraprofessionals who are certified teachers. One teacher described the flexibility this affords: “I’m very fortunate to have a para—she’s a certified teacher. So . . . she takes the 1st grade children for math, and I take the 2nd grade, so we can break the groups up. It works really well because they work on a totally different curriculum.”

Cedar’s staff and administration worked hard to create a stable environment for students—one in which students felt safe and encouraged—by creating routines and making students aware of expectations. Teachers had a high level of respect for one another and provided mutual support. As the math leader explained:

“I think the teachers in this building work extremely hard. They’re so good. They’re so dedicated. They love the children. And that’s so important. And sometimes in some cases, this is the only stability the kids have. There’s us. I can honestly tell you there are kids that would stay here every day until 6:00, 7:00 at night.

In this very supportive environment all students were held to high standards. The math leader described the school attitude: “I think the bar is up there. The expectations are up there. They’re all going to reach it. They’re going to reach it at different times, but they will reach it. . . . And I think that they know it. And they feel proud.”

The school also worked to connect learning at school with students’ lives at home. Some teachers expressed concern that the level of parent involvement tended to be low, for a variety of reasons, including language and cultural issues. Many students came from homes in which English is not the primary language. Some families came from cultures in which there was little parent involvement in schools. So, to foster understanding Cedar held many activities for the community, including an open house in the fall to introduce parents to the school and its teachers.

Supportive leadership. Although Cedar had a new principal and assistant principal the year this study was conducted, the school had a long history of highly experienced leadership (the previous principal had been at the helm for 10 years). Continuing this legacy, the new principal brings years of administrative experience in other districts and a clearly defined vision for the school and its teachers. “Our job,” she says, “it’s what the kids need. We’re here for them. I think that’s really the motto of the school; teaching and learning happen for all students [based on] each student’s learning style.”
The principal, who was highly committed to special education, worked with both math and special educators to fulfill Cedar’s mission of educating all children. She and the vice principal observed grades 1–3 classroom math lessons. Each administrator also supervised veteran teachers. The principal spent at least an hour in a classroom, because she believes it is important to observe all parts of the math lesson and how they work together. After her observation she met with the teacher to talk about the lesson. She asked for the teacher’s opinion on how the lesson went and discussed strategies for improvement.

The math program was a priority for the principal. She checked in regularly with the math leader and served on the district’s math committee, which addressed a variety of topics, such as curriculum implementation, the pacing calendar, and alignment with Massachusetts State frameworks. The principal chaired the school’s instructional support team and the assistant principal tended to the administrative side of special education. They met biweekly with the special education staff.

**Remaining challenges**

Cedar had made great strides in improving math learning for all its students. But teachers also cited challenges in trying to provide math instruction to all learners. These challenges included the following:

- **The pace of the district’s pacing calendar is very quick.** Some teachers expressed frustration with the calendar, feeling that the pace is too fast and inflexible. One general educator said, "[We] would love to be able to teach one or two concepts a week and have the other times for more center-based [activities], where you can challenge your top kids and work with your low kids." One teacher suggested adding more time in the school day for teaching math to allow more flexibility and more opportunities to use available math resources.

- **Not enough support is available for grades 1 and 2.** Some grade 1 and 2 teachers believed that their students needed more math support. They noted that the extra resources allotted to prepare students in grades 3 and 4 for the MCAS meant decreased support for their students. Many teachers suggested adding a second math lead position to support students in grades 1 and 2.

- **Many parents are not involved in their children’s education.** Many teachers noted the low level of parental involvement in their children’s schoolwork. Teachers recognized that many parents work multiple jobs, limiting their availability to help with homework. In addition, some parents have limited knowledge of math. The school was addressing this issue through its extra layers of academic support for students, including vacation school programs and before- and after-school tutoring.

**Looking forward**

With a strong math program that was anchored by the school’s math lead teacher, Cedar’s principal was considering eliminating the substantially separate special education classrooms and including all students with disabilities and other struggling learners in general education classrooms. She was also developing different ways to address these students’ academic needs. In moving forward, Cedar Elementary School was continuing to build on the strengths of its hard-working staff and administration, supportive culture, and use of assessments to continually guide and improve math instruction for all students.

Redwood Elementary School in western New York State has progressed from an extremely low-performing school to one that has received
widespread recognition for gains in student achievement. Staff members at this large, poor, urban school attributed enhanced math learning among students with disabilities and other struggling learners to multiple school practices. One practice was described as particularly important:

- **Leadership that empowers.** Redwood’s principal, an experienced administrator, had worked to support and retain a talented and cooperative teaching staff. Faculty consistently praised his leadership, accessibility, trust in teachers’ opinions, and dedication to teachers and students. Many staff members expressed deep appreciation for a school administration they felt gave them the freedom and responsibility to teach creatively and to the best of their abilities.

Other practices highlighted by school staff included the following:

- **A uniform teaching model,** adopted by the school in 2001/02 as part of a whole-school reform program developed by America’s Choice.

- **Integrated classrooms and a continuum of services,** ranging from general education classrooms with in-class or pull-out support for students with mild disabilities to separate classrooms for students with severe disabilities.

- **Use of data to spur achievement,** led by the efforts of an assistant principal who oversaw all formal assessments and worked with the school’s math specialist to analyze math test results, identify areas of student weakness, and set goals for student learning.

These practices were part of Redwood’s approach to math education (table 6).

**Overview of Redwood Elementary School**

Redwood served almost 970 students in PreK–grade 6 in a disadvantaged urban setting in western New York State in 2006/07 (table 7). Many of its students were from poor families. Most participated in the school’s free breakfast program, and 84 percent were eligible for free or reduced-price lunch. Some 68 percent of the students were Black, 26 percent Hispanic, 5 percent White, and 1 percent Asian. And about 21 percent of students (higher than the state average of 12 percent) qualified for special education services.

Redwood was run by a principal, three assistant principals, and an administrator of PreK and kindergarten programs (table 8). This team oversaw a veteran staff of teachers (88 percent of whom had been at the school more than five years), including 21 special educators. Supporting them were 30 teaching assistants, a math specialist, an English language arts specialist, academic intervention services providers, special service providers (such as speech pathologists and occupational therapists), and a full-time coordinator of services for students with disabilities. And a few years ago the school opened an on-site health center, operated by a regional health organization.

**Classroom placement for students with disabilities**

Redwood students with disabilities were placed in one of three settings:

- **A general education classroom,** where students with disabilities received either in-class or pull-out support from a special educator or resource room teacher. Based on their Individualized Education Programs, these students required less than 30 hours of special education services a week.

- **An integrated classroom,** led by a pair of full-time general and special educators, which contained an almost equal share of general and special education students. Based on their Individualized Education Programs, these students required 30 hours or 5 full days a week of special education services.
# TABLE 6

## Snapshot of practices at Redwood Elementary School, 2006/07

<table>
<thead>
<tr>
<th>Practice</th>
<th>Description</th>
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| Classroom math instruction   | Math instruction time: 60 minutes a day  
Curriculum: Investigations (since 2005/06 school year)  
Placement of students with disabilities: general education classroom with in-class or pull-out support services, integrated classroom with general and special educators as coteachers, and substantially separate classroom taught by special educator  
Highly consistent structures and instructional practices throughout all grades, including use of workshop model for classroom instruction* |
| Math supports and interventions | Continuum of services for children with disabilities, including various classroom placements and in-class or pull-out support*  
Full-time math specialist, who supports teachers in all grades by providing materials, offering guidance on state standards, modeling lessons, and providing classroom help  
Saturday morning program open to all students |
| Assessment                   | Math assessments to guide instruction,* including:  
- Benchmark assessments in all grades at the start of the school year (grades 1 and 2: TerraNova math achievement test; grades 3–6: district-designed assessment)  
- Statewide math assessments to measure adequate yearly progress in grades 3–6  
- Schoolwide analyses of student data to help teachers focus instruction  
- Ongoing classroom assessments throughout the year |
| Collaboration among teachers | Daily common planning time for most grade-level teachers; monthly grade-level meetings that include special educators  
Weekly staff meetings  
Support from a math specialist  
Full-time coteachers (general and special educators) in integrated classrooms |
| Professional development     | In-house professional development provided by math specialist during staff and grade-level meetings  
Many opportunities for professional development provided by the district, including workshops and online courses |
| Leadership                   | Administration that teachers find supportive, open to their concerns, and willing to fight for resources they need*  
Supervision by each assistant principal of two grades and oversight over a particular education area (support services, schoolwide testing, and special subjects) |
| School culture               | Collegial and mutually respectful culture, bolstered by supportive administration  
Dynamic principal who has been key player in turning school around by reinforcing positive attitude  
Dedicated staff that holds high expectations for all students |

* Practice considered central to school’s approach to improving math learning.

*Source:* Authors’ compilation based on primary documents gathered at the school, classroom observations, and interviews with teachers and administrators; see appendix A for details.
A self-contained special education classroom, which consisted of either 8 or 12 students with Individualized Education Programs and one special educator and paraprofessional.

Students whose needs were so severe that the school could not meet them could move to a day treatment center, a residential treatment facility, or a Board of Cooperative Educational Services classroom.

Highlighted practices at Redwood

Almost a decade ago Redwood Elementary School was identified as a school in need of improvement because of its low student performance levels. The school responded by adopting the America's Choice reform program, which provides school-wide intervention strategies to improve student achievement. Redwood was an America's Choice school for three years, implementing comprehensive instruction, assessment, staffing, and professional development initiatives. For two years the school focused on improving reading and writing. In the third year it turned to math achievement. The results were dramatic, with the percentage of students with disabilities scoring proficient or above on the New York State grade 4 math assessment rising from 12 percent in 1999 to 44 percent in 2005. Math scores for general education students also improved—with the percentage of students scoring proficient or above rising from 31 percent in 1999 to 91 percent in 2005. Similar gains were made on the English language arts assessment (New York State Department of Education 2005a). Although at the time of the study Redwood no longer received assistance
from America’s Choice, many of its practices were still in use.

**Leadership that empowers.** Staff members repeatedly attributed Redwood’s marked improvement in math and other subjects to the leadership of the principal and his administrative team. An assistant principal at Redwood praised the principal, describing him as knowledgeable, respectful, and patient: “He has a lot to do with how, in my opinion, things came about here. I wouldn’t have come here if it wasn’t for him.”

**The principal’s approach.** To place the school on a path to improvement, the principal started rebuilding its organizational structures and culture. According to him, when he first arrived at Redwood Elementary School, the school was perceived as very unfriendly: “Essentially, we were viewed as a school that wasn’t effective.” So, the principal focused first on creating a more positive image of the school among staff and in the community. He improved the physical environment by removing overflowing dumpsters and repairing decayed entryways. And he worked to rebuild staff morale by displaying his own commitment to change.

The principal’s core approach had been to attract committed administrators and teachers and empower them to become education leaders. He provided as many resources and as much support as possible. He outlined his leadership philosophy as follows:

> We need to have committed individuals coming here, looking to take a leadership role. . . . We need to have the resources in place. We need to have a good curriculum in place. . . . We don’t have to go out and spend a billion dollars on some of the basic pieces, [but we need to] equip people adequately to do the job; equip them in a manner where they’re going to feel very competent. . . . Provide incentives along the way—recognition for the work that they do. And in doing those things, I think people latch on to a sense of caring and love and what-not that’s extended to children.

The principal also stressed the importance of a strong work ethic and a positive outlook among staff members—a requirement for tackling the significant challenges of educating a disadvantaged population. “If we’re willing to work hard—because it’s not going to be easy—and be patient with our charge, our roles . . . there is going to be forward movement. . . . You have to believe that.”

**Administrative structure and support for instruction.** The principal assembled a team of veteran administrators to serve as assistant principals and program coordinators. Each had a defined set of responsibilities:

- The first assistant principal supervised teachers in grades 1 and 2 and chaired the school’s student support services team, which received and evaluated requests for special education referrals.
- The second assistant principal supervised teachers in grades 3 and 4 and oversaw schoolwide testing.
- The third assistant principal supervised teachers in grades 5 and 6 and oversaw special subjects, such as art, music, and physical education.
- The senior administrator coordinated the PreK program and supervised kindergarten teachers.

These administrators appeared to appreciate the authority and trust the principal gave them. One assistant principal explained: “You have the freedom, but you also have responsibility.” Following the principal’s example, administrators tried to help teachers develop their own leadership and independence. Because challenges in the school demand constant innovation and adaptation,
teachers were given the opportunity to take risks with their instruction. As one administrator explained:

People can be as creative as they want . . . try things and know that we’re going to support them. We’re not going to say if it doesn’t work, you should have known better . . . . When children are coming with all kinds of needs, from one day to another, from medication issues, which are unbelievable, to community issues, teachers and staff have to be able to try to be creative in addressing the kids’ needs . . . . Nobody understands unless they’ve been in an inner-city school.

Staff culture. Teachers at Redwood Elementary School felt respected and able to exercise their judgment in the classroom. Special educators described the principal’s management style as laissez-faire: “He doesn’t micromanage . . . . He lets everybody do their job . . . in a manner that is very upstanding and very, very respectful.”

Many administrators praised the teaching expertise in the building, noting that “the majority of our teaching [staff are] exceptional.” One administrator lauded the special education staff, describing them as incredible teachers. With room to develop their own classroom leadership skills, teachers appeared to have confidence in their own teaching abilities and in those of their peers.

Although he took a hands-off approach to teachers’ work in the classroom, the principal made himself available if they needed help. A special educator marveled at his accessibility in such a large school:

He is receptive. He’s a good listener. He is going to tell you how it is. It does not mean that he says yes to everything by any means. But he’s going to give an explanation as to why. He’s going to give you that chance to always sit down with him and discuss what your concerns are, [and] tell you what other channels you might try to go through . . . . We all feel very comfortable with just being able to drop in his office.

Some teachers cited the many opportunities for professional development—a high priority for the administration. Several also voiced appreciation for the administration’s personal acknowledgements, such as the thank you notes and small gifts the principal and assistant principals regularly leave in teachers’ mailboxes when they have performed a particularly valuable service.

Bolstered by a supportive administration, many faculty members described the staff culture as highly collaborative. An assistant principal noted, “The collegial learning in our building has improved over the last few years by leaps and bounds, and teachers are treating the children as everybody’s children.” Another assistant principal observed that there were fewer disagreements and union issues because “teachers feel like they’ve been heard.” The math specialist suggested that the administration’s willingness to listen and explain decisions has promoted a flexible team spirit. One teacher observed:

I think some of the best strengths [of this school are associated with] our willingness to accept new things. I think most of us are willing to get out of a rut and try new things to see if they work . . . . I think all of the colleagues work well together to improve upon something. We don’t just say, “Well, this didn’t work. Forget it.” So, I think that one of our strengths is that we really look to see what did work, and [ask], “How can we make it better? How can we change in order to make this program work for our students?”

Such attitudes generated a positive and productive climate in the school. Almost all the staff members attributed the school’s renewal to the leadership of the principal and his administrative team. Given the school’s high need levels, teachers suggested establishing an empowered and cooperative teaching corps was also critical for students’ improved performance.
A uniform teaching model. Redwood students received math instruction for an hour every day. Although teachers had freedom to innovate within their classrooms, they generally organized class instruction (in math and other subjects) using the America’s Choice workshop model. Within this model teachers used the Investigations math curriculum (TERC 1998). Math periods consisted of a 10-minute mini-lesson, 40 minutes of independent or small-group work, and a 10-minute closing, during which students could share their work with the class. Teachers suggested that these practices helped to improve math education at Redwood.

A full-time math specialist provided math support to teachers in all grades. The specialist supplied curriculum materials, offered guidance on meeting state standards, modeled lessons, and occasionally helped lead small-group work in the classroom. Two part-time resource room teachers provided in-class or pull-out math support (up to five hours a week) to general education students who had Individualized Education Programs in math. Support was also available to all students in the school’s Saturday program, open from 9 a.m. to noon.

Before the introduction of America’s Choice, instruction at Redwood Elementary School appeared haphazard. One special educator described her shock when she first arrived: “It was mind-blowing to me that there were no teachers’ manuals and no real series being followed.” She noted that before the school underwent reform, “You might not have seen an hour of math” in all classrooms, and “math instruction [was] done in very many different ways.”

A teacher described how administrators introduced and implemented the America’s Choice reform program:

[The administration told us], “This isn’t a choice. This is how our school is running. For three years we are doing what they’re doing, how they say we’re going to do it.” All of a sudden that is exactly what it was. In math, reading, and writing, there was a 10-minute mini-lesson, a 40-minute work period, a 10-minute closing. Mini-lessons and closings had to happen at a gathering area. There were rituals for how you sat at the gathering area. You needed to have your mini-lessons posted in the room for students to be able to go back and look at. Standards needed to be written on your bulletin board to be able to show that this isn’t just a pretty bulletin board—we’re doing it for a specific reason, and we’re reaching the standard.

In adopting America’s Choice, the administration instituted a standardized lesson structure and common classroom routines across the school. Staff were offered significant professional development. Teachers learned how to implement America’s Choice instruction strategies, measure student learning through formal assessments, and recognize appropriate academic standards for each grade level. Weekly staff meetings provided schoolwide professional development activities. And monthly grade-level meetings involved both general and special educators.

According to Redwood teachers, a common lesson structure and routine benefited them and their students. A special educator explained how schoolwide use of the workshop model improved communication among teachers:

It definitely unified . . . the building—we could all talk. I was a self-contained special ed teacher. I could talk to a 6th grade general ed teacher and a kindergarten teacher at the same time. And we could all talk about reading instruction or math instruction and know what the other one was talking about, because we all had to teach it in that same way.

According to a Redwood teacher, consistent classroom practices facilitate instruction:
From the time they start in kindergarten they hear [the term] “gathering area.” They hear rituals. They hear routines. . . . When you came into 2nd grade you knew you had a “reading journal.” You knew you had a “source book.” You knew you had your “math journal.” And it sounds silly, but if every teacher calls those things different things, it [takes] a lot longer to implement [instruction] in your room.

Some faculty members linked use of the workshop model to greater student engagement. One administrator noted that students in a traditional math class would simply be told to work through problems in a textbook: “And you just sit there. And if you didn’t understand [question] 5, you didn’t understand [question] 35. And that was math class.” In contrast, according to Redwood’s principal, the workshop model “brought back the thought of children being able to think and unlock various problems . . . to solve an issue in a multiple number of ways, not just [hearing], ‘This is how you do it.’”

Below, a grade 2 math lesson illustrates the multiple methods for solving problems within the workshop model and shows how the teacher provides individualized support to some students.

Mini-lesson: students are sitting on the carpet as their teacher starts the day’s math lesson. To get them thinking about math, she asks the students to whisper to a neighbor one of the many ways to solve an addition problem.

As students return to their desks, the teacher writes on a piece of chart paper:

We took a field trip to ____________________ .

I saw ___ people wearing ________________ .

I saw ___ people wearing ______ .

She tells the students that they are going to take an imaginary field trip. One student suggests they visit Disney World. Together they talk about what people at Disney World might be doing, wearing, or eating. She then asks for a number. She fills in the number 35 on her chart paper and then asks what the 35 people are wearing. One student suggests Mickey Mouse ears. She asks for another number and what this number of people might be wearing. The students decide that they saw 40 people wearing sandals. She states that they need to come up with an addition problem for these two numbers. The students give her a question, and she writes it on the chart paper: “How many people did I see?”

As they begin to solve the problem, she circles the number 35 and underlines the number 40 to emphasize the important information. She splits the bottom of the paper into four and asks for four ways to solve the problem.

The first method the students suggest involves an algorithm. She has a student come to the board to line up the numbers. As he does so, she asks the class if they agree on how he has set up the problem: “Why is it right?” The student solves the problem at the board.

She asks for another way to solve the problem. One student suggests “decomposing.” The teacher offers him a marker in a different color, and he writes his solution on the board.

The teacher then picks a pen of a different color and asks the students for a third method. One student suggests “counting on”—start with 40 and then add 35 more lines to get the answer.

The students’ fourth method is a number line. The class discusses other ways to solve the problem as well, including drawing pictures. The teacher suggests that a faster way would be to draw a circle with a Mickey Mouse or a sandal inside it.

Independent work: The teacher hands out worksheets with a word problem and two blank columns. She tells the students to use any two ways to solve the problem, using the two columns provided on the sheet.
The students discuss and decide that if two methods produce different answers, they should try a third way to check their work. As students begin the worksheets, the teacher places colored connecting cubes on a desk in the center of the room. She tells students that they can come to the desk and use the cubes to help them with the addition. She encourages a few students in particular to work with the cubes.

Next, the teacher gives one student a worksheet with a more complex problem and then sits down with another student to whom she has given a less difficult problem. She asks the student to identify the information on the sheet he will need to solve the problem. After he has picked one way to begin solving, she leaves him to work on his own and circulates to check on other students’ work.

As this lesson suggests, teachers could employ a variety of techniques within the workshop model. Teachers cited the value of using varied methods for diverse students as well as the contribution that uniform structures have made to fueling gains in achievement. With a high-need student population, consistent classroom practices and a stable school culture may indeed be prerequisites for improving student learning. In the words of one teacher:

I’ve just seen such a difference . . . [Many] kids feel this is their safer place, much more than for a lot of them home is. And this is where there is some continuity and consistency, and I think our teachers are really good at showing them that they’re loved and cared for and respected. And then any math program that you use is going to work if they have all that.

Integrated classrooms and a continuum of services. Redwood Elementary School had a large number of students with disabilities and many other struggling learners who did not have Individualized Education Programs but who qualified for instructional support. These students were placed in different classroom settings, according to their needs.

The integrated classroom. Every grade at Redwood had an integrated classroom, taught by a pair of general and special educators. Up to half of students in these classrooms had Individualized Education Programs. A special educator suggested that the teaching and learning that took place in these settings may have contributed to the school’s gains in achievement:

I’d say for at least five years now, we have had that special ed teacher in an inclusion room, an integrated room, full-time every day, and that’s totally to the [credit of the] administration and more often than not [the principal] for having to fight for staffing . . . and to listen to the staff saying that two hours a day [of special ed support] is not cutting it. We need full-time [special ed support]. These kids need it.

According to teachers, struggling learners benefited from peer mentoring and from “getting [exposure to] their peers who are working at a higher level.” But teachers also benefited. One general educator described what she had learned by working with an experienced special educator:

I was pretty ignorant at one time, thinking “special ed kids, they’re not that smart and they have behavioral problems.” But that’s not true. They have learning disabilities. So, I’ve come to appreciate what special ed is . . . I’m really glad that [coteaching] brought me . . . out of my ignorance into awareness of special ed children in the population.

She also noted, “Because there are two of you, you can take a subject and master it.” In her classroom she led reading and math lessons, while the special educator led science and social studies lessons. Both agreed that having full-time coteachers improved teaching. Coteaching also allowed teachers to tailor instruction to the range of needs in the classroom. As one teacher explained, “I can’t
Imagine how some of these teachers are doing this where you have five reading groups. I can pick up three, [my coteacher] could pick up two, or vice versa. Our program is so intense because we have two people in the classroom.”

**Services for a continuum of needs.** Redwood Elementary School offered many services beyond the integrated classroom. A self-contained special education classroom was available for students with more severe disabilities. Self-contained settings offered students the ability to work at a slower pace. Teachers could also use a multisensory approach in such settings, which was very helpful when working with students with severe disabilities. In contrast, students with mild disabilities benefited more from in-class support in a general education classroom, although pull-out support was also valuable. As one teacher noted:

> As much as I like being in the general ed room, there are also times that I would like to have a whole hour to be able to work with just my kids. . . . If I see that [students] are really struggling, I actually love the opportunity to just go to my office and have an hour to work [with them] on multiples and factors and do different things that are helpful for them. I can’t always do that when I push in, because I need to take the lead from what the general ed teacher is doing.

**Using data to spur achievement.** In a short period of time Redwood Elementary School has transformed itself from low-performing to high-performing, based on students’ test scores. Teachers and administrators relied heavily on assessment results to guide classroom instruction and set clear goals for learning. This focus, administrators suggested, helped fuel student gains in math and other subjects.

An assistant principal oversaw all student testing. She worked with teachers to administer all formal assessments, analyzed the results, and used assessment data to help establish achievement targets.

The school administered a benchmark math assessment to students in every grade at the beginning of each school year. In the primary grades students took the TerraNova math achievement test. Results were scored electronically and returned to classroom teachers within a few weeks. Students in grades 3–6 took a district math assessment designed to prepare them for statewide tests. Teachers scored the assessment (with help from the math specialist if needed) and used the scores to determine where to focus instruction.

The assistant principal guided instruction by providing teachers with analyses of student data. The math specialist stressed the importance of this information: “You need data to drive your instruction. If you don’t have that, you don’t know where you’re going.”

Teachers assessed their students throughout the year. Many used unit assessments from the Investigations math curriculum; some designed their own assessments. One teacher examined the assessments from the curriculum workbooks to “see if anything needed to be altered or changed for those students who were struggling or advanced.” Some teachers administered an assessment before and after April vacation to determine whether certain students qualified for special education support over the summer.

Students in grades 3–6 also took the statewide math assessment, which measured adequate yearly progress. Redwood’s math specialist worked with other math specialists across the district, analyzing each grade’s scores to identify students’ weaknesses to guide instruction for the following year. She shared her findings with teachers, who prepared students for the state assessments as early as grade 2. One grade 2 teacher began the school year by introducing the notion of standards to her students:

> I tell my students, “We’re going to work on exploring different ways that you can meet the
standard.” I always try to present to them a number of ways to do any kind of concept so that one person who isn’t getting it this way can do it [another] way and still meet the standard. . . . I start [in September] letting them know that everything we’re learning is going to be geared toward helping them pass that test.

As test time neared, another teacher began to teach such test-taking skills as reading through a problem twice, circling numbers in a problem, and using scratch paper to solve a problem. The math specialist also spent more time in upper grade classrooms as the test date approached. To better prepare students with disabilities and other struggling learners for the test, the school worked with teachers and students throughout the year to ensure that they knew what modifications they were entitled to and how to use them. Doing so made students comfortable with the accommodations during the test. Although teachers and students knew that the state test was important, the administration ultimately viewed it and other assessments as both a gauge and spur to student learning—a way to mark achievement and help motivate teachers and students to perform even better.

Remaining challenges

Despite the many positive changes at Redwood Elementary School, administrators and teachers continued to face challenges as they worked to improve the math learning of students with disabilities and other struggling learners. Among these challenges:

- **Math staffing was inadequate.** A single math specialist served teachers in 64 classrooms housing almost 1,000 students. With only one math specialist at such a large school, it was difficult to provide enough support to students who struggle in math.

- **Students with mild disabilities lacked sufficient support.** Some students required more support than the school could provide. Under current district rules students in general education classrooms who were eligible for special education support from a resource room teacher could receive only five hours of support a week. Many students needed more than five hours of support but less than the 30 hours they would receive in an integrated classroom. Having just three part-time resource room teachers serving the school made meeting student needs difficult.

- **Student mobility was high.** Most Redwood students came from low-income households, and many came from highly transient families. Many students thus transferred in and out throughout the year. Teachers often found it difficult to integrate new students not familiar with the school’s structures into their classrooms.

- **Students with disabilities faced long bus rides.** Redwood tried to preserve a stable education environment for students with disabilities by keeping them at Redwood even when their families moved to other parts of the district. As a result, many students with disabilities traveled long distances by bus every day. An administrator believed that these long bus rides were detrimental to students’ behavior and ability to learn.

Looking forward

Administrators and teaching staff continued their efforts to improve Redwood Elementary School. With the district, the administration was planning to replace the current building with a new facility in the next two years. The teaching staff was continuing to experiment with instructional strategies to better serve students with disabilities and other struggling learners and generate further gains in student achievement.
At Maple Elementary School, a rural school in upstate New York, leadership and staff worked collaboratively to help all students succeed. The school’s enrollment of just 230 students enabled teachers to respond quickly and flexibly to meet the needs of struggling learners so that no one fell through the cracks. Administrators and staff highlighted the following practice as central to their approach to improving the math learning of all students, including those with disabilities and other struggling learners:

- **Working collaboratively in professional learning communities.** Teachers participated in weekly grade-level meetings—called professional learning communities—discussing math lessons, sharing instructional strategies, and brainstorming strategies for struggling learners. Every month they attended a full-day professional learning community meeting with their grade-level colleagues from two other elementary schools in the district. Teachers worked together to align their curriculum scope and sequence with state standards, develop benchmark assessments, and examine student data.

Other practices highlighted by school staff members include the following:

- **Whole-school collaboration,** in which teachers regard all students as their responsibility. Staff use one another’s strengths to aid struggling learners.

- **Leadership and staff with a clear mission,** guided by the message “we’re here for one reason: the students.”

- **Inclusive math practices and support,** exemplified by inclusion classes in which students with disabilities and other struggling learners learn side by side with their general education peers and teachers emphasize small group work, multisensory approaches, math software programs, and the integration of math with other subject areas.

These practices are just part of Maple’s approach to math education (table 9).

### Overview of Maple Elementary School

Maple Elementary School was one of three elementary schools in a rural district made up largely of lower- to middle-income families. The nearest town center consists of a post office and a real estate office; all of the stores had closed or moved away. More than a third (37 percent) of Maple’s students were eligible for free or reduced-price lunch (table 10). The percentage of students with disabilities (13 percent) was close to the New York State average.

Maple’s staff included a principal and a range of veteran teachers and recent hires, including two special educators (table 11). Students with disabilities and other struggling learners received support from teaching assistants, special service providers (such as occupational and speech therapists), and academic intervention services teachers. A half-time coordinator led a school-based intervention team, part of the school’s Response to Intervention initiative.

### Classroom placement for students with disabilities and other struggling learners

Maple Elementary School used various classroom settings to serve its range of learners:

- **General education classrooms** were taught by a general educator, with in-class or pull-out support from a special educator.

- **Inclusion classrooms** were taught by a general educator and a shared teaching assistant, with in-class or pull-out support from special educators. Grades K, 3, and 4 each had one inclusion class, while grades 1 and 2 had a combined inclusion class. In kindergarten
the classroom teacher was aided by a volunteer from AmeriCorps, a network of service programs that places volunteers in different settings, including schools.

- **A Board of Cooperative Educational Services (BOCES)** classroom was taught by a special educator and paraprofessionals. This program for students with emotional and behavioral disabilities attracted students from across the county. The separate classroom was funded, staffed, and supported by BOCES. To be more inclusive, the school had arranged for three students to attend math lessons each day in a

### TABLE 9
Snapshot of practices at Maple Elementary School, 2006/07

<table>
<thead>
<tr>
<th>Practice</th>
<th>Description</th>
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<tbody>
<tr>
<td>Classroom math instruction</td>
<td>Math instruction time: 60 minutes a day</td>
</tr>
<tr>
<td></td>
<td>Curriculum: Scott Foresman-Addison Wesley Mathematics, implemented for more than five years</td>
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<tr>
<td></td>
<td>Placement of students with disabilities and other struggling learners: inclusion classrooms taught by general educators and teaching assistants; special educators provide in class and pull-out services</td>
</tr>
<tr>
<td></td>
<td>Accessible instruction: varied instructional strategies include multimodal approaches, computer software programs, manipulatives, small group work, and peer tutoring*</td>
</tr>
<tr>
<td>Math supports and interventions</td>
<td>In-class and pull-out support services provided by special educators</td>
</tr>
<tr>
<td></td>
<td>School-based intervention team plan interventions</td>
</tr>
<tr>
<td></td>
<td>Teachers and teaching assistants who work with struggling learners from other classes</td>
</tr>
<tr>
<td>Assessment</td>
<td>Variety of informal and formal assessments</td>
</tr>
<tr>
<td></td>
<td>Districtwide benchmark assessments for math created by teachers in professional learning communities</td>
</tr>
<tr>
<td></td>
<td>Assessment data (including results of statewide assessments) analyzed by teachers in professional learning communities to identify struggling learners and inform instruction</td>
</tr>
<tr>
<td>Collaboration among teachers</td>
<td>Teachers (including special educators) meet weekly in grade-level, school-based professional learning communities and monthly with grade-level district colleagues*</td>
</tr>
<tr>
<td></td>
<td>Teachers, teaching assistants, and special educators collaborate to provide instruction and support in inclusion classes</td>
</tr>
<tr>
<td>Professional development</td>
<td>Unofficial math leader provides in-house professional development and math support</td>
</tr>
<tr>
<td></td>
<td>Districtwide professional learning communities meet once a month</td>
</tr>
<tr>
<td></td>
<td>Teaching assistants are included in professional development</td>
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<tr>
<td>Leadership</td>
<td>Principal strongly promotes idea of always considering what is best for students, through inclusive practices, staff placement, professional development, and other activities*</td>
</tr>
<tr>
<td></td>
<td>Principal holds teachers accountable for students’ performance by examining assessments and following up on students who need improvement</td>
</tr>
<tr>
<td></td>
<td>Principal initiated implementation of professional learning communities and actively supports their work</td>
</tr>
<tr>
<td>School culture</td>
<td>Staff culture is highly collaborative, springing from a small, close-knit community, long-term working relationships, regular professional learning community meetings, and a mission that involves shared ownership of all students*</td>
</tr>
<tr>
<td></td>
<td>High expectations are held for all students, communicated through staff actions and a school pledge students recite each morning</td>
</tr>
<tr>
<td></td>
<td>Inclusive and welcoming environment for students with disabilities and other struggling learners</td>
</tr>
</tbody>
</table>

* Practice considered central to school’s approach to improving math learning.

Source: Authors’ compilation based on primary documents gathered at the school, classroom observations, and interviews with teachers and administrators; see appendix A for details.
grade 2 general education classroom, accompanied by a paraprofessional from the BOCES program.

Highlighted practices at Maple Elementary School

This section examines four highlighted practices at Maple Elementary School.

Working collaboratively in professional learning communities. In 2003/04 Maple’s principal established the professional learning communities initiative after attending a national institute with other district principals and teachers. The goal was for teachers to work collaboratively to address three questions:

- What do we want all students to learn?
- How will we know when each student has acquired the intended knowledge and skills?
- How should we respond when students struggle so that we can improve learning? (Dufour et al. 2004).

The principal used these questions as guideposts for her staff, frequently communicating their importance:

I put up the three questions and said, “Our whole goal of why we’re here is to answer these three questions. What is it we want children to know and be able to do? That means we all have to start talking to each other and make sure we all know what it is we want our kids to be able to do. You know we have three first grade teachers. Do you all teach the same thing and expect your kids to do the same? We have to be consistent and have to have a guaranteed, viable curriculum. How do we know what kids know? We have to talk to each other again and

<table>
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<th>TABLE 10</th>
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<tr>
<td>Student demographics at Maple Elementary School, 2006/07</td>
</tr>
<tr>
<td>Characteristic</td>
</tr>
<tr>
<td>Grade span</td>
</tr>
<tr>
<td>Number of students enrolled</td>
</tr>
<tr>
<td>Average class size (students)</td>
</tr>
<tr>
<td>Percentage of students with disabilities (percent with Individualized Education Programs)</td>
</tr>
<tr>
<td>Percentage of students eligible for free or reduced-price lunch</td>
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<tr>
<td>Percentage of students of races other than White</td>
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<tr>
<td>Percentage of students with limited English proficiency</td>
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<tr>
<td>Percentage of students whose first language is not English</td>
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<tr>
<td>Attendance rate (percent)</td>
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</tbody>
</table>

— is not available.

Source: Authors’ compilation based on New York State Education Department (2006a) and interviews with the principal; see appendix A for details.

<table>
<thead>
<tr>
<th>TABLE 11</th>
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<tbody>
<tr>
<td>Staff and administration at Maple Elementary School, 2006/07</td>
</tr>
<tr>
<td>Characteristic</td>
</tr>
<tr>
<td>Staff</td>
</tr>
<tr>
<td>Number of teachers</td>
</tr>
<tr>
<td>Student–teacher ratio</td>
</tr>
<tr>
<td>Percentage of core classes taught by highly qualified teachersa</td>
</tr>
<tr>
<td>Percentage of teachers with valid teaching certificates</td>
</tr>
<tr>
<td>Percentage of teachers with master’s degree plus 30 hours or doctorate</td>
</tr>
<tr>
<td>Percentage of teachers at school at least five years</td>
</tr>
<tr>
<td>Percentage of teachers at school less than five years</td>
</tr>
<tr>
<td>Number of special educators</td>
</tr>
<tr>
<td>Number of paraprofessionals</td>
</tr>
</tbody>
</table>

Administration

| Characteristic                      | Value               |
| Number of years principal has been at school | 7                   |
| Number of assistant principals   | 0                   |
| Number of years assistant principal has been at school | 1                  |

— is not available.

a. To be considered highly qualified, New York State teachers must have at least a bachelor’s degree, be certified to teach in their subject area, and demonstrate subject matter competency.

Source: Authors’ compilation based on data from New York State Department of Education (2006a), primary documents gathered at the school, and interviews with the principal; see appendix A for details.
make sure we are assessing at the same time and assessing the same things and assessing in the same way. How do we respond to those kids who don’t learn?” And those three questions have really truly been our guiding force.

School-level professional learning communities. Weekly professional learning community meetings were structured into the school calendar so that teachers met with grade-level colleagues throughout the year. They discussed upcoming lessons, planned activities, and shared strategies for helping students with disabilities and other struggling learners. Professional learning communities also helped new teachers feel part of the school team. In the words of one:

We’re able to share all those wonderful ideas, which I love because I’m a new teacher, so I get all those really experienced teachers that say, “Oh, this works for me.” If I have a problem with something [and say], “My kids are having so much trouble with fractions,” I get to open that up to a whole huge table full of people who say, “Did you try this? Try this.”

The principal set clear expectations for participation in professional learning communities, providing time to meet and requiring that groups take minutes. She arranged the school schedule so that professional learning community meetings preceded the lunch period, giving teachers the option of having an hour and 25 minutes to meet. Special educators, who worked with multiple grades, also participated in professional learning communities. They decided which grade-level community to join each week based on the discussion topics and received minutes of the meetings they could not attend. A special educator voiced her appreciation of the efforts to keep her informed: “I receive all the minutes, notes, documentation, and assessments and everything through my coteachers. They come back and talk to me about what happened at the meeting, so I’m never behind.”

Districtwide professional learning community meetings. In the first year of the initiative teachers met in school-based professional learning communities. In the second year they began meeting monthly with grade-level colleagues from all three elementary schools in the district. The district provided substitutes so that teachers could attend a full-day meeting each month. One teacher underscored the benefit of this time with colleagues from other schools:

Professionally, it’s given me an opportunity to work with people I might not have worked with, especially in the other two buildings. [The other 4th grade teacher] and I are always going back and forth across the hall, so I know what she’s doing and she knows what I’m doing. But we don’t necessarily know what the other seven 4th grade teachers are doing across the district. . . . [Through] a formal professional learning community, the district carves out the time to make sure we do.

Through the professional learning community process, general and special educators strove to ensure that students in all schools in the district worked toward the same standards at any given time during the year. They believed that this consistency was essential because students moved from school to school in the district. Flexibility, however, still remained within a shared scope and sequence. As one teacher explained, “I’m not saying that anyone is telling me how to do it. We’re just saying, ‘Let’s put our emphasis on fractions for this quarter.’”

Standards, assessments, and data analysis. Administrators set the main goals for the district professional learning community meetings, but each group had flexibility in carrying out tasks. In the year of the study one major task was to develop benchmark assessments for the math program. In the monthly full-day professional learning community meetings teachers examined state
standards, discussed ways to measure students’ understanding, wrote assessments, and analyzed student data. One teacher described the process:

*Before we do anything else, we look at the [New York State] standards. We have to come up with goals that match those standards, so we can make sure that all the standards are being covered. Once we get the goals down, we start [designing] the assessment: How are we going to assess this? What are we going to do? And then it goes on to forming [the assessments and] making rubrics to grade what [students] do.*

Initially, some teachers raised concerns about spending so much time away from their classrooms, but they came to believe that the time away was worthwhile. One teacher pointed out how the work of the professional learning community benefits students with disabilities: “It gives us a better insight on where they need to be and what we need to do to get them there.”

Districtwide professional learning communities also let teachers examine patterns in student performance across schools. By analyzing data from their assessments and the New York State tests, teachers identified math content areas in which many students were performing poorly and planned ways to better address these areas. The principal and teachers agreed that a major benefit of districtwide meetings was the broad view it provided of student performance:

*I think you have [to] start schoolwide. You have to get that trust going. But I think it’s very important as a district that you get all [teachers] together once you start looking at data. The larger the group that you compare that data to, the more effective that data are. So, if you’re only looking at your school, you’re really not getting a broad picture of where your children are. Once we started comparing districtwide, that shed a whole new light on where we were with our kids and what we needed to do.*

_A work in progress._ Professional learning communities evolved over time. Group members needed to build trust so that they could feel comfortable asking one another for help and sharing student assessment results. Teachers and administrators needed to build trust in one another and in the value of the model. Initially, administrators were the driving force, setting goals and agendas and attending the meetings. Over time their role lessened. One teacher described the shift: “Once the administrators began to trust more and the teachers began to feel more empowered, I think things flowed more smoothly.”

Regular meetings made teachers more comfortable sharing ideas with colleagues. But teachers also struggled to give up lessons that they had invested in over the years, which one teacher referred to as the greatest challenge. Although teachers shared the goal of having a consistent math program, they had to make many hard decisions and find compromises. “Discussions can get quite heated about the expectations and approaches, as well as what time of year to do [a lesson] or [when a test] should be given and what test should be the right one to give,” noted one teacher. “There’s a lot of give and take.”

Professional learning communities often made final decisions based on majority preferences. As a result “some people can walk away very upset that day if the vote didn’t go their way.” At the same time, teachers felt that “there’s always room for open conversation and everyone will listen.” Years of working together had created a relaxed atmosphere and helped the group to feel more comfortable with disagreements.

Maple’s teachers and principal found the professional learning communities extremely worthwhile. While sharing instructional strategies and building a consistent program helped teachers grow professionally, they also led to gains in student learning.
Whole-school collaboration. In the close-knit community of Maple Elementary School teachers reached out to colleagues and were willing to “go the extra mile” to help students succeed. Staff members identified teamwork as a vital practice for teaching math to students with disabilities and struggling learners. As one special educator noted:

I think overall it’s the teamwork. We have a lot of great teachers here who will bend over backwards and do anything for anybody to really help out . . . . [We] really pull the strengths from every teacher for the benefit of the kids. Just lots of teamwork, always meshing together, and I think that’s what makes this school successful.

Staff members collaborated in a variety of ways. General educators worked closely with teaching assistants and special educators. Grade-level colleagues planned and brainstormed together in weekly professional learning community meetings. Meanwhile, teachers collaborated informally over lunch, through email, and in the hallways. When students had difficulty, they felt comfortable asking one another for help. The school found creative ways to use their small staff to meet the needs of struggling learners, and teachers often volunteered to work with students in other classes and grade levels. The principal described the open communication at the heart of the school culture:

It’s just natural now for our teachers to talk to one another and say, “This child—I’m stumped.” They’ll go to the person next door; they’ll go to somebody on their team. They will talk with one another in the staff room. And automatically another teacher will say “Try this” or “I have this in my class; you can borrow it” or “Gee, I’m free on Tuesday at 1, and I’ll come observe.” It’s just the culture of the building.

In interviews many teachers used the same phrase: “they’re all our kids.” “No child seems to fall through the cracks here,” noted one teacher. “We’re a small enough school where we can identify them and identify their needs and somebody will be there.”

Maple’s whole-school approach to addressing student needs was epitomized by the school-based intervention team, part of a two-year-old districtwide Response to Intervention initiative to help struggling students. The team was a volunteer group made up of teachers, teaching assistants, the librarian, and other staff. It was led by a part-time coordinator, a former special education teaching assistant at Maple Elementary School who received extensive professional development for her new role.

When teachers observed a student with significant difficulties in class, they presented information on the child to the school’s child study team. Once it ruled out medical issues, such as vision or hearing, as possible causes of the problem, the team determined whether to seek the assistance of the school-based intervention team. If such assistance was sought, teachers presented data on the student, and the team developed an intervention plan. One special educator described the meetings as follows:

The teacher comes in and shares his or her concerns about the student. Say there’s a weakness in math specifically, [we will ask], “What’s the weakness? What can we help with?” We come up with goals and who’s going to be responsible for working toward those goals; we come up with the plan officially. . . . The teacher plays a big part in it, but the whole team [takes part]: “Hey, I’m free during lunch; I’m going to work on addition facts with the kid” or “I’m going to play a math game [with this student] once a week.”
The school-based intervention team would select one goal to work on for each student and identify staff members who could provide the needed support. They would look for staff whose strengths matched the student’s strengths and needs. Teachers would often volunteer to work with students in different classes and grade levels. The school-based intervention team coordinator would then monitor the student’s progress by conducting frequent assessments. Based on the student’s response, the school-based intervention team committee could make a referral for special education testing.

Leadership and staff with a clear mission. The principal and staff were united in putting students at the center of their mission. One year the principal gave each staff member a compass as a reminder that they all need to point in the same direction: what is best for students. She described how they established a shared vision:

At the beginning of each year, we always start with “Here’s what we wrote [our mission]. Do we still agree? Do we need to change?” And with new people on board, I want to make sure they know, because this is who we are. This is what we’re about, and [I want to] make sure that everybody still agrees. So, we always start the year reminding ourselves this is who we are, and then everything helps to fall into place, because we can always go back to that mission statement.

The principal emphasized the importance of putting this mission into daily practice. At faculty meetings staff members shared how they were putting the mission into practice. At one meeting, for example, staff wrote examples on sticky notes and put them on a poster of the mission statement. The principal also used the mission to guide decisions about staffing. For example, she divided the teaching assistants according to need, rather than equally:

Everybody knows that support staff are assigned based on student need, not teacher need. And we have the data to show this class really has some gaps, really has some kids that need some help, so I’m putting more support there than in a classroom where I don’t see that data. And the teachers are fine with that. They’re the first ones to say, “I’m okay, you need the help more than I do, so you take the support staff.” And as the year progresses, and we are constantly assessing . . . they know the support changes to where the need is.

The principal was vigilant about keeping students from falling through the cracks. She looked at all report cards and required teachers to administer and hand in quarterly assessments. When assessments revealed that students were struggling, the principal held the teachers accountable for showing evidence of improvement five weeks later by submitting new student assessments. On her desk report cards and assessments were organized in binders that allowed her to keep track of the data. For each class she had a manila folder with each student’s name on a sticky note, which were organized into groups so that she could quickly see which students had met the benchmarks and which ones needed support.

In addition to focusing on accountability, the principal had been a driving force in adopting the professional learning community model. She enthusiastically embraced the initiative and implemented it in all grades at once. Her action-oriented approach was evident in her advice to other principals considering the professional learning community model: “Just do it. Just jump in and just go for it, because it really pays off big time with the staff.” She attended the meetings regularly only the first year, but she read meeting minutes and attended meetings when teachers asked her to do so.

Teachers and teaching assistants described the principal as very supportive and respectful. One teaching assistant recounted that the principal told her, “If you get treated disrespectfully, immediately let me know.” A teacher identified the
principal as instrumental in creating an atmosphere “in which every one of us is equal; we all just have a job to do.” Another said, “We have great leadership . . . [and] our principal is very supportive of all the teachers.”

Inclusive math practices and supports. The principal and staff established a respectful and inclusive culture. The school emphasized building the “character traits of highly responsible students: trustworthiness, respect, responsibility, perseverance, and cooperation,” as one of its pamphlets proclaims. The students recited their own mission statement, the Maple Elementary School pledge, each morning after the national pledge of allegiance:

I promise to respect and care about my school and other people. I pledge to work hard and be responsible. I promise to show perseverance and self-control at all times. I will be honest and a good example for others, and I will treat people the way I want to be treated.

In this respectful environment students with disabilities and other struggling learners were accepted and included by other students. Staff held students with disabilities and other struggling learners to the same high standards—in math and other subjects—as other students. The principal recalled the following experience:

I remember a few years ago, when we were writing goals for our school. . . . I remember at one point looking at [the data for] students with disabilities . . . [which] were lower than [those of] the other kids. And I said, “Well, maybe we need a goal here for those kids.” And one of our teachers, instantly spoke up and said, “But they’re all of our kids; they’re not different from anybody else. These goals are for everybody that we’re writing. We don’t separate them out.” And everyone [responded], “Yeah what are [you] doing asking us to write a separate goal for these kids?” They really don’t see them as special ed. They’re just kids who need help.

Math instruction in inclusion classrooms. Students with disabilities and other struggling learners were typically placed in inclusion classes taught by a general educator and a special education teaching assistant. Many teaching assistants had years of experience; each was known for a particular area of expertise. Some teachers and teaching assistants had developed strong partnerships from years of working together. Although the teaching assistants were assigned to support students with Individualized Education Programs, they were committed to all students. One teacher described how she and a teaching assistant worked together in the classroom:

We really do play off each other. . . . If I give an unclear direction, and she knows it, and she’s looking at some child’s face while thinking that child is never going to ask her and has no clue, she’ll raise her hand and say, “I’m a little confused, can you explain that to me again?” And I’ll do the same. Or if she realizes there’s a vocabulary word that they’re really not comfortable with, she’ll say, “Now I’ve heard that word before but can anyone in the class explain it to me again, because I’m a little foggy?”

Teachers used a variety of strategies to meet the needs of a range of learners. During observations students were highly involved in whole-class lessons, small-group work, and independent assignments. Teachers presented problems in verbal, visual, and tactile ways. They used kinesthetic activities, such as tying math concepts (such as angles) to body positions or skip-counting to stretching exercises. One teacher used peer coaching as a way to give all students (not just the strongest ones) the opportunity to help their classmates. The use of multiple strategies was evident in the following observation of a grade 4 class:
Students are seated at tables that are lined up to form two long rows, one on each side of the room. The teacher takes the lead in the lesson, giving instructions and modeling the tasks for students. The teaching assistant asks questions to clarify the teacher’s directions. By speaking up, the teaching assistant models for students that it is okay to ask for help when confused.

The teacher provides resources to help students solve double-digit multiplication problems. Students write on large pieces of grid paper so that they have room to line up the numbers. They use small Post-its as place holders and a multiplication chart for reference. The teacher helps the students on one side of the room while the teaching assistant helps student on the other side of the room. The teaching assistant checks in frequently with one boy with an Individualized Education Program who is having difficulty focusing on the task. At one point she takes him out for a short break. While she is out of the room, the teacher circulates around the whole class.

As students finish, the teacher and teaching assistant direct them to check their work by talking with their “face” and “shoulder” partners. They ask two students to check the work of all the students in their group. Students then present their solutions to the whole class and describe their approaches. The teachers ask for volunteers who have solved the problem in different ways. Both she and the teaching assistant ask questions and reinforce the message that there are multiple ways to solve a problem.

Math support from special educators. In addition to classroom math instruction, students with disabilities and other struggling learners received in-class and pull-out services from special educators. The special educators used a flexible approach to providing services. They collaborated with general educators to determine when to work with students in math class and when to pull them out. Typically, special educators met with students with Individualized Education Programs, but they could also work with other students who needed support.

During pull-out times students received instruction in small groups. Special educators used multiple strategies to provide individualized instruction and target difficult areas. One special educator used graph paper to help her students line up numbers. She also used laminated paper with units, tens, hundreds, and thousands columns marked on them, which students work with using dry-erase markers.

General educators often turned to special educators to create accommodations for lessons. Special educators received the lessons ahead of time and adapted them by enlarging the font size to make a problem more readable, for example, or redesigning a handout to help students organize their work. Special educators also communicated IEP goals and recommendations to general educators.

Use of computers. General and special educators used math software to build skills and differentiate instruction. In several classroom observations groups of students worked independently on math software programs (every class had at least five computers). Working with teachers, they then rotated through different activity stations.

Maple’s extensive use of technology stems from a technology initiative in which teachers received professional development in the Classroom Computer Connection program. Special educators used this program and other programs, such as Math Facts in a Flash, extensively for students with disabilities. Software was particularly helpful because it provided immediate, nonthreatening feedback. Several teachers reported that their students loved working with computers.

Teachers also used the programs to assess student learning and guide instruction. Every week they printed student performance reports to identify...
Making math relevant. Maple Elementary School emphasized incorporating math into all subject areas and making it relevant to everyday life. One teacher ran a school store with students once a week. Art and gym teachers incorporated math into their teaching. A special educator described the whole-school approach to integrating math:

_A lot of [nonmath] teachers have done an awesome job incorporating math everywhere. They’re reading math books. The kindergartners are walking down the hall [counting] each step they take, or they’re counting by five . . . . When [math] comes up in science or in a book, [teachers stop], and there’s a math problem on the board._

In-house math leadership. Staff members with math-related questions often turned to their colleague, Mrs. Johnson, a National Board Certified teacher. Although she did not carry the title of math leader, she was the resource person for math at Maple Elementary School. Mrs. Johnson had a wealth of knowledge about math content, activities, and instructional approaches for students with disabilities and other struggling learners. As a scorer for the New York State math assessment, she had first-hand knowledge of common student errors and how problems were evaluated.

Over the years the district had sent Mrs. Johnson to many math education conferences. When she returned she would share new ideas with such enthusiasm that they quickly spread among the staff. According to one teacher, Mrs. Johnson is “a phenomenal turn-key trainer. You can go to her. She has great ideas. She brings back ideas from trainings.”

Every other month at staff meetings Mrs. Johnson provided 10- to 15-minute mini-lessons on such topics as problem-solving and writing in math. She emphasized ways to look at student assessments to identify strengths and difficulties and inform instruction. She also served as mentor to new teachers.

Remaining challenges

Maple’s principal and staff described some of the challenges that impede improvement in math teaching and learning. Such challenges included:

- **The school had no formal math specialists.** Maple had two and a half reading specialist positions but no similar positions for math. The school tried to arrange for students who were weak in math to work with staff members who were strong in this area. This could be a challenge, however, because those staff members had many responsibilities.

- **A new reading initiative had reduced time for math.** Teachers expressed concern about the effect of a new reading program on math instruction. Because the program had strict implementation guidelines, teachers no longer had the flexibility to incorporate math into English language arts as they once had. Although they recognized the importance of spending 90 minutes a day on English language arts, doing so reduced the available time for math.

- **Scheduling multiple services for students with disabilities was difficult.**

- **Newer teachers did not have the same training as veteran teachers.** About 10 years ago teachers at Maple Elementary School received extensive training in the Math Their Way program. Veteran teachers had incorporated its activities, such as calendar math, into their daily lessons. Because of their high regard for the program, they would like new staff members to receive professional development for it and for the Classroom Computer Connection software.
Looking forward

Maple’s principal and staff wanted to build on the school’s strengths to improve the math learning of all students. They planned to continue their focus on math instruction and assessment in professional learning communities. To extend their use of technology strategies, they wanted to use a wider selection of math software and to explore the potential of new tools, such as Smart Boards (interactive white boards) for improving math teaching and learning. The principal also suggested that students who needed extra support might remain at school an additional hour at the end of the day.

Aspen Elementary School: An Inclusive Philosophy with a Variety of Math Supports

Aspen Elementary School, in suburban Massachusetts, had long operated with a philosophy of inclusion and support for students with disabilities and other struggling learners. According to teachers, this philosophy and the practices that emerge from it contributed to improved math learning.

Staff believed that several key factors helped to promote strong math teaching and learning for students with disabilities and other struggling learners. One practice was described as particularly important:

- **Provision of a variety of math support services.** Aspen offered several supports and interventions to students who struggled in math, including Title I math services, a special education resource room, and a Response to Intervention program.

Other practices highlighted by school staff members included:

- **An inclusive philosophy and practices,** epitomized by the language-based classroom model, in which general and special educators work together to teach an almost equal mix of students with and without language-related learning disabilities.

- **Leadership that fosters a welcoming community,** demonstrated by a principal who is passionate about making all students feel accepted within the school community and who grants teachers both guidance and autonomy in their classroom instruction.

- **A highly experienced teaching staff,** including a majority who have been working together for more than five years and a principal and many general educators with special education backgrounds.

These practices are just part of Aspen’s approach to math education (table 12).
## TABLE 12
### Snapshot of practices at Aspen Elementary School, 2006/07

<table>
<thead>
<tr>
<th>Practice</th>
<th>Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>Classroom math instruction</td>
<td>Math instruction time: varies&lt;br&gt;Curriculum: Scott Foresman-Addison Wesley Mathematics, implemented for two years&lt;br&gt;Placement of students with disabilities and other struggling learners: language-based classroom staffed by a general educator and paraprofessional, with support from special educator and pull-out services; general education classroom with in-class and pull-out services; combination of intensive resource room and general education classroom; specific instructional program classroom staffed by special educator and paraprofessionals (for students with IQs of about 30).&lt;br&gt;Accessible instruction: varied strategies include use of manipulatives, math games, computer programs, math journals, peer and partner learning, small group work, math stations, use of multiple representations, and real-world contexts.</td>
</tr>
<tr>
<td>Math supports and interventions</td>
<td>Wide variety of math support services, including the following:*&lt;br&gt;• Math Title I teacher provides direct instruction for students with disabilities and other struggling learners in a math resource room or in class&lt;br&gt;• Math Title I teacher provides mini-lessons to classes as well as math manipulatives and materials for students and teachers&lt;br&gt;• Students from the district with IQs of 60–75 spend half their day in an intensive resource room staffed by special educators and paraprofessionals&lt;br&gt;• A Response to Intervention program is provided for students in grades K–2</td>
</tr>
<tr>
<td>Assessment</td>
<td>Variety of informal and formal assessments, including observations, a diagnostic test, and ongoing benchmark assessments from the math curriculum&lt;br&gt;Tutoring for grades 3 and 4 students at risk of failure or who scored poorly on previous Massachusetts Comprehensive Assessment System (MCAS) tests</td>
</tr>
<tr>
<td>Collaboration among teachers</td>
<td>Math Title I teacher offers mini-lessons, teaching strategies, and math materials to teachers&lt;br&gt;General educator, special educator, and Title I teacher coordinate schedules to ensure daily math support for struggling learners&lt;br&gt;Teaching staff is highly dedicated and have worked together for many years</td>
</tr>
<tr>
<td>Professional development</td>
<td>Title I teacher and kindergarten teacher trained in curriculum provide informal math support to staff&lt;br&gt;District funds allow teachers to attend courses, workshops, and conferences offered by outside providers as well as the district</td>
</tr>
<tr>
<td>Leadership</td>
<td>Principal has background in special education and encourages inclusive, child-centered culture&lt;br&gt;Principal started many initiatives, including student council, language-based classrooms, and community outreach events&lt;br&gt;Principal is committed to staff professional development in math teaching</td>
</tr>
<tr>
<td>School culture</td>
<td>Highly inclusive, collaborative school culture,* fostered by:&lt;br&gt;• Leadership from a supportive principal&lt;br&gt;• Highly experienced staff, most of whom have been at the school for more than five years&lt;br&gt;• Staff that is willing to try new initiatives and accommodate the needs of students</td>
</tr>
</tbody>
</table>

* Practice considered central to school’s approach to improving math learning.

Source: Authors’ compilation based on primary documents gathered at the school, classroom observations, and interviews with teachers and administrators; see appendix A for details.
Classroom placement of students with disabilities

Almost all students with disabilities at Aspen Elementary School received instruction with general education students. Students with disabilities were placed in one of four classroom settings:

- **A language-based classroom**, in which a third to half of all students had language-related learning disabilities (every grade except kindergarten had such a classroom). These classes were staffed by general educators, special educators, and paraprofessionals.

- **A general education classroom**, taught by a general educator, with in-class or pull-out support as necessary from the Title I math teacher or a special educator.

- **A combination setting of an intensive resource room and general education classroom**, where students with low cognitive skills (IQs of 60–75) from throughout the district are served in an intensive resource room for half the day and in a general education classroom for the other half.

- **The specific instructional program**, taught by a special educator and paraprofessionals, provided individualized instruction to students with IQs of about 30. This program served students from throughout the district. Each student also had a second home in a general education classroom, where they participated daily in activities with general education students.

Highlighted practices at Aspen Elementary School

Aspen staff highlighted several strengths during interviews:
Aspen’s active approach to educating students with disabilities and other struggling learners was evident in its variety of math supports. As one teacher noted, “We have a lot of programs and we have a lot of different strategies. We use a lot of hands-on activities. Title I and special ed [work] very closely. . . . In this school, we work hand in hand, which is very good.”

An array of teachers—including a math Title I teacher, special educators, and paraprofessionals—provided a flexible combination of in-class and pull-out support services: Title I support for math, tutoring to prepare for the MCAS, an intensive resource room, a Response to Intervention program, and language-based classrooms. The district’s inclusion facilitator provided additional support for some students with disabilities who were placed in general education classrooms. She worked with their teachers to plan accommodations to meet the students’ needs. And the school’s instructional support team played an instrumental role in planning services to support students who were at risk academically or behaviorally. The team first used general education services and then made decisions about whether students required special education evaluations.

Title I services. The Title I teacher, the district’s former elementary math coordinator, had a strong background in teaching math. Her room—filled with manipulatives, curriculum materials, and math books for all elementary grades—was a resource for teachers and students. At the beginning of every year, she helped classroom teachers identify students who needed extra math support (based on end-of-year assessments). Working with a paraprofessional, she provided students with at least two and a half hours of support each week through in-class and pull-out services. She was extremely flexible in accommodating teacher and student needs. While some teachers preferred to have her work regularly with students in their classrooms, others preferred to send students to the Title I math room to work with her.

Working with small groups in the math room, the Title I teacher tailored instruction to student needs. She adapted math lessons, tried different approaches, reinforced concepts and skills, and previewed material that students would encounter in class—returning students to their homerooms with greater confidence in their abilities. She also used teachers’ pacing calendars and lesson plans to coordinate her services with classroom instruction.

In 2004 the Title I teacher started teaching highly interactive math mini-lessons in the language-based and general education classrooms. (These lessons were in addition to regular classroom math instruction.) The lessons previewed material coming later in the year and often addressed such topics as measurement, that teachers rarely covered in time for the MCAS. The Title I teacher also used the mini-lessons to demonstrate to teachers various ways to use manipulatives, which she believed were particularly helpful for student learning. The principal believed that the mini-lessons made a tremendous difference in student learning, leading to higher grade 3 scores on the MCAS.

Before-school tutoring for the Massachusetts Comprehensive Assessment System. In addition to receiving Title I math support during the school day, some students received before-school tutoring sessions from Aspen teachers to prepare them for the math MCAS. The twice a week 50-minute sessions ran 10 weeks and included about eight students. Funded by Title I and grant money, the tutoring was provided to 3rd graders considered at risk of failing and 4th graders who scored at the “needs improvement” or “warning” level on the test the previous year. Other students were also welcome to attend.

Intensive resource room. Students who had more significant disabilities received pull-out support from special educators and paraprofessionals in
the intensive resource room. This one-year-old program served students throughout the district with IQs of 60–75. The district’s special education director started the resource room program to provide intensive, small-group instruction to the growing population of these students. (Aspen had a similar resource room many years ago.)

Ten students from grades 1–4 attended lessons in the intensive resource room: 1st and 2nd graders attended in the mornings, 3rd and 4th graders in the afternoon. These students spent the rest of the day in their homerooms with their general education peers. Resource room teachers provided highly individualized language arts and math instruction, reinforcement, and remediation. The special educator modified lessons from the regular grade-level math book and incorporated a variety of hands-on activities. According to her, many students responded well to multisensory approaches, such as the Touch Math program, which provided visual strategies to teach students how to add and subtract.

*The Primary Prevention Response to Intervention program.* In 2005/06 Aspen’s special education director started a Response to Intervention initiative for grades K–2 to identify students with disabilities and other struggling learners, provide them with early intervention services in English language arts and math, and increase accuracy in identifying students with learning disabilities. The Individuals with Disabilities Education Act of 2004 recommends the Response to Intervention approach and allows the use of special education funds to provide these early intervention services in the primary grades.

Aspen’s program was run by Ms. Teale, a primary preventionist with a special education background. She splits her time between two elementary schools in the district. Working with the district’s other primary preventionist, she administered screening tests to identify struggling learners in grades K–2. She used the AIMSweb assessment system (http://aimsweb.com) to determine whether kindergartners could identify numbers, discriminate quantities, complete a missing number in a sequence, and count aloud. Students with very low scores received a 10-week intervention program. Those with Individualized Education Programs were generally not eligible for the Response to Intervention program, although exceptions were made if a student was at risk of developing a secondary learning disability.

During each 10-week intervention cycle Ms. Teale met with groups of four students four days a week. Sessions lasted 60 minutes for both math and literature, or 35 minutes for a single subject. Ms. Teale spent every afternoon at a different school. On Fridays she met with the other primary preventionist to plan lessons and analyze student data.

Ms. Teale provided her students with highly structured, individualized instruction, using a program developed by the other primary preventionist and the special education director based on their review of the research literature. The lessons involved many manipulatives, games, and hands-on activities for reinforcement and practice, as shown in the following vignette:

Four kindergartners enter the primary preventionist’s classroom and sit together at a large table. The lesson begins with counting aloud. Students count forward, using simple rhymes to help them remember the sequence. Then, pretending to be in a spaceship ready for take-off, they count backwards.

The teacher gives each student two number cards and asks, “Which number is bigger?” When a student is unsure, she asks the student to make the numbers with connecting cubes so that he or she can see which stack is larger.

The next activity involves figuring out which number is missing from a sequence, such as 3, 4, _, 6. Students take turns identifying the missing numbers in the sequences on their cards. Afterwards, they
work on number composition. “How many ways can you make 6?” the primary preventionist asks. Students explore this by building the addends with two colors of connecting cubes and then share their solutions.

After these warm-ups, the teacher moves to the focus of the day: number sentences. She says, “I had two cubes, and then Kevin gave me four more. Now I have six cubes.” She models how to represent this by counting out two yellow connecting cubes and four red ones, and placing them in clear pockets on a chart. The corresponding number cards (2 and 4) are placed underneath to show how the numbers represent the concrete materials. To finish the math sentence, she includes cards with the symbols +, =, and 6 to show that $2 + 4 = 6$. She then poses a new story for students to represent—by using cubes and writing number sentences on their whiteboard—and continues the lesson.

The preventionist consistently used the same warm-up sequence in her teaching, to help students build their skills and jump right in to familiar routines. She tried to create a lively, supportive atmosphere so that students felt happy to come to her room. She commented:

**Kids themselves are different learners. Some are visual. Some are auditory. Some are kinesthetic. You need to approach it in different manners. I find that I’ve used [math] with literature even in the beginning with them. In math they didn’t know their numbers. I brought in sand, and we were formulating numbers with sand, because they needed to touch it and they needed to feel it.**

Ms. Teale used the AIMSweb system to monitor student progress during the intervention; she also administered a test at the end of the 10 weeks. Using these data she determined whether a student needed to be referred for a special education evaluation or for additional support services. Students still struggling could not repeat another 10-week cycle but instead received other support services from the school. The results of the intervention and the plans for each student were recorded in exit summaries and submitted to the classroom teacher, the school principal, and the director of special education.

Aspen’s Primary Prevention Response to Intervention program had evolved. In the first year one primary preventionist served four elementary schools. In the second, the program added another preventionist, Ms. Teale, to reach more students, and it began using the AIMSweb system to electronically collect and analyze data.

According to the director of special education, one indicator of the program’s success was the decrease in the number of special education referrals. Before the Primary Prevention Response to Intervention, there were 81 referrals in the district’s elementary schools; there were just 60 referrals the first year of Response to Intervention and 66 the second year. Teachers voiced appreciation for the program’s services to struggling learners in the primary grades, particularly kindergartners, who do not receive Title I support.

**Inclusive philosophy and practices.** Aspen’s principal believed that students with disabilities and other struggling learners could succeed in a general education setting if instruction was strong, support was ample, and expectations were high. These elements were evident in the school’s four language-based classrooms, in which students with language-based learning disabilities learned with their general education peers. A general educator, special educator, and paraprofessional taught these classes. Because the classes included a range of students, teachers worked hard to differentiate instruction and create a culture of respect for learning differences. Both general and special educators had been trained in programs such as Lindamood Bell (http://www.lindamoodbell.com/) so that they could provide...
instructional strategies specifically geared to students with these disabilities.

Several teachers at Aspen Elementary School described the benefits of having a special and general educator working together in an inclusive classroom, particularly because a student’s language difficulties could affect learning in all subjects. As one noted:

At any given moment of any day—whether you’re doing social studies, science, math, or reading—it is all involved [with language]. You have math in science; you have reading in science and social studies. . . . If these kids have a disability they don’t just have it for English, they have it in math, they have it in all these other subjects, so having a special ed person there for all of these subjects is wonderful. [Students] can be helped throughout the curriculum, throughout the course of the day. That to me is ideal.

Several staff members noted the advantages to staffing an inclusion class with a pair of co-teachers rather than having different people providing in-class and pull-out services. The consistency in the classroom allowed more continuity in teaching, minimized transitions for students, and gave teachers a better grasp of their students’ understanding.

Over the years Aspen’s commitment to inclusive language-based classes remained strong. However, budget and policy changes in the district had affected these classes. Initially, each language-based class had three full-time staff members: the classroom teacher, a special educator, and a paraprofessional. Later, each special educator split time between two classes; after two years the paraprofessionals also had to split their time between a classroom and the resource room. Some teachers were concerned about the decrease in staffing, believing that the original model was instrumental in improving the math learning and performance of students with disabilities and other struggling learners.

In response to these changes three veteran staff members (a grade 4 teacher, a special educator, and the Title I teacher) proposed a way to maintain as much in-class math support as possible. The special educator and the Title I teacher coordinated their schedules so that one of them was in the class each day for the full math lesson (75 minutes). The general educator provided lesson plans a week in advance so that the other two teachers could anticipate potential barriers and plan ways to help struggling students.

Teaching math to a range of learners. Aspen’s teachers used the same math curriculum for students in general education and language-based classrooms. The district aligned the curriculum with the Massachusetts State frameworks and put together a pacing calendar with designated dates for administering benchmark assessments.

Aspen’s mission statement affirmed its commitment to providing differentiated learning instruction using multisensory approaches. Teachers embraced this philosophy, using a variety of instructional strategies to meet the needs of a range of learners, including those with disabilities. The following strategies were mentioned in interviews or noted in classroom observations:

- **Using hands-on activities, manipulatives, math games, and computer programs.** By seeing, touching, and working in different ways, students with varied learning styles and abilities built an understanding of math.

- **Using multiple representations to help students grasp math concepts.** For example, one teacher used visual and numeric representations to help students understand decimals.

- **Having students work in pairs or small groups.** Teachers often paired a struggling learner with a student who was stronger in a particular area.
• Providing small group instruction. Teachers believed that working with small groups of struggling students helped teachers gauge students’ understanding and tailor instruction accordingly. If two teachers were in the room, the special educator could work with a small group while the other teacher helped other students.

• Using math centers or work stations. Teachers set up stations with different math activities and had students move from station to station. Teachers provided individual attention to students at particular stations.

• Having students use math journals to reflect on a lesson or explain reasoning and strategies. Teachers noted that using journals helped students learn math and improve their ability to solve the multistep, open-response math problems found on the MCAS test.

• Connecting math to real-world contexts. During one observation a kindergarten teacher invited the school’s baseball coach to share stories about his team’s last game. With baseball caps on, students enthusiastically tallied the team’s record of strikes, runs, wins, and losses.

Inclusive culture. Teachers described Aspen as a welcoming place that embraced all students. One teacher noted that visitors would not easily be able to identify struggling learners in inclusion classrooms. Her colleague remarked, “Everyone is included. [Students with disabilities] are not isolated. They’re not in the dungeon. They’re not in the basement. Everyone’s included. Everybody has a purpose and everybody is here. I think that’s huge—just being included and having a home-room and having friends.”

Students at Aspen Elementary School seemed to feel comfortable receiving extra help from teachers. One teacher attributed this ease to the general education students who were welcoming and nurturing when students with severe disabilities from the specific instructional program classroom joined their classrooms.

The principal helped build this positive culture through her example of warm and open interactions with all students, including those with severe disabilities. She instituted a practice of focusing each month on an attribute of good citizenship, such as respect, responsibility, fairness, patriotism, courage, self-discipline, honesty, or kindness. The principal conveyed the theme of the month, providing ideas on how teachers could inspire students to value such character traits. In addition, the school district instituted an antibully program, which begins in kindergarten. Thus, the message of respect and inclusion for all students was reinforced from the earliest grades at Aspen Elementary School.

Leadership that fosters a welcoming community. Having been a principal, reading coordinator, and special education team leader in another district, Aspen’s principal understood what a school needs to foster learning for all students. She held strong beliefs about what organizational structures and practices best supported students with disabilities. She promoted child-centered and hands-on activities as well as multiple approaches to help students understand math. One special educator shared her appreciation for the principal’s openness to teachers and students with disabilities:

She’s very open-minded. Any time I’ve ever asked her for any type of materials, she’s always said, “Let me look into it. I’ll get right on it.” And if I’ve had questions about things, I’ve been able to go to her and say, “Well, what do you think of this? What do you think of this?” And because she does have a special ed background, she’s done it, been there, or tried it. And she’s just very warm. Because she’s had experience with special ed, she’s not . . . timid around students [with severe disabilities].

Teachers spoke highly of the principal, whom they described as offering teachers trust, autonomy,
and flexibility while expecting hard work and commitment. The principal, in describing her personal style, said, “I think [teachers] have to feel ownership of what they’re going to do. . . . They definitely have to be empowered. We pretty much are a consensus building [organization]. I’m open to any suggestions.” Teachers felt she encouraged collegiality and creativity and described her as understanding, positive, supportive, witty, warm, and community oriented.

The principal was also a forward thinker who enthusiastically piloted new ideas. Aspen was the first school in the district to set up language-based classrooms. Because the principal believed letter grades were not appropriate for primary-school students, she designed and piloted a new report card. Other initiatives included creating a student council and surveying parents each year for school improvement suggestions.

The student council was created to give students a voice in school decisions. Twice a month during recess, the principal met with grades 3 and 4 student council representatives. School council members gathered input from their classmates, planned fundraising activities, and decided how to spend the money. (One year they purchased a climbing wall for the school’s gym.)

Receptive to parent input, the principal welcomed parents and built relations with the community through weekly newsletters, monthly coffee hours, and many school events for families. The school had an active parent-teacher organization and a school improvement council. Made up of three parents, two teachers, and the principal, the council developed the annual school improvement plan after conducting a survey on what parents would like to see improved or done differently.

Highly experienced teaching staff.
Aspen’s teachers had many years of teaching experience and had worked together at Aspen for many years (21 of the school’s 28 teachers had been at Aspen more than five years). The school had experienced special educators as well as several general educators with special education backgrounds. Teachers could also draw on the math expertise of the Title I math teacher.

Teachers described the Aspen staff as hardworking, dedicated, collegial, warm, and welcoming. Teachers could freely enter one another’s classrooms to borrow materials. They were comfortable turning to one another for help and sharing expertise. As one teacher observed:

*I feel like on the whole the staff gets along well with each other. . . . We work well together. We share well with each other. If you say, “The kids aren't getting such and such,” someone will respond, “What I do with my class is” and the next thing you know, they're whipping out worksheets and everything. . . . Everyone is more than happy to help each other.*

Another teacher noted a desire to experiment—“This school was the first school where people were trying a lot of these new things on their own.”

Many staff members attributed the positive staff culture to the principal’s initiatives and leadership. She conveyed the message that “kids are first.” She also encouraged the development of staff relationships beyond the classroom. During a staff meeting the principal asked the teachers, “Do you know each other? Do you know what the person sitting next to you likes to eat?” She wanted the staff to personally know and care for each other. Teachers felt empowered and were willing to help both students and colleagues. As one teacher commented, “We have a special group of people here who go above and beyond, maybe because it is such a comfortable atmosphere. I think that comes from the top down. It’s a very helping atmosphere; people feel like they can do anything.”

Several teachers commented that one reason why the staff was so collaborative was that they shared a long history of teaching at the same school.

There was some concern about future turnover as
veteran teachers retired, but staff also recognized the potential for mentoring new teachers so that the experience of the veteran teachers could be passed on.

Remaining challenges

Math support services, inclusive practices, leadership, and collaboration among an experienced staff contributed to Aspen’s success. Several challenges nevertheless remained:

- **Scheduling support services was difficult.** Although welcomed, the addition of the Response to Intervention and resource room programs exacerbated the problem of scheduling pull-out services so that students did not miss too much of their general education classes. Teachers were concerned that some students did not respond well to the transitions and would not feel like full members of their homerooms.

- **Common planning time was not provided.** Although teachers often collaborated informally (before school, by phone and email), they felt limited by the lack of a weekly common planning time with grade-level colleagues. Teachers were relieved of recess duties so that they could have an extended lunch period together, but many believed this small increase was not sufficient for planning with colleagues.

- **Staffing for language-based classrooms had been reduced.** Budget cuts, changes in the district’s special education population, and new programs led to a decrease in special education staffing in language-based classrooms. To address this issue, teachers worked collaboratively and flexibly to meet student needs. Nevertheless, some teachers voiced frustration about the effect of these changes on the amount and kinds of support that could be provided.

- **Teachers found it difficult to implement many new initiatives simultaneously.** In recent years the district had launched many new initiatives, including a new math curriculum, an antibully curriculum, and a writing program. Teachers spoke positively about those programs but also cited the difficulties of implementing multiple initiatives in a short time. Teachers felt more comfortable with the math curriculum after two years but questioned how well the curriculum’s spiral approach worked for students with disabilities and other struggling learners. Teachers also raised concerns with the pacing calendar and a new requirement to administer district benchmark math assessments at designated times. To help with these issues, in-house math curriculum support was available from the Title I teacher, a primary grade classroom teacher, and the district’s elementary math coordinator.

Looking forward

In considering ways to improve existing practices, Aspen’s principal would like to see more professional development in teaching math—for teachers and herself. The teachers are working to get common planning time built into the school day so that they have a regularly scheduled opportunity to collaborate. To better coordinate services, the administration and staff are seeking ways to increase communication among the many educators who provide math instruction and support for students with disabilities and other struggling learners.
Administrators and staff identified one practice as central to their school’s approach:

- **Math supports and interventions provided during and outside the regular school day.** Every grade had a collaborative classroom in which students with disabilities and general education students were taught by full-time general and special education coteachers. A variety of programs also provided interventions for students who were struggling academically and who scored below designated performance levels on state assessments. These programs included services provided during the school day as well as before and after school, on Saturdays, and during the summer.

Other highlighted practices included:

- **Knowledgeable math coaches who supported classroom teachers.** Throughout the school year math coaches helped teachers implement the math curriculum and provided ideas and materials for classroom instruction. They modeled lessons in teachers’ classrooms, trained new staff, provided professional development, and held family math events.

- **School-designed assessments.** Starting in 2005, a team of teachers and math coaches designed their own assessments for the primary grades, to create a formal way to identify struggling learners and measure student progress over time.

- **An administrative team that fostered leaders.** Beech’s administrative team encouraged teachers to take advantage of professional development and to assume leadership positions. It also delegated administrative responsibilities to teachers.

These practices were just part of Beech’s approach to math (table 15).

**Overview of Beech Elementary School**

Beech was one of the largest primary schools in its New York City borough in 2006/07, with some 1,240 students (table 16). Many students’ families were immigrants from Guyana, the Caribbean, the Philippines, Haiti, and parts of South and Central America, and just 2 percent of the student body was White. About 10 percent of students (125 children) had identified disabilities. Most of the student body came from low-income families, with 81 percent eligible for free or reduced-price lunch. Classes were large, with an average size of 29 students.

Beech had a designated program for students with physical disabilities. The building had elevator access and provided trained paraprofessionals to assist students in wheelchairs. The school also offered adapted physical education and other services.

Beech projected a sense of relaxed efficiency and safety. Despite its large size, there was little noise or disruptive behavior in classrooms, hallways, or the lunchroom. A uniformed officer welcomed everyone at the door (a common practice in many urban schools) and had visitors sign in for passes. Student art adorned the walls. And a bulletin board displayed monthly attendance graphs for each classroom.

The Beech administration included a principal and three assistant principals, who oversaw a large teaching staff (table 17). Students with disabilities and other struggling learners received support from special educators, paraprofessionals, and special service providers. The school also had a general education teacher support services teacher, who coordinated and provided services for struggling students who did not have Individualized Education Programs or 504 plans.

**Classroom placement for students with disabilities**

Beech used a variety of classroom structures to serve its large student body:
### TABLE 15

**Snapshot of practices at Beech Elementary School, 2006/07**

<table>
<thead>
<tr>
<th>Practice</th>
<th>Description</th>
</tr>
</thead>
</table>
| **Classroom math instruction**                | Math instruction time: 60 minutes a day (grades K–2); 90 minutes a day (grades 3–5)  
Curriculum: Everyday Mathematics, implemented for four years  
Placement of students with disabilities and other struggling learners: inclusion classrooms with full-time general and special education coteachers, general education classrooms taught by general educators (and paraprofessionals when the class includes students with severe disabilities), self-contained classrooms for students with severe disabilities, gifted and talented classrooms for students performing well above grade level, dual-language classrooms with instruction in Spanish and English on alternating days (participation by parental request)  
Accessible instruction: varied strategies include manipulatives, small groups, math journals, differentiated instruction |
| **Math supports and interventions**           | Wide variety of math support services, including:*  
• In-class and pull-out support, lesson accommodations, and progress monitoring by special educators  
• General education teacher support services teacher, who provides math instruction, coordinates intervention services, and monitors progress for struggling students who do not have Individualized Education Programs  
• Academic intervention services in an extended day program for students at risk and students who scored below proficient on the state assessment  
• Programs for academic help outside school hours: Project Sunrise, Project Sunset, Saturday academy, and summer school  
Math coaches help teachers implement the math curriculum and pacing calendar and work with teachers in the classroom* |
| **Assessment**                                | Team of teachers and math coaches developed assessments for grades K–2 as part of New York City’s Design Your Own initiative*  
Daily observations, class work, and assessments are based on the math curriculum  
Five Princeton Review tests administered each year to students in grades 3–5  
Assessment results used to inform instruction and determine who receives academic intervention services |
| **Collaboration among teachers**              | General and special educator teams coteach full time in inclusion classrooms  
Scheduled weekly common planning time available for grade-level teachers  
Math coaches frequently collaborate with literacy coaches |
| **Professional development**                  | Math coaches conduct professional development, train new teachers, and model lessons to demonstrate workshop model  
Principal attends and sends math leaders to professional conferences  
General education teacher support services teacher trains paraprofessionals |
| **Leadership**                                | School administrators: principal, three assistant principals, health services coordinator, and disciplinary dean, each assistant principal supervises teachers and paraprofessionals in two grades and oversees different curriculum areas  
Administration makes math a priority by overseeing the curriculum, hiring math coaches, fostering leadership, and attending math conferences with staff*  
Principal initiated development of Design Your Own assessments for grades K–2 |
| **School culture**                            | Staff culture described as collegial, caring, warm, receptive, and supportive  
Numerous academic services show staff’s commitment to helping students succeed  
Environment is disciplined, safe, and welcoming for students |

* Practice considered central to school’s approach to improving math learning.

**Source:** Authors’ compilation based on primary documents gathered at the school, classroom observations, and interviews with teachers and administrators; see appendix A for details.
Collaborative classrooms, which were co-taught by one general educator and special educator, were available in all grades. Forty percent of the students in these classes had Individualized Education Programs or 504 plans.

General education classrooms were taught by a classroom teacher and could include some students with disabilities. A paraprofessional could assist in the classroom if the class had students with more severe disabilities. Some general education classrooms had a second teacher to assist English language learner students.

Self-contained classrooms—one for grades K–2 and for grades 3–5—were available for students with severe disabilities. The classes were taught by special educators, with support from paraprofessionals.

Gifted and talented classrooms were for students performing well above grade level.

Dual-language classrooms were offered in each grade level, with instruction in Spanish and English on alternating days. Participation was by parental request.

All students in grades K–2 received 60 minutes of math instruction daily; students in grades 3–5 received 90 minutes of daily instruction. All grades followed a pacing calendar for math that included New York State standards and suggestions for lessons. Each week objectives from Everyday Mathematics were listed, along with recommendations for supplementary work from Math Steps, a homework and test preparation book that promotes practicing skills and strategies. Assessments in Everyday Mathematics

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**Table 16**  
**Student demographics at Beech Elementary School, 2006/07**

<table>
<thead>
<tr>
<th>Characteristic</th>
<th>Value</th>
</tr>
</thead>
<tbody>
<tr>
<td>Grade span</td>
<td>K–5</td>
</tr>
<tr>
<td>Number of students enrolled</td>
<td>1,240</td>
</tr>
<tr>
<td>Average class size (students)</td>
<td>29</td>
</tr>
<tr>
<td>Percentage of students with disabilities</td>
<td>10</td>
</tr>
<tr>
<td>(percent with Individualized Education</td>
<td></td>
</tr>
<tr>
<td>Programs)</td>
<td></td>
</tr>
<tr>
<td>Percentage of students eligible for free</td>
<td>81</td>
</tr>
<tr>
<td>or reduced-price lunch</td>
<td></td>
</tr>
<tr>
<td>Percentage of students of races other than</td>
<td>98</td>
</tr>
<tr>
<td>White</td>
<td></td>
</tr>
<tr>
<td>Percentage of students with limited English proficiency</td>
<td>10</td>
</tr>
<tr>
<td>Attendance rate (percent)</td>
<td>94</td>
</tr>
</tbody>
</table>

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**Table 17**  
**Staff and administration at Beech Elementary School, 2006/07**

<table>
<thead>
<tr>
<th>Characteristic</th>
<th>Value</th>
</tr>
</thead>
<tbody>
<tr>
<td>Staff</td>
<td></td>
</tr>
<tr>
<td>Number of teachers</td>
<td>80</td>
</tr>
<tr>
<td>Student–teacher ratio</td>
<td>—</td>
</tr>
<tr>
<td>Percentage of core classes taught by highly</td>
<td>98</td>
</tr>
<tr>
<td>qualified teachersa</td>
<td></td>
</tr>
<tr>
<td>Percentage of teachers with valid teaching</td>
<td>100</td>
</tr>
<tr>
<td>certificates</td>
<td></td>
</tr>
<tr>
<td>Percentage teachers with master’s degree</td>
<td>45</td>
</tr>
<tr>
<td>plus 30 hours or doctorate</td>
<td></td>
</tr>
<tr>
<td>Percentage of teachers at school five or</td>
<td>64</td>
</tr>
<tr>
<td>more years</td>
<td></td>
</tr>
<tr>
<td>Percentage of teachers at school less than</td>
<td>36</td>
</tr>
<tr>
<td>five years</td>
<td></td>
</tr>
<tr>
<td>Number of special educators</td>
<td>12</td>
</tr>
<tr>
<td>Number of paraprofessionals</td>
<td>22</td>
</tr>
<tr>
<td>Administration</td>
<td></td>
</tr>
<tr>
<td>Number of years principal has been at school</td>
<td>4</td>
</tr>
<tr>
<td>Number of assistant principals</td>
<td>3</td>
</tr>
<tr>
<td>Number of years assistant principals have</td>
<td>1, 4, 5</td>
</tr>
<tr>
<td>been at school</td>
<td>—</td>
</tr>
</tbody>
</table>

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address skills and concepts for each unit and identify the degree of mastery students are expected to achieve.

Highlighted practices at Beech Elementary School

Four strengths were consistently highlighted during interviews with Beech staff and administrators: math support and interventions during and beyond the school day, math coaches who support classroom teachers, design your own assessments, and an administrative team that fosters leaders. Each is discussed here.

Math support and interventions during and beyond the school day: Every grade level at Beech Elementary School had a collaborative classroom, in which about 40 percent of students had disabilities. The classes were cotaught by full-time pairs of general educators and special educators (called collaborative teams), sometimes assisted by a paraprofessional.

Teachers used manipulatives, math journals, and flexible grouping strategies in which one teacher worked closely with a small group of struggling students while the other led the rest of the class. Teachers used activity stations to work with small groups of students, as described below:

In the integrated 1st grade classroom teachers and students are seated on the rug. All students can see an easel that has chart paper with strategies on how to solve problems. A paraprofessional sits nearby at a table.

The teachers explain what students will do at different math stations. The general educator begins by modeling a problem from one of the stations. She holds up a card that says $7 + \_ = 14$ while making up a story that corresponds to the mathematical notation. “Joshua has seven seeds. He wants 14. How many more does he need?” she says. The general educator holds up a 100 grid on which she shades in 7 and 14. She counts aloud how many places it takes to reach 14: “One, two, three, four, five, six, seven. I found out how many are missing.”

Next, she pulls out a card that reads $10 + \_ = 16$ and makes up another story. She asks the students to turn to a partner and describe what strategy they might use to solve the problem. A buzz of discussion breaks out. The paraprofessional leans forward and interacts with several students in front of her. They share different ideas on how to solve the problem.

After a short time of sharing, the special educator introduces a skip-counting activity for another math station. “I’m going to choose a number,” she says. She writes the number 32 (on a strip of paper with reusable laminated strips) and then rolls some dice. She rolls a six, so students will skip-count by six. Using her fingers and the number grid, she shows how she solves $32 + 6$, and she writes, “32, 38.” She then instructs students to turn to a partner and tell the partner another way to solve the problem. After some discussion, she pulls the class together and shows how an algorithm can help solve $32 + 6$. She continues the sequence on the strip of paper, “32, 38, 44, 50.”

After the stations are fully explained, the children go to them in groups of four. The teachers and paraprofessional go to different stations, helping students solve problems and asking questions to check for understanding. After 20 minutes students make the transition to the next station.

The teaching styles of the general educator and special educator appear to blend naturally. Each takes turns sharing parts of the lesson while emphasizing different aspects of the directions and concepts in the activities. When the class breaks into small groups, the teachers give personal attention to students who need more support, and they differentiate lessons to accommodate the range of learners. The lesson addresses important math content—strategies for solving addition problems—in ways that were accessible and engaging to struggling learners and general education students.
Intervention services from the general education teacher support services teacher. Beech provided extensive services for general education students who struggle in math. Central to these services was the general education teacher support services (GETSS) teacher, who conducted screening tests, recommended appropriate programs, and coordinated all intervention services for general education students. During the school day she instructed struggling learners in her classroom, using skills-based, hands-on, and computer activities. She focused on helping grades 3–5 students who failed the New York State assessment. She also referred students to before- and after-school support services, which she coordinated, and scheduled and trained paraprofessionals in programs such as Great Leaps, designed to foster fluency in basic math facts and operations using one-minute oral and written activities.

When a classroom teacher referred a student, the GETSS teacher conducted a battery of assessments and created a detailed log of the student’s skills and knowledge. She then chose the most appropriate intervention or academic support from among the school’s programs, providing some interventions herself. She stressed the importance of understanding each child’s learning style and communicating her findings to the classroom teacher.

The GETSS teacher worked with three to six students at a time, grouping students by grade and class at the beginning of the year. As the year progressed, she grouped them by academic need, sometimes mixing students from different grades:

I limit my group to six. To me, once you’re past six, you’ve lost that one-on-one time. And sometimes I have to switch the groups. I have a 3rd grader who started out slightly below level for 3rd grade math and [then moved up], so I can put him with my slower 4th grade students now. So, that’s where this program is kind of ideal.

The teacher viewed herself as a liaison between the student and the classroom teacher. She occasionally went into classrooms to observe and support lessons. She wrote personal intervention plans to communicate the learning styles of students to teachers. And she tracked individual student progress and led meetings to review and evaluate whether students had improved. If students did not show progress, they were referred to the special education team for possible testing.

Intervention programs outside the school day. Students struggling with math could take part in before- and after-school, Saturday, and summer school programs. Depending on the complexity of their needs, they could take part in several programs (table 18).

New York State mandates that schools provide academic intervention services to students who do not achieve proficiency on the state exam. In New York City the teachers’ contract was changed so that teachers work an extra 37.5 minutes four days a week to provide academic intervention services. The Beech administration decided to redistribute the time allotted to provide academic intervention services five days a week instead of four.

Students at Beech received individual or small group instruction from their classroom teachers from 8:00 to 8:30 a.m., five days a week. Students who attended this extended day program had been identified as at risk by the New York State exam, school assessments, or teacher observations. By state mandate attendance was required for the entire school year, and each group could include no more than 10 students per teacher (5 for self-contained classrooms). Beech’s principal tried to keep the groups even smaller (five to seven students per teacher). A specialist in an academic subject (such as music, technology, or science) or a special service provider assisted the classroom teacher during these before-school sessions.
Teachers viewed the current extended day structure as a great improvement over the previous year’s program, in which students received academic intervention services after school from teachers other than the classroom teacher. The new program allowed teachers to build on relationships with their students and align the additional support with their classroom instruction. Teachers reported that most students concentrated better in the morning.

In addition to academic intervention services, the school’s classes were held from 7:00–7:45 a.m., Monday through Friday, under the school’s Project Sunrise program. It provided instruction and support to students in grades 1 and 2 in English language arts and math. Project Sunset, for grades 2–5, held classes from 3:00–4:45 p.m., on Tuesdays and Thursdays. This program focused on test preparation for the state assessment by teaching strategies and using practice tests. Both programs ran from October through April and were supported by city and Title I funds.

Summer school was a citywide mandate for all students in grades 3–5 who failed the state exam. Students from three city schools attended Beech summer classes. Beech also ran a Saturday Academy for students in grades 2–5. Both the Saturday Academy and English as a second language classes werestaffed with classroom teachers who were compensated for this work.

Math coaches who supported classroom teachers. In 2003/04 New York City required that all elementary schools include a math coach to assist schools in implementing the new math curriculum, Everyday Mathematics. Beech’s principal hired a second math coach in 2004/05, to better support the many teachers in this large school. One coach worked with K–2 teachers and the other supported teachers in grades 3–5. Although New York City no longer required a math coach at every elementary school in 2006/07, the Beech principal continued to believe that the coaches played an important role in the school’s math program.

The math coaches worked with teachers to increase the quality and consistency of math teaching in all grades. They helped teachers implement the math curriculum and pacing calendar. They conducted periodic professional development sessions during staff meetings. And they were available to answer questions, provide resources, and order curriculum materials. Coaches did not evaluate teachers.

Coaches supported teachers by using the Teachers College workshop model for math. This instructional model, designed for writing, was mandated for all subject areas by the New York City Department of Education. The model consisted of a mini-lesson, small group or independent work, and whole-group discussion. One of the math coaches described the approach as follows:

<table>
<thead>
<tr>
<th>Program</th>
<th>Availability</th>
<th>Student grade level</th>
</tr>
</thead>
<tbody>
<tr>
<td>Extended Day (academic intervention services)</td>
<td>8:00–8:30 a.m., Monday–Friday</td>
<td>K–5</td>
</tr>
<tr>
<td>Project Sunrise (before-school tutoring)</td>
<td>7:00–7:45 a.m., Monday–Friday</td>
<td>1 and 2</td>
</tr>
<tr>
<td>Project Sunset (after-school tutoring)</td>
<td>3:00–3:45 p.m., Tuesdays and Thursdays</td>
<td>2–5</td>
</tr>
<tr>
<td>Summer school</td>
<td>Summer</td>
<td>2–5</td>
</tr>
<tr>
<td>Separate summer school component (English as a second language)</td>
<td>Summer</td>
<td>3–5</td>
</tr>
<tr>
<td>Saturday Academy (tutoring)</td>
<td>Saturdays</td>
<td>2–5</td>
</tr>
</tbody>
</table>

Source: Authors’ compilation based on primary documents gathered at the school and interviews with school staff.
The children are partners in the lesson. So, we allow them to turn and share instead of calling on 30 kids. . . . [Students] turn and talk to their partner; meanwhile, I’m circulating [and] listening . . . [and] at the end, I say, “You know, I’ve heard some great answers.” And I ask the child, “Do you mind if I share that, or would you mind sharing that information?” In the beginning you introduce the lesson for about 10 minutes. [Then] you send them off on their own with their partner, or you pull aside the ones you feel could use extra assistance. And after that, you wrap up. We share. That’s the workshop model.

At the start of the school year the coaches focused on helping new teachers. Later, they worked with different teachers for about a week at a time. (Because of the school’s large staff, the coaches could not work with every teacher every year.) The coaches conducted model lessons and co-taught. One coach described how this helped teachers see ways to use different teaching strategies with their students:

We conduct demonstration lessons where the teachers are watching us implement the workshop model. We conduct team-teaching lessons [with the classroom teachers], where both of us are teaching, [sort of a] tag team [approach]. Everything that I do or say to the children is really there for the teacher to hopefully catch on to why I said it. At the end, I debrief and say to them, “I don’t know if you noticed, but. . . .”

Modeling lessons was one of the ways the coaches supported the implementation of the math curriculum and the workshop model. Their approach was observed in the following lesson:

The math coach arrives at a grade 2 classroom to model a lesson on decimals. The 28 students sit at desks that are arranged in groups to facilitate small group work.

The coach introduces the New York State learning standard for the day: learn how to enter money amounts into a calculator and understand the data display. Using the workshop model, she starts the mini-lesson. She connects to students’ experiences by asking, “How many of your parents take a calculator to the grocery store?” She then displays a calculator on the overhead and asks students to talk to a partner in response to the question: “How would you input $3.58 into a calculator?” The room hums with conversation as students talk and use the calculators at their desks. The coach and teacher walk around to listen.

The coach brings the group together and asks, “How can we enter the 58¢ when we don’t have a cents sign on the calculator?” Students are eager to propose strategies. Then she asks students to work with partners to “add 65¢ to $3.58.” After the problem is solved, she asks, “How many of you feel comfortable with entering money amounts in the calculator? Put your thumbs up.” She reassures the class, “It’s OK not to be comfortable. There are things that I’m not comfortable with.”

The next part of the lesson involves problems from the math books. As students work with partners, the coach and teacher circulate to provide help as needed and ask questions to check for understanding. Students appear to be comfortable keying in amounts such as $1.50, but are surprised that when they press the equal sign, it shows 1.5. When a student raises questions about this, the coach encourages him to figure it out himself.

At the end of class the students gather on the rug to hear the coach read a math-related picture book. In the story a girl is trying to save 50¢ in a penny pot to have her face painted at a fair. Each time someone added money to her pot, the coach asks, “How much money does the girl have? How much money does she need?” She calls on individual students as well as the whole class to count with her. Students are eager to participate in the counting and all show thumbs up when she asks if they enjoyed the story. Throughout the lesson the coach’s expert use of questioning, partner work, and careful attention
to individual needs provides a helpful instructional model.

The role of the math coaches evolved. At first some teachers were reluctant to work with them, fearing that the coaches were there to “spy” on them. This posed a challenge because New York City Teachers’ Union regulations state that coaches could not go into classrooms unless invited by teachers. To help teachers feel more comfortable, the principal communicated that he wanted the coaches to lead model lessons but not conduct observations.

With persistence and patience the coaches were able to establish trust. The coaches said that they strived to establish a nonthreatening partnership with teachers. Teachers regarded them as math leaders to whom they could go for support and resources. One teacher shared how the primary math coach helped her during her first year of teaching:

*I can always go to the two math coaches and ask them for support and ideas. When I was a new teacher, [the coach] came in for a week and we worked as a team. We set up the workshop model to get on pace. If I have trouble, I always can go to them. . . . [T]hey’re more than willing to come in and help.*

In addition to helping teachers, coaches communicated with parents about the math program. They provided suggestions and helped parents understand the curriculum’s approach. As one math coach explained, parents “come to us, and we suggest . . . materials that they can use or certain websites that they could use to assist [their children]. We help with their knowledge of the curriculum because it’s a new math, so some parents are very confused about it.”

Each year the school organized two math game nights—one for grades K–2 and one for grades 3–5—to help parents understand the components of the curriculum. Parents learned about the educational value behind Everyday Mathematics games and how assessments were scored. Game nights were popular with families, with more than 700 people attending the two events one year.

The two math coaches collaborated regularly and worked closely with the school’s two literacy coaches. The four coaches shared office space, held monthly meetings, attended grade-level meetings with teachers, and shared common preparation times. They also met weekly with the principal and assistant principals.

School-designed assessments. At all grade levels teachers used informal and formal math assessments—daily observations, in-class work, and end-of-unit assessments from the curriculum—to evaluate students’ understanding and guide instruction. Students in grades 3–5 also took the New York State exam and five Princeton Review tests each year. Test preparation was conducted through out-of-class programs, academic intervention services, and in-class assignments from Math Steps.

In the past grades K–2 lacked formal indicators for evaluating student progress. To change this, the principal applied to New York City’s Design Your Own assessment program.

Beech began implementing the Design Your Own assessment program in 2006/07. Following the guidelines of the New York City Department of Education, math lead teachers for grades K–2 and math coaches worked with a consultant to develop five assessments for each grade. The principal found time, funding, and coverage for Design Your Own assessment team members, who met for 15 days during the summer and continued meeting during the school year. They began by carefully comparing the state standards with those of Everyday Mathematics and discovered gaps in the curriculum and other places where the curriculum went beyond state frameworks. Teachers
developed their own assessments to measure students’ progress on the state standards and to ensure that those standards were taught. As one teacher said, “Before this, you would grade them on Everyday Mathematics standards, but now you know there are state standards... It changed expectations.” The team worked closely with the consultant to develop the test items for each grade level. Having an outside consultant (a New York City Department of Education requirement) helped to facilitate the process and brought in expertise in assessment design and math content.

During the first year the Design Your Own assessment team administered and hand-scored tests for all classes. This was a time-consuming process, because the assessments needed to be administered individually to kindergartners and read aloud to 1st graders. The team spent about two hours a day for five weeks implementing the assessments. Based on their experience with the pilot, the team made changes to clarify test questions and help teachers administer the tests. The results of the assessment were shared with classroom teachers. In the future classroom teachers will administer the assessments themselves, in order to benefit from the process firsthand.

Although the process took considerable planning and effort, team members agreed that the benefits were worthwhile. Team members gained in-depth knowledge of the standards and the assessments helped them identify weak content areas. One team member said, “I wish we had more people on the team; [team members] benefited from it so much that I wish everybody could have benefited from it. But I don’t think it would have been as productive.” Another team member stated, “We use the tests to distinguish which children are struggling. But we also use the tests to [perfect] our own teaching.” As planned, the assessments were guiding instruction. In addition, teachers were using the assessment results to identify students at risk and make referrals to academic intervention services.

An administrative team that fostered leaders.
Beech’s administration created a supportive and welcoming environment for new and veteran teachers. As one special educator stated, the culture “comes down from the administration, because the administration is always [available]. If you want to go and speak to anyone, they’re more than receptive to it. It trickles down and makes it such a warm environment. It really does.”

Principal. Previously a math teacher, middle school dean, and assistant principal (for 15 years) at another New York City school, the principal had been at Beech Elementary School for four years. In his leadership role he set clear expectations and trusted his staff to fulfill them.

The principal built leaders and delegated responsibilities to individuals he believed would do a job well. He made an effort to learn the strengths of his teaching staff and develop potential leaders:

I don’t believe in micromanaging things, but I do believe in laying out my expectations. I tend to give people little jobs and then see how they accomplish them before I give them bigger jobs. I try to scaffold them into taking responsibility and becoming leaders in their own right.

Teachers considered the administration to be well organized and supportive. One teacher identified the principal (and his background as a math teacher) as one of the reasons the school’s math program was so strong.

For math coaches the principal selected staff members who were excellent teachers. He also promoted the development of math teaching knowledge. When opportunities to attend math conferences arose, he sent a math leader from each grade level. He and the math coaches also attended the National Council of Teachers of Mathematics conference every year to learn about the latest research and teaching practices that support math learning.

When he saw a need, the principal created new roles that would address the specific issues in his
school—such as the general education teacher support services teacher position and the second math coach. He preferred to fill these roles with experienced, well respected teachers from the school rather than with outsiders, whom staff tended to view less positively.

The principal also helped new teachers adjust to Beech. At the beginning of the year, he held after-school meetings so that new and old staff members could become familiar with each other. A special educator said that in her first year these meetings gave her the chance to meet other new teachers going through similar experiences; she felt supported by the principal’s initiative.

Assistant principals. Because of Beech’s large size, the principal shared leadership responsibilities with three assistant principals. Each supervised teachers at different grade levels and had specific responsibilities, such as math and literacy. One special educator voiced his appreciation for the assistant principal who oversaw special education: “We actually have an assistant principal who used to be a special ed teacher, so she’s extremely involved with special ed children. . . . I think she knows every child with a disability. I think she knows everybody’s name.”

In addition to the assistant principals, the school had a dean who oversaw behavioral issues. The school’s disciplined environment was evident in the classroom observations and in the orderly way in which students walked through the hallways.

Health coordinator. One of the ways Beech fostered an inclusive culture was through its health coordinator. As described by one of the assistant principals, she was the “meeter and greeter” who welcomed students with physical disabilities. She made sure that the school was meeting the medical, physical, and health needs of all children, especially students with Individualized Education Programs and students who needed physical accommodations. She trained paraprofessionals, ensured that state regulations were met, and was the critical link among administrators, teachers, parents, and students with disabilities and other struggling learners.

Remaining challenges

Beech Elementary School addressed the diverse needs of its students, including those with disabilities, with a variety of services. But school staff and administrators reported remaining challenges:

- **Physical space was limited**. The student population continued to grow, causing a lack of space and large class sizes (some exceeding 30 students). During one whole-class instruction, students were supposed to gather on the rug, but there was insufficient room, forcing many to sit in chairs around the rug’s perimeter.

- **Pairing coteachers posed some challenges**. Collaborative classrooms cotaught by a full-time general educator and a special educator had many benefits, but finding the right teaching partners could be challenging. Although most teams worked well, some had difficulties. The personalities and teaching styles of the teachers must be complementary.

- **Too little communication took place between out-of-class and classroom teachers**. One teacher noted the need for more communication between general educators and the teachers for Project Sunrise and Project Sunset. With more feedback from general educators, the Project Sunrise and Project Sunset teachers could direct their instruction more effectively to a student’s specific areas of weakness.

- **The workshop model was not always applicable to the math curriculum**. A few teachers noted that the workshop model—intended for writing—was challenging to apply to some math lessons. They also felt that the mini-lesson format did not provide enough instruction for some students.
Looking forward

In looking toward the 2007/08 school year, Beech’s principal intended to decrease class size and create more classrooms. “As of next year . . . I’m closing down a computer room, having a new room built, and opening up another 2nd grade class, so we’ll go to nine 2nd grade classes rather than eight.” He also planned to provide more staff support in classrooms, reducing the student–teacher ratio.

Beech also planned to refine its use of design your own assessments in 2007/08, administering them in grades K–2 at the same time that the upper elementary grades take the Princeton Review tests. Classroom teachers would administer the tests, collect and analyze the data, and use the data to gain a better sense of students’ academic mastery, and how to focus instruction. Math coaches would be integrally involved in this effort. They would also help Beech implement a new edition of its current math curriculum.

**WILLOW SCHOOL: VERTICAL COLLABORATION SUPPORTS LEARNING FOR ALL**

Willow School was in a small, isolated seasonal resort community in rural Massachusetts. Once considered the worst school in the area, Willow had created a respectful learning environment that provided differentiated instruction and increased support for math teaching in this K–8 school. Administrators and staff identified the following practice as central to their school’s approach to improving the math learning of all students:

- **Paired middle and lower school math teachers.** Within this K–8 school, middle school math teachers provided regular classroom support to grades 3–5 general educators. Middle school math teachers served as content experts and assumed varied roles in the lower school classrooms, from working with small groups of students to modeling lessons.

Other practices highlighted by school staff included:

- **The Responsive Classroom approach.** Adopted in 1997/98, this approach helped to create a respectful culture that was inclusive of students with disabilities.

- **Small group instruction and differentiation.** Teachers used small group instruction and differentiation to informally assess students’ math understanding and tailor instruction to the needs of a range of learners.

- **Leadership that gives teachers a voice.** Leadership empowered teachers to initiate programs, form committees, and take on additional roles to make teaching and learning more effective.

These practices were just part of Willow’s approach to math education (table 19).

**Overview of Willow School**

Willow School is the largest nonsecondary school in its area, with an enrollment of about 420 students (table 20). It had a higher proportion of students with disabilities (22 percent) than the state average (17 percent). The school also had a growing number of Brazilian immigrants, almost all of whom were English language learners.

The school played a central role in its small, tight-knit community. Because many teachers lived and worked in the same area, they had close personal and working relationships.

The principal had a background in special education and had been at the helm of Willow School for 11 years. Working with an assistant principal, he led a staff of 49 teachers and 24 teaching assistants (table 21).
<table>
<thead>
<tr>
<th>Practice</th>
<th>Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>Classroom math instruction</td>
<td>Math instruction time: varies</td>
</tr>
<tr>
<td></td>
<td>Curriculum: Everyday Mathematics, implemented for more than five years</td>
</tr>
<tr>
<td></td>
<td>Placement of students with disabilities and other struggling learners: inclusion classrooms taught by general educators, with in-class support from teaching assistants and pull-out support from special educators</td>
</tr>
<tr>
<td></td>
<td>Accessible instruction: varied strategies include small-group work and differentiated instruction emphasized throughout school*</td>
</tr>
<tr>
<td>Math supports and interventions</td>
<td>Class sizes kept below 20 students</td>
</tr>
<tr>
<td></td>
<td>Math support in grades 3–5 provided twice a week by middle school teacher</td>
</tr>
<tr>
<td></td>
<td>In-class support provided by special education teaching assistants</td>
</tr>
<tr>
<td></td>
<td>Pull-out services provided by special educators in resource room</td>
</tr>
<tr>
<td></td>
<td>Informal help provided by teachers after school</td>
</tr>
<tr>
<td>Assessment</td>
<td>Informal assessments are conducted through observation of students working in small groups, based on these assessments, teachers adjusted math tasks, and the school provides additional support as needed</td>
</tr>
<tr>
<td></td>
<td>Classroom teachers use assessments from the math curriculum</td>
</tr>
<tr>
<td></td>
<td>Administration analyzes results of statewide assessment</td>
</tr>
<tr>
<td>Collaboration among teachers</td>
<td>Middle school math teachers provide twice-weekly classroom support to classroom teachers of grades 3–5*</td>
</tr>
<tr>
<td></td>
<td>General educators have weekly grade-level common planning time and hold monthly staff meetings</td>
</tr>
<tr>
<td></td>
<td>Teachers and teaching assistants collaborate to provide instruction and support to students</td>
</tr>
<tr>
<td>Professional development</td>
<td>Two teachers are trained leaders of the Responsive Classroom approach* and provide professional development to teachers at Willow School and other district schools</td>
</tr>
<tr>
<td></td>
<td>Administrators and teachers are encouraged to attend workshops and conferences; outside consultants provide professional development at the school</td>
</tr>
<tr>
<td></td>
<td>Each teacher creates an individual professional development plan with goals that are tied to the school improvement plan; progress is reviewed monthly with principal or administrators</td>
</tr>
<tr>
<td>Leadership</td>
<td>School administrators: principal and assistant principal</td>
</tr>
<tr>
<td></td>
<td>Administration's leadership style emphasizes empowering teachers and giving them a voice in running the school*</td>
</tr>
<tr>
<td></td>
<td>Principal has special education background and is strong proponent of inclusion and the Responsive Classroom approach</td>
</tr>
<tr>
<td></td>
<td>Principal and assistant principal visit classrooms daily and hold supervision meetings with each teacher monthly</td>
</tr>
<tr>
<td>School culture</td>
<td>Responsive Classroom approach emphasizes setting up an environment conducive to learning, with consistent routines, respect, and collaboration among both students and teachers*</td>
</tr>
<tr>
<td></td>
<td>School maintains inclusive culture for students with disabilities</td>
</tr>
<tr>
<td></td>
<td>Staff culture is described as supportive, passionate, friendly, collaborative, and hardworking, with a strong sense of community</td>
</tr>
</tbody>
</table>

* Practice considered central to school's approach to improving math learning.

a. In the Responsive Classroom approach classroom and schoolwide practices help children build academic and social-emotional competencies through methods that emphasize social, emotional, and academic growth.

Source: Authors’ compilation based on primary documents gathered at the school, classroom observations, and interviews with teachers and administrators; see appendix A for details.
Classroom placement for students with disabilities

All students with disabilities at Willow School were educated in inclusive classrooms. Special educators, and the teaching assistants they supervised, provided special education support to classroom teachers. Special educators typically provided pull-out services, and teaching assistants worked with students in the classroom.

Highlighted practices at Willow School

Four strengths were consistently highlighted during interviews with Willow staff: paired middle and lower school math teachers, the Responsive Classroom approach, small-group instruction and differentiation, and leadership that gave teachers a voice. Each is discussed here.

Paired middle and lower school math teachers. The pairing of middle and lower school math teachers at Willow School was started by two middle school math teachers in 2004 when the middle school was undergoing staff changes, including the retirement of the remedial math teacher for grades 4–8. The change prompted the teachers to think about new ways to help struggling learners. With the administration’s consent, they redefined their roles. Following their recommendations, rather than assign one math teacher for grades 6 and 7, another for grades 7 and 8, and another for remedial students, Willow assigned one math teacher to each grade and increased the amount of time devoted to learning math in middle school. And the two teachers became math support teachers for grades 3–5. Their aim was to close gaps so that students struggling in math would not need support past grade 5.

Collaboration in the classroom. The math support teachers were assigned to individual lower school
classrooms, in which they spent one hour twice a week. To establish a nonthreatening, collaborative partnership, they made clear to the classroom teachers that they were open to their requests. One elementary school teacher described her experience with the math support teachers as follows:

The math support teacher . . . brings a richness of math experience and knowledge, so I’m able to utilize her in some shared teaching, some coteaching. Sometimes she’ll work with individuals; sometimes she’ll take a small group and I’ll take a small group. Sometimes she does some remedial work, and sometimes she does some extension work for some kids who are really grasping concepts and able to do a little bit more. Sometimes she will even model a lesson that I can observe.

This in-class collaboration also benefited the middle school math teachers. As one explained:

I have learned a lot about teaching practice from the people I’m working with. It’s very rare that you get to observe somebody else teaching, so for me, I might be helping them with the math, but they’re certainly helping me—and I’ve been a teacher for 15 years. I’ve learned some stuff about teaching practice that I’ve used in 8th grade that they do in their class.

Many lower school teachers volunteered to become part of this program and welcomed the help in their classrooms. Because the math support teachers did not evaluate them, teachers felt comfortable sharing their successes and struggles and reaching out to them for help whenever a need arose. As one lower school classroom teacher remarked:

There is a freedom to try new things; there is a freedom to share your strengths and your weaknesses. You can say to someone whom you have an established relationship with, “I don’t really understand this 3rd grade something-or-other.” . . . There is a sense of “we’re all in this experience together.”

Middle school math teachers not only played support roles, they also served as informal math leaders. They were viewed as great resources of knowledge on math content and teaching practices. The grade 8 math teacher played a central role in selecting math curricula for the school and participated in the school’s math committee. Lower school teachers valued not just the math knowledge and practical classroom help the middle school math teachers provided but also their enthusiasm. One teacher described how her relationship with the math support teacher helped her grow professionally:

As a general practitioner I am asked to be knowledgeable in many areas. And I think I find myself drawn to language arts and doing things related to reading and writing. And going to a math conference might not be my first draw; but having the relationship [with the middle school math teacher] and working with someone who has such a passion for this subject really opened my eyes to the possibilities of what my instruction could look like. And so I can’t stress enough that the relationship we share really benefits the children.

Sharing a common language. Pairing middle and lower school teachers gave them the opportunity to gather new insights into their teaching. Middle school teachers gained a better understanding of how math was taught in the lower grades; meanwhile, lower school teachers gained a better sense of the kind of math foundation they needed to build so that their students would do well later. In the words of one lower school teacher:

The math support teacher brings an energy and an enthusiasm that really benefits my professionalism. She reminds me that many of these students could do many great things with math and how important it is to lay the foundation of having a love of not just learning but of math.
Working across grades helped teachers establish a consistent vocabulary for teaching math. Use of a common language built connections between lower and middle school math. A math support teacher described helping lower school teachers adopt the same math vocabulary terms that students used in middle school:

“I’ll point out the vocabulary you might use in middle school; [lower school teachers] keep saying “whole number” and I keep stressing “integer.” And so I have noticed them trying to incorporate that. . . . In third grade they used to always say “top heavy fraction,” and I’m saying if they have to learn that, why not just learn that it’s an improper fraction?

This focus on using common math terms in all grades was evident in the following observation:

When the grade 7 math teacher, Ms. Washington, enters the grade 3 classroom, the students seem eager to see her. Their teacher, Ms. Martin, has worked with them to prepare a surprise for Ms. Washington—a song about a moose in a cookie jar. The class sings enthusiastically about the number of cookies the moose eats, counting the cookies using multiples of two, three, and four. After thanking the class for the song, Ms. Washington asks questions about the counting to help students come up with the terms “multiple” and “factor.” She then discusses the definitions of each term and points out that these are terms her seventh graders also use. Ms. Washington asks students to come up with examples of different multiples she writes on the board.

After this warm-up, Ms. Martin introduces the main part of the lesson, which is an open response problem from a past MCAS test. This multistep problem focuses on multiples and involves determining where to place different numbers in a Venn diagram. Ms. Martin divides the class of 18 students into three groups. Each group works with one of the two teachers or the teaching assistant. During her twice a week visits Ms. Washington usually works with the same small group, which includes several struggling learners. The teaching assistant, Mr. Lapa, who speaks Portuguese, tends to work with the English language learners. He has created a large visual of the Venn diagram to help the students at his table.

Seated with their small groups, the students work individually on the problem. The teachers observe the students, provide help as needed, and ask questions to check for understanding. Some students take their papers up to the board to look at the examples and then return to their seats. The groups are moving at different paces. When a group is ready, a teacher asks students to share their answers and strategies. The teachers and teaching assistant ask similar questions of the three groups: “How did you solve it?” “How do you know you are right?” “Can you tell me in your own words?” “What would be another example of a multiple that would go in that part of the diagram?” In response students explain their math thinking to the other group members.

The opportunity to use small group instruction was one of the main benefits of these cross grade partnerships. After the first year of program implementation, teachers had a better sense of how to use their time together and what roles they wanted to play. They established a rapport that allowed them to collaborate more effectively and to explore new ways of working together.

Teachers believed that they would benefit even more if the lower and middle school teachers had common planning time. At the time of the study planning was done informally—outside the classroom during whatever time the teachers could spare during their busy days. As one math support teacher put it, “The biggest concerns that are still sort of an issue—it’s not a perfect system—are the facts that neither of those teachers nor I have the time to meet with one another ahead of time.”

Responsive Classroom approach. In 1996/97, when the principal joined Willow School, the school had a reputation as the worst school in the area. The principal decided to adopt the Responsive
Classroom approach, which he had implemented in another school. The Responsive Classroom approach is “a way of teaching that emphasizes social, emotional, and academic growth in a strong and safe environment. . . . [It] consists of classroom and schoolwide practices for deliberately helping children build academic and social-emotional competencies” (Northeast Foundation for Children n.d.). The central teaching practices include morning meetings, rules and logical consequences, guided discovery, and academic choice. The principal brought in consultants to provide training in the model. The approach was integrated into school and classroom practices, from having rules posted to classroom grouping to how students and teachers greet one another.

The principal believed this approach supported struggling math learners in several ways. First, differentiating instruction provided students with greater academic choice. When structuring time in the classroom, teachers were able to provide students with learning opportunities that were appropriate to varied individual needs. One teacher described how she provided additional challenges for some students:

*Kids who easily grasp the concepts can go on and do some independent challenge work. . . . And the rule is that if you’re up for the challenge, the biggest part of the challenge is solving it independently. You can’t come back to the group and ask the teacher. So, they’ve been doing that when they kind of get their wings on the concept that we’re dealing with.*

Second, significant attention was devoted to how students got along with one another and collaborated. Students routinely worked in groups. According to Willow’s principal, “You want them problem solving in groups; you want them bouncing ideas off of one another. But you want them to do it in a respectful fashion. So, I think that this kind of model really nurtures that kind of learning for kids.”

In 2001/02 two of the school’s strongest lower and middle school teachers were trained to become leaders in the Responsive Classroom approach. The principal believed that in-house capacity was essential to the continuation of the program. These teacher leaders provided professional development not only to teachers at Willow School but also to teachers from other schools. The principal continued to promote the program, providing new teachers with training and support to help them implement these practices in their classrooms.

**Small-group instruction and differentiation.** Teachers noted the benefits of using small-group instruction to reach a range of learners. The principal made an effort to keep class sizes below 18 students, a staff–student ratio that allowed students to work in small groups. When classes used small groups, each group typically worked with one adult—the classroom teacher, the teaching assistant, or the math support teacher when she was present. A lower school teacher described how small-group instruction helped her ensure that all her students learned the material:

*The beauty of it is that if I have a group of eight, and there are four kids who get it right away and four kids who are struggling, then I can work with the four until there are two that still don’t get it. And then I can work with the two until everyone has gotten it. So, really, the kids are getting the objectives we’re teaching. And we’re assessing it right there as they work so that we can easily see if they don’t get it; they don’t get to just hide somewhere.*

Teachers valued the opportunity to conduct informal assessments through observation as students worked in small groups. Using information from the observations, they could adjust the difficulty of a math task and provide additional support. One middle school teacher described how she supported struggling learners in building
understanding of math concepts: “They may not know their math facts, but I’m going to get them to get the concepts. . . . I let them use calculators. But I made sure that they understood the math and did not get hung up on the fact that they couldn’t add fractions.”

A lesson in which the teacher explained the math concept to the whole class usually preceded small-group instruction. During this lesson the special educator would provide pull-out support to some students with disabilities, who usually rejoined the class for small-group work. One lower school teacher described the way it worked in her class:

Our math program is pretty rigorous, and we like to keep that pace up. So, I do a lot of whole-group instruction initially. And then we’re so fortunate that we are able to use our assistants in a small-group instruction situation. So, we do a math small group, I would say, probably three times a week. And it’s interesting to plan for that, because I look at the ability. . . . I probably do assessment every day, when I look at the kids [to decide] who needs what and which teacher is going to best provide that for them.

Math ability was just one consideration when assigning groups. Depending on the lesson and student understanding level, students could work in mixed groups, gaining opportunities to learn from one another.

Math support in the resource room. In addition to in-class support, some students with disabilities received pull-out services from special educators in the resource room. Students viewed the resource room positively. As one special educator said, “They want to be in the resource room because they want the assistance. They want the help. Even kids that don’t need to go to the resource room want to go to there.” Students with disabilities in K–2 received daily instruction from a special educator, while students in grades 3–5 received less frequent but more concentrated instruction.

Special educators provided small-group and individualized instruction to support the curriculum.
taught in the general education classroom. They tailored curriculum lessons to student needs and used supplementary materials to build number sense and basic skills. Because the curriculum did not provide intervention materials, teachers used a variety of resources and designed their own. In the words of one special educator: “I just put things together. I see where the kids really are falling down, and [I] find things [in books], or we make things. Sometimes I make up games about money and other topics.” Special educators also assessed students to determine where they were having difficulties in math. Some teachers lamented the fact that fewer diagnostic tools were available for math than for reading.

**Homework support.** Middle school students could receive additional small-group help from teachers after school. The homework club, which ran from 2:40 to 4:00 p.m., was staffed by middle school teacher volunteers. Six to 20 students attended this program (the number could increase to 40 at exam time). One teacher described how the homework club helped all students succeed:

Because they come, they are able to participate in the next day’s class. They have their homework in front of them. They’re not like—oh, I didn’t get it. That’s not even an option for them, because it’s right there in front of them. And therefore they can be successful. So, I really push that. We’re there every day after school. We make ourselves available; if you need to come at recess, you can come at recess.

**Leadership that gives teachers a voice.** Staff members credited the principal’s leadership in turning Willow School around. According to one teacher, the principal let people “take initiative to lead things,” empowering them to effect change. When middle school math teachers wanted to redefine their roles and provide math support to lower school classroom teachers, for example, the principal gave them the freedom to figure out how to structure the arrangement—and then followed their recommendations. He also supported teachers’ decisions to bring new math curricula to the lower school and middle grades. As one teacher said, “If you figure out something you’re really interested in, like literacy, you could be on the literacy committee. He’ll make time for you to be part of that group and to really make decisions for the school, as long as it’s a well represented group.”

The principal was also highly visible and accessible to teachers and students. He visited classrooms daily. He also met with middle school teams, ran faculty meetings, and planned Friday community meetings.

Because of his background in special education, the principal believed strongly in creating a school culture that welcomed everyone. He believed that fostering inclusive practices was vital to his role:

*I think that our job as administrators is to make sure that there is an inclusive tone and a differentiated approach to how kids are worked with. We want every kid in the classroom as much as possible. I think that is where learning takes place, and I think that kids inherently want to be with their peers in the mainstream; they don’t want to be singled out and told that they’re different. So, anything we can do to try to break that down [is good].*

The assistant principal also worked hard to foster a caring and supportive school environment. “If a teacher needs something, if a child needs something, if a parent needs something, it’s my job to get it done,” he commented.

One of his responsibilities was student discipline. Like the principal, the assistant principal made himself visible by frequently visiting classrooms:

*I think it’s important for these kids to see me and know me. And the more they see me, the*
more they’re going to trust me and the more they’re going to think: “He’s all right. He’s not a screamer or a yeller. I don’t have to be afraid of him. If I have a problem, I can go to him.”

Both the principal and the assistant principal held supervision meetings with every teacher once a month. For the first meeting, teachers were asked to create an individual professional development plan with goals tied to the school improvement plan. Succeeding meetings addressed what the teachers were doing to implement their plans. Teachers found these meetings helpful:

I think we have a great administration. I have supervision once a month with the principal, and it’s just half an hour meeting time. . . . I feel like I can talk to him about anything. He knows my kids. He knows the kids that struggle. We always talk about the progress they’re making.

Staff dedication. The administration’s efforts were complemented by the staff’s dedication and hard work. Staff members spoke about the school’s strong sense of community, which enabled teachers to feel comfortable asking one another for help. One teacher commented:

I think in great part, it’s the relationship that the staff members have with each other. . . . It’s a really hard-working staff. I think everyone is very committed to what they do and have a passion for doing what they do. And I think it’s through the relationships that we have with each other that really supports the achievement.

Remaining challenges

Administrators and staff were proud of the many positive changes at Willow School but also talked frankly about the challenges they faced in improving math learning and teaching. These challenges included:

- **Paired lower and middle school teachers lacked shared planning time.**
- **School priorities had shifted.** The math committee and the focus on math vocabulary that teachers found so helpful were not continued the following year because priorities in English language arts took precedence. While recognizing the need to address all subject areas, some teachers expressed frustration with this change.
- **Math assessment tools and programs were inadequate.** Special educators had an array of tools for diagnosing difficulties in reading but lacked comparable assessments for math. They also faced challenges providing interventions for math, because they lacked the kinds of programs that were available for reading.
- **The amount of time devoted to math instruction varied across classrooms.** One teacher mentioned that the amount of time spent on math instruction in the lower grades depended on the classroom teachers’ preferences. Some staff members suggested that establishing a consistent amount of time for math would improve student learning.

Looking forward

Willow School placed heavy emphasis on increasing literacy and providing a strong English language arts program. The school had a literacy committee and a Response to Intervention program for reading. Teachers believed that similar efforts would benefit the school’s math program. They also saw a need to increase the amount of time spent teaching math and to have a more formal after-school math program.

In ongoing efforts to be more inclusive, Willow School joined with others in the area in a major professional development initiative, the Schools Attuned program. This program emphasizes
identifying each student’s strengths and difficulties and using instructional strategies to address learner differences. The principal believed that this approach would help Willow School provide increased support to all struggling learners.

**QUESTIONS FOR FUTURE RESEARCH**

The common practices displayed by the six schools raise several questions for further research and investigation:

- In the Northeast and Islands Region how widespread is the practice of supporting teachers and students with an in-house math expert, such as a math leader or coach?

- How many districts across the Northeast and Islands Region regularly administer benchmark assessments to students—with what frequency and for what uses?

- What do teachers across the region cite most frequently as practices they believe hold the most potential for improving the teaching and learning of math among students with disabilities and other struggling learners?

These questions can be explored through school and teacher surveys. Case studies, interviews, and ethnographic research projects could address the following exploratory research questions:

- How do in-house math leaders in different schools provide support to teachers and students? What types of support do they believe lead to the greatest achievement gains for students?

- How might high levels of teacher collaboration across schools and districts lead to higher student achievement? What are the relative benefits of formal and informal types of teacher collaboration? Is increased sharing of expertise and resources important? Does collaboration raise levels of teacher satisfaction and thus help spur more energetic classroom instruction? Do different school structures and roles for special educators affect their collaboration with general educators?

- How do schools select and implement math intervention programs for a Response to Intervention initiative? How do different implementation approaches affect a program’s integration into schools and its acceptance by special educators and general educators? What are the subsequent effects on student learning?

An experimental study comparing pre- and post-assessment outcomes of students randomly assigned to a control group and a treatment group might ask:

- Do students with disabilities and other struggling learners who receive an intensive math intervention program in addition to their primary classroom math instruction demonstrate higher math performance levels than similar students who receive classroom math instruction only?

These and many other questions emerge from the practices described in this report. Pursuing these questions is important if researchers and education leaders wish to expand knowledge of the school practices that hold greatest potential for improving math learning among all struggling learners.